



# Cannabis Control Commission Public Meeting

In Person and Remote via Teams



## Meeting Book - Cannabis Control Commission Public Meeting

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January 13, 2026

In accordance with Sections 18-25 of Chapter 30A of the Massachusetts General Laws and Chapter 2 of the Acts of 2025, notice is hereby given of a meeting of the Cannabis Control Commission. The meeting will take place as noted below.

## CANNABIS CONTROL COMMISSION

**January 15, 2026  
10:00 AM**

**Remote via [Microsoft Teams Live](#)\* and In-Person at Cannabis Control Commission,  
Second Floor Public Meeting Room, Union Station, 2 Washington Square, Worcester**

### PUBLIC MEETING AGENDA

- I. Call to Order
- II. Commissioners' Comments & Updates
- III. Minutes
  - 1. October 23, 2025
  - 2. October 29, 2025
  - 3. November 6, 2025
  - 4. November 7, 2025
  - 5. November 18, 2025
  - 6. December 4, 2025
  - 7. December 11, 2025
- IV. Executive Director and Commission Staff Report
- V. Staff Recommendations on Changes of Ownership
  - 1. LDE Holdings, LLC
  - 2. Solar Retail Norton, LLC
- VI. Staff Recommendations on Renewal Licenses
  - 1. 253 Organic, LLC (#MCR140987)
  - 2. 253 Organic, LLC (#MPR244379)
  - 3. 253 Organic, LLC (#MRR207444)
  - 4. Altai Alternative Care, Inc. (#MRR207351)
  - 5. Analytics Labs, LLC. (#ILR267952)
  - 6. Apple Guys Flowers, LLC (#MCR140860)
  - 7. Berkshire Roots, Inc. (#MRR207425)



8. Calverde Naturals, LLC (#MRR207459)
9. Caregiver-Patient Connection (#MCR140975)
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11. Caroline's Cannabis, LLC (#MRR207388)
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17. FreeMarketMA LLC (#MCR140978)
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19. Freshly Baked Company (#MBR169360)
20. Frozen 4 Corporation (#MRR207419)
21. Frozen 4 Corporation (#MPR244373)
22. Full Harvest Moonz, Inc. (#MRR207416)
23. Good Feels Inc (#MPR244367)
24. Green Patriot LLC (#MCR140922)
25. Healing Greene Massachusetts LLC (#MRR207410)
26. Hennep Cultivation LLC (#MCR140982)
27. Hennep Cultivation LLC (#MPR244368)
28. High Hawk Farm LLC (#MCR140977)
29. HVV Massachusetts, Inc (#MPR244376)
30. I.N.S.A., Inc. (#MCR140983)
31. I.N.S.A., Inc. (#MPR244369)
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VII. Staff Recommendations on Provisional Licenses

1. Green Meadow Farm, LLC (#RMDA4325), Medical Marijuana Treatment Center
2. Mellow Tiger, LLC (#MRN285096), Marijuana Retailer
3. Saromaa, LLC (#MRN285078), Marijuana Retailer
4. Westfield Ultra Premium, LLC (#MCN283986), Marijuana Cultivator, Tier 4, Indoor (20,001 – 30,000 sq.ft.)
5. Westfield Ultra Premium, LLC (#MPN282361), Marijuana Product Manufacturing
6. Westfield Ultra Premium, LLC (#MRN285415), Marijuana Retail



- VIII. Staff Recommendations on Final Licenses
  - 1. JO Worcester, Inc. (#MR285223), Marijuana Retailer
  - 2. Surf's Up Cannabis Ventures, LLC (#MR285057), Marijuana Retailer
  - 3. Webster Cannabis Company, LLC (#MR285091), Marijuana Retailer
  - 4. Resinate, Inc (#MTC/RMD4121), Medical Marijuana Treatment Center (Retail Operations)
- IX. Staff Recommendations on Responsible Vendor Training Renewals
  - 1. Leafy Green Agency LLC (#RVR453162)
- X. Commission Discussion and Votes
  - 1. FY2027 Budget Discussion *Chief Financial and Accounting Officer Lisa Schlegel*
  - 2. Discussion of Receivership Process *Commissioner Kimberly Roy*
  - 3. Notices of Deficiency and Preliminary Referrals
  - 4. Delegation of Powers to Approve Licensees
  - 5. Deanonymization of Raw Testing Data Without Waivers
  - 6. Executive Session Minutes Release Process
  - 7. Update on Motion to Intervene
- XI. Executive Session

*The Commission may enter closed executive session under G. L. c. 30A, § 21(a)(3) to discuss strategy with respect to collective bargaining or litigation because the open meeting may have a detrimental effect on the bargaining or litigating position of the public body.*
- XII. New Business Not Anticipated at the Time of Posting
- XIII. Next Meeting Date
- XIV. Adjournment

\*Closed captioning available

*If you need reasonable accommodations in order to participate in the meeting, contact the ADA Coordinator Debra Hilton-Creek in advance of the meeting. While the Commission will do its best to accommodate you, certain accommodations may not be available if requested immediately before the meeting.*



## CANNABIS CONTROL COMMISSION

October 23, 2025  
10:00 AM

**In-Person at Cannabis Control Commission, Second Floor Public Meeting Room,  
Worcester Union Station, 2 Washington Square, Worcester and with Remote Access via  
[Microsoft Teams Live\\*](#)**

### PUBLIC MEETING MINUTES

#### Documents:

- [Meeting Packet](#)
- DIA Study Report – March 2021.
- Memorandum on Previous Discussions on DIA Study.
- Report on Identifying Disproportionately Impacted Areas by Cannabis and Drug Prohibition.
- Idemia Interim SCF SOW.
- Idemia CCC Interim Contract Justification Memorandum.
- October 9, 2025, 935 Code Mass. Regs. § 500.00 Draft Social Consumption Regulations.

#### In Attendance:

- Chair Shannon O'Brien
- Commissioner Kimberly Roy
- Commissioner Bruce Stebbins

#### Minutes:

- I. Call to Order
  - The Chair recognized a quorum and called the meeting to order.
  - The Chair gave notice that the meeting is being recorded.
  - The Chair gave an overview of the agenda.
- II. Commissioners' Comments & Updates – 00:01:11
  - Commissioner Stebbins provided updates on meetings with city officials and Cannabis dispensaries, outreach to communities regarding census track discussions, and collaboration with Minnesota officials on Marijuana event licensing. Commissioner Roy reported on participation in the Shield Compliance Conference, discussed banking challenges in the Cannabis industry, and highlighted the importance of creative partnerships for access to capital. The Chair acknowledged the ongoing regulatory process and thanked the Legal department.



### III. Commission Discussion and Votes – 00:05:21

#### 1. Disproportionately Impacted Areas Map for Social Equity: Adoption of UMDI Report (March 2021)

- The Chair raised questions about the Donahue Institute study's role in expanding social equity Census tracks. Commissioner Roy gave an overview of the Donahue Institute's reputation, methodology and the purpose of the study, which included developing a Disproportionate Impact (DI) score based on drug arrests, poverty and racial/ethnic demographics. She reported the study analyzed municipalities and Census tracks, excluded areas with high student or seasonal populations and identified Tier 1 and Tier 2 communities most affected by drug enforcement. The Chair noted concern that using Census tracks or municipal boundaries creates distinctions that may not reflect the reality of the communities. The Chair asked General Counsel Kajal Chattopadhyay (GC Chattopadhyay) whether an independent study would be required, or if the Commission could unilaterally select the communities should it decide to take a vote that day. GC Chattopadhyay clarified that an independent study would not be required for policy decisions but would be considered best practice. The Chair asked the Executive Director (ED) if he had an idea of the potential costs beyond the \$200,000 already spent on the report and whether it would be feasible to repeat the process. The ED stated that financial constraints prevented further engagement with the Donahue Institute at the time. Commissioner Stebbins expressed ongoing questions about the report and advocated for community engagement through a Public Listening Session. The Chair and Commissioners discussed convening a Public Listening Session in November 2025 and setting deadlines for feedback and recommendations. Commissioner Roy asked GC Chattopadhyay for motion language to ensure accountability for feedback on the Census tracks from the five cities listed in the report, to hold a Public Listening Session the first week of November and bring back recommendations on Tier 2 communities. The Chair suggested moving the Donahue Institute discussion back in the agenda while the board awaited the finalized motion language.

#### 2. Contract Extension – Idemia

- The ED presented the contract extension for Idemia, explaining it was an interim bridge contract through August 31, 2026, to maintain badging and credentialing services while exploring future Information Technology (IT) options. Commissioner Roy asked for clarification and for the benefit of the public, the type of services Idemia provided. Chief Technology and Innovation Officer Paul Clark (CTIO Clark) described Idemia's role in providing printing and mailing services for patient, caregiver, agent and Commissioner Identifications (IDs), and explained the integration with medical licensing platforms. He clarified that the IDs were plastic cards similar to driver's Licenses and noted Idemia's global expertise in official identification. Commissioner Roy inquired about the cost and the possibility of digital identification, both as to the cost and logistics as well as the legalities of Licensees accepting digital forms of identification. CTIO Clark responded that Idemia offered digital services and the Commission planned to issue a Request for Information (RFI)



to explore electronic identification options. He further explained that the RFI would help determine startup and ongoing costs, with mailing costs eliminated for digital IDs. Commissioner Roy asked Chief Financial and Accounting Officer Lisa Schlegel (CFAO Schlegel) to share with the public the amount the Commission spends on badging services. CFAO Schlegel reported that the annual cost for badging services in FY25 was \$827,000 with a reduction in costs over recent years due to changes in Agent Registration and renewals.

- Commissioner Roy moved to approve the contract extension as recommended by the staff.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
  
- Commissioner Roy moved to take a recess returning at 11:30 AM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 01:14:52.)
  
- Commissioner Roy moved to request feedback from municipal leaders relating to Census tract designations contained in the March 2021 UMass Donahue Institute Report by November 15, 2025, schedule a listening session relative to that report on or about November 6, 2025, and direct the Executive Director and the EPCO team to draft a notice to solicit comments for the listening session and receive recommendations from staff and external stakeholders relative to communities identified as Tier 2 in that report by November 15, 2025.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.

### 3. Discussion and Review of Draft Regulations and Policy Questions

- Deputy General Counsel Michael Baker (DGC Baker) provided an overview of the draft regulations, explaining the process of reviewing public comments and staff amendments, and outlined plans for further policy discussions at the next public meeting. Associate General Counsel Erica Bruno (AGC Bruno) introduced the first amendment to 935 Code Mass. Regs. § 500.002, clarifying the definition of Inversion



by adding “or” between “individual” and “entity.” Commissioner Roy referenced a recent case of inversion in New York, noting the penalty of debarment and the absence of similar punitive measures in Massachusetts. The Commissioners came to consensus on the amendment. AGC Bruno introduced the next amendment to 935 Code Mass. Regs. § 500.002, clarifying the definition of Registered Qualifying Patient and added “or Patient” for consistency throughout the regulations. The Commissioners established consensus on the amendment. AGC Bruno directed the Commissioners to 935 Code Mass. Regs. §500.002, Temporary Consumption Event and highlighted that “single day” was added before the term “event.” The Chair suggested a brief suspension of the meeting to resolve documentation issues.

- Commissioner Roy moved to take a recess returning at 1:00 PM.
  - Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the motion.
  - The Commission took a brief recess. (Returned at 02:37:03.)
- 
- DGC Baker reintroduced 935 Code Mass. Regs. § 500.002 and the amendment to Temporary Consumption Event and clarified the definition as a single-day event organized by a Marijuana Event Organizer with Commission approval. Commissioner Roy asked for clarification on whether consecutive days counted as individual events and discussed the need for separate permits for multi-day events. DGC Baker confirmed that each day was considered a separate event under the draft regulations, and further clarification may be added. Commissioner Stebbins suggested including language about event plans in the definition of Temporary Consumption Event. The Commissioners discussed the practicalities of submitting event plans for single or multi-day events and agreed that further guidance or language may be needed and tabled the discussion. AGC Bruno guided the Commissioners to 935 Code Mass. Regs. § 500.002, an amendment to the definition of Tobacco expanding it to include nicotine products and clarifying enforcement and public health concerns. The Commissioners discussed the challenges of policing nicotine-based products and agreed on the need for clear language and consistent enforcement. AGC Bruno presented a series of amendments to ensure consistency in the definition of Tobacco across multiple sections. AGC Bruno proposed an amendment to the definition of Enclosed Spaces, adding “ceilings” to clarify the requirements for indoor areas. The Commissioners reached consensus on the amendment. AGC Bruno directed the Commissioners to 935 Code Mass. Regs. § 500.050(1)(b)9.b.ii. and introduced an amendment regarding fees and rent between non-Cannabis entities and Licensees, clarifying when revenue sharing would be permitted and the implications for licensing. The Commissioners discussed scenarios involving shared ownership and the impact on licensing and revenue sharing. Consensus on the amendment was reached among the Commissioners. AGC Bruno presented the next amendment on

935 Code Mass. Regs. §500.050(3)(m) to allow eligible Craft Marijuana Cooperatives to operate Supplemental On-site Consumption Licenses, adding consistency for future regulatory changes. The Commissioners discussed eligibility for Microbusinesses and Craft Cooperatives and clarified that all Microbusinesses are eligible under the current draft. The Commissioners arrived at consensus on the amendment. AGC Bruno read an amendment to 935 Code Mass. Regs. § 500.050(6)(a) which would allow municipalities to authorize Social Consumption Establishments (SCEs) in accordance with state law, and consensus was formed among the Commissioners. AGC Bruno read 935 Code Mass. Regs. § 500.050(6)(f)1.a. which clarified application requirements for Supplemental On-site Consumption Licenses and hospitality Licenses, ensuring accurate and inclusive language. Commissioners discussed the inclusion of Third-party Transporters and the physical requirements for Supplemental Licenses and consensus was reached. AGC Bruno introduced the next amendment to 935 Code Mass. Regs. § 500.050(6)(f)2.a. and DGC Baker clarified that this amendment was similar to the 935 Code Mass. Regs. § 500.050(6)(f)3.a. amendment. AGC Bruno read the amendment to 935 Code Mass. Regs. § 500.105(3)(e) requiring Marijuana Establishment Agents to report suspected foodborne illnesses to the Commission and the Department of Public Health (DPH) with language to include non-infused food and drink. The Commissioners discussed the need for inclusive language to cover all potential sources of illness and agreed on the use of “non-infused food or drink.” The Commissioners reached consensus on the amendment. AGC Bruno read 935 Code Mass. Regs. § 500.140(3)(e) clarifying sales of shelf-stable, non-infused food items, ensuring compliance with public health regulations. Consensus was reached. AGC Bruno read 935 Code Mass. Regs. § 500.140(5)(i), an amendment requiring Marijuana retailers to distinguish sales for retail and consumption through the Seed-to-Sale System of Record (SOR). She noted the amendment was to add the term “Seed-to-Sale” for consistency. The Commissioners discussed the integration of Point-of-Sale systems and the importance of accurate tracking for enforcement.

- Commissioner Roy moved to take a recess returning at 2:50 PM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion
- The Commission took a brief recess. (Returned at 04:27:30.)
- Commissioners continued their discussion on 935 Code Mass. Regs. § 500.140(5)(i). DGC Baker proposed technical amendments to clarify definitions and reconcile inventory after the Point-of-Sale. The board debated the separation of sales for retail and consumption purposes, emphasizing regulatory compliance and accurate record-keeping. Discussion included the handling of branded goods, Marijuana accessories, and the distinction between retail and consumption areas. Commissioner Roy raised



concerns about rental items, such as glassware and bongs, and how these should be recorded and regulated. The board referenced existing regulations requiring separate accounting practices for Marijuana and non-Marijuana sales. DGC Baker suggested drafting additional language and the Chair noted consensus on this approach. AGC Bruno read 935 Code Mass. Regs. § 500.141(2)(b), Written Policies and Procedures. She explained that the language was moved down from 935 Code Mass. Regs. § 500.050, where the written policies and protocols were previously housed. AGC Bruno moved to 935 Code Mass. Regs. § 500.141(2)(c) and indicated that the amendment consisted of additional language. AGC Bruno introduced the next amendment to 935 Code Mass. Regs. § 500.141(2)(d). She explained that the amendment was all new language that discussed dose verification practices and the need for written processes for handling Marijuana products within consumption establishments. AGC Bruno presented 935 Code Mass. Regs. § 500.141(2)(e). Procedures for infusion processes were outlined, including measures to prevent cross-contamination and compliance with prohibitions on agent-led infusion activities. She acknowledged the amendment was in response to public feedback. AGC Bruno guided the Commissioners to 935 Code Mass. Regs. § 500.141(2)(i). She explained that the amendment served as a clarification and established a policy and protocol that Marijuana Establishments (MEs) would be required to follow going forward. The Chair noted consensus. AGC Bruno read the next amendment to 935 Code Mass. Regs. § 500.141(2)(q) which addressed established emergency response procedures requiring agents to remain with Consumers in distress until responders arrive. She explained that the amendment was technical in nature by adding “Marijuana Establishment” before the term “agent” for consistency with the definition. The Chair inquired whether training for agents would be required, including Responsible Vendor Training (RVT) and potential additions such as Cardiopulmonary Resuscitation (CPR) certification. AGC Bruno confirmed that SCE agents would be required to complete an RVT tailored to their establishments. The board compared requirements for Cannabis establishments to those for bars and alcohol service, noting differences in training and certification. AGC Bruno directed the board to 935 Code Mass. Regs. § 500.141(2)(s). She clarified that the language was revised to include compliance with 935 Code Mass. Regs. § 500.141(10) and noted that the change resulted from moving the technical requirements previously housed in the written policies and procedures section to the indoor smoking consumption area section. The Chair noted consensus. AGC Bruno read 935 Code Mass. Regs. § 500.141(2)(t). She confirmed that the amendment was to move the technical requirements previously housed in the written policies and procedures section to the outdoor smoking consumption area requirements section. AGC Bruno presented the next amendment to 935 Code Mass. Regs. § 500.141(2)(u). She clarified that the amendment removed the phrase “or consuming tobacco products” and retained only “tobacco,” as “tobacco” now encompasses “tobacco products.”

- AGC Bruno introduced the next amendment to 935 Code Mass. Regs. § 500.141(2)(v), sanitary practices. She noted that the amendment was made to add three zeros to both citations for consistency. AGC Bruno moved on to 935 Code Mass. Regs. § 500.141(2)(aa) and indicated the amendment was grammatical in nature. The Chair noted consensus. AGC Bruno directed the Commissioners to 935



Code Mass. Regs. § 500.141(5)(b). She noted that the amendment was new language and explained that its purpose was to clarify that establishments would be required to utilize ID scanning software. Commissioner Roy suggested reducing the number of ID checks if approved software is utilized. AGC Bruno read 935 Code Mass. Regs. § 500.141(5)(c), which references utilizing ID scanning software to inspect and verify an individual's proof of identification. Chief of Investigations and Enforcement Nomxolisi Jones (Chief Jones) raised concerns about the Commission's ability to approve ID scanning technology, leading to a proposal to remove the approval requirement. Commissioner Roy inquired whether the objection related to the term "Commission-approved" in the language rather than the ID scanning software and CIE Jones confirmed that was correct. The Commissioners agreed to remove "Commission-approved" from the language. AGC Bruno guided the Commissioners to 935 Code Mass. Regs. § 500.141(6)(a), Consumption Areas. She explained that the changes were made to add language after "designated sales and service areas from." She noted that the amendment reflected the hospitality aspect by including this additional language. Procedures for separating sales and service areas from consumption areas were discussed, with emphasis on worker safety and public health. AGC Bruno introduced amendments to 935 Code Mass. Regs. §§ 500.141(6)(c) and 500.141(6)(d), Indoor/Outdoor Smoking Consumption Areas, page 104. Requirements for indoor and outdoor smoking consumption areas were clarified, including physical separation and accessibility. AGC Bruno read 935 Code Mass. Regs. § 500.141(6)(e) related to Marijuana Event Organizers. She clarified that the language is intended to illustrate where sales may occur and provided an example that if an event organizer made sales within a tent, the outdoor smoking consumption area should be at least 30 feet away from the tent. AGC Bruno moved on to 935 Code Mass. Regs. § 500.141(6)(i)2.. She stated that the amendment added service areas to the language and explained that, with a hospitality-focused approach, the intent was to ensure MEs keep their diagrams up to date. AGC Bruno read 935 Code Mass. Regs. § 500.141(6)(j)2., and indicated that the amendment was intended to clarify the language by adding "social consumption sales and service to occur at the same time" after "may allow." She explained that retail operations and social consumption sales can occur simultaneously in non-smoking areas, with designated consumption spaces. The Chair proposed moving on from the discussion and noted the board would be clarifying the language. AGC Bruno presented amendment to 935 Code Mass. Regs. § 500.141(6)(m). She emphasized that the language was added for public safety purposes and to require establishments to suspend consumption in the event of an emergency. The Commissioners expressed concern with the overly descriptive language and suggested revising it. DGC Baker recommended adding "indoor smoking consumption area" before "consumption area." The Commissioners agreed with the proposed amendment. AGC Bruno read 935 Code Mass. Regs. § 500.141(8)(b)2., Incident Reporting. Commissioners moved on to the next amendment. AGC Bruno read 935 Code Mass. Regs. § 500.141(8)(b)3. Commissioner Roy recommended adding language to require reporting service to a minor, and the Chair and Commissioner Stebbins agreed with her suggestion. AGC Bruno explained that the amendment was intended to illustrate requirements for reporting arrests related to operating under the influence of marijuana were



established, with discussion on the scope of knowledge required for reporting. The Chair expressed concern about the language and emphasized that there should be no implied responsibility based on social media, noting that actual knowledge in the course of business is required. The board amended the language. AGC Bruno read Prohibitions, 935 Code Mass. Regs. §§ 500.141(9)(b); 500.141(9)(d); and 500.141(9)(j). AGC Bruno presented Indoor Consumption Area Requirements, 935 Code Mass. Regs. § 500.141(10)(d). Commissioners amended the language. AGC Bruno read 935 Code Mass. Regs. §§ 500.141(10)(e) and 500.141(10)(f). The board amended the language. AGC Bruno introduced 935 Code Mass. Regs. § 500.141(10)(g) and noted the subsection was new language. Commissioners outlined odor control requirements and debated over whether mitigation should be measured at the property line or premises. The board agreed to seek further input from municipal associations regarding odor mitigation standards. The meeting concluded with consensus on the amendments discussed and plans for additional sessions to finalize regulations.

IV. Next Meeting Date – 06:50:42

- The Chair stated that the next meeting was scheduled for October 29, 2025.

V. Adjournment – 06:51:56

- Commissioner Stebbins moved to adjourn.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion to adjourn.



## CANNABIS CONTROL COMMISSION

October 29, 2025  
10:30 AM

**In-Person at Cannabis Control Commission, Second Floor Public Meeting Room, Worcester Union Station, 2 Washington Square, Worcester and with Remote Access via [Microsoft Teams Live\\*](#)**

### PUBLIC MEETING MINUTES

#### Documents:

- [Meeting Packet](#)
- October 9, 2025, 935 Code Mass. Regs. § 500.00 Draft Social Consumption Regulations.
- October 17, 2025, 935 Code Mass. Regs. § 501.00 Draft Social Consumption Regulations.
- Cannabis Control Commission Enhanced Code of Ethics.
- Office of the Comptroller letter opposing the appointment of an AED.

#### In Attendance:

- Chair Shannon O'Brien
- Commissioner Kimberly Roy
- Commissioner Bruce Stebbins

#### Minutes:

- I. Call to Order
  - The Chair recognized a quorum and called the meeting to order.
  - The Chair gave notice that the meeting is being recorded.
  - The Chair gave an overview of the agenda.
- II. Commissioners' Comments & Updates – 00:37:44
  - Commissioner Roy shared that she had attended three Cannabis-related conferences with intoxicating hemp, compliance and banking, and the state of the Cannabis industry as topics. Commissioner Stebbins noted a meeting with a doctor who sat on the Cannabis Advisory Board (CAB), primarily to speak about the cooling down period. The Chair mentioned that she also spoke to Dr. Jordan Tischler and emphasized that the Commission needed to focus on ethics, particularly addressing disparate treatment issues. The Chair addressed the need for everyone to adhere to ethical and disclosure rules and then read appropriate sections from the Commission's Enhanced Code of Ethics.



### III. Commission Discussion and Votes – 00:44:37

#### 1. September 2023 – September 2025 Public Meeting Votes Discussion

- The Chair opined that during her absence from the Commission, a Chair was not properly designated before she returned as Chair. She also mentioned her aim to validate votes taken in her absence. Commissioner Roy asked the Chair if it would provide protection for Licensees, and the Chair responded that by doing so, Licensees were protected, and the Commission was also protected against potential lawsuits. The Chair mentioned that there were a handful of votes taken in her absence which were improper and called upon Associate General Counsel Steven Laduzinski (AGC Laduzinski) to identify six votes in question. Commissioner Roy asked AGC Laduzinski to specify the dates of the votes and the nature of the subject matter. AGC Laduzinski identified (1) a vote on September 18, 2023 to designate Commissioner Concepcion as Acting Chair (AC), (2) two discrete votes on September 21, 2023 to appoint Commissioner Concepcion as AC during the regulations review period and one to appoint her as AC through November 11-9-23, (3) a vote to re-appoint Commissioner Concepcion as AC into December 2023, (4) a vote on December 14, 2023 approving Commissioner Concepcion as AC until a permanent Executive Director (ED) was appointed and began their tenure, and (5) a vote on June 13, 2024 which concerned directing the Acting Executive Director (AED) to focus on personnel matters and hiring new personnel and to devolve her powers as AED to departments heads. Commissioner Roy read into the record M.G.L. c. 10, 76(j). The issue of the impact of a Commissioner voting in favor of their appointment as AC, in light of c. 268A prohibitions regarding one's financial self-interest, was raised. The Chair provided an analogy pertaining to a past AED appointment being at odds with the Commonwealth Comptroller's opinion, when former ED Shawn Collins appointed Chief Operating Officer Alisa Stack (COO Stack) as AED. Commissioner Roy read a letter from the Comptroller opposing the appointment of COO Stack as AED. The Chair extended the analogy of the appointment of COO Stack to the past votes from September 18, 2023, until the Chair returned as the Commission's Chair.
- Commissioner Roy moved to take a recess returning at 11:40 AM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 01:38:54.)
- Commissioner Stebbins expressed reservations around voting to confirm all but six votes and stated that it appeared to be logically inconsistent. He stated he would second the motion for the purpose of bringing it to a vote.



- Commissioner Roy moved to confirm all votes made in Public Meetings between 9/18/23 and 9/11/25 except for those made to vote for an Acting Chair on 9/18/23, 9/21/23, 11/9/23, 12/14/23, and 8/14/24, and on the Acting Executive Director's authority on 6/13/24.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – No
  - Chair O'Brien – Yes
- The Commission denied the motion by a vote of two in favor and one opposed.

## 2. Discussion and Review of Draft Regulations and Policy Questions

- Associate General Counsel Erica Bruno (AGC Bruno) presented the Social Consumption (SC) draft regulations. She read the proposed language about Indoor Smoking Consumption Area Requirements, 935 Code Mass. Regs. § 500.141(10)(h). Enforcement Counsel Timothy Goodin (EC Goodin) raised some questions around the approval by the ED for ventilation and filtration systems. He expressed that it placed burdens on Licensees, and the Commission did not have the expertise to render opinions on compliance of those systems. Director of Enforcement Training Armond Enos (Director Enos), along with Deputy General Counsel (DGC Baker), Associate General Counsel Philip Schreffler (AGC Schreffler), and Commissioner Roy discussed how the Commission performed architectural reviews and delivery vehicle reviews. DGC Baker noted that the Minimum Efficiency Reporting Value (MERV) standard was deemed adequate for purposes of the regulation section. Director Enos added that they did not have experts on staff for certain reviews and that they consult officials such as police and town planners. The Chair and Commissioner Roy discussed the effects on a small town's budget to assign resources to these compliance issues. The Chair stated that there was no consensus on the issue and tabled this matter. AGC Bruno then read proposed language from 935 Code Mass. Regs. § 500.141(10)(i), and Commissioner Roy asked about a time period. Commissioner Stebbins proposed that the inspection and certification times exceed twelve months for records retention. AGC Bruno proposed language for subsection (4) and commented that the Licensing department wanted to view data and then answered Commissioner Roy's query whether this provision was inconsistent with (h) language which pertained to expertise. AGC Bruno confirmed it did not because subsection (4) only dealt with records being available to the Commission. AGC Bruno then read proposed language for subsection (j). Commissioner Roy, Director Enos and DGC Baker discussed how notifications would occur in emergencies and to whom the reports were sent. Director Enos stated that 24-hour notices would go to the lead investigator(s) and within ten days a detailed report was required to be filed. Commissioner Stebbins proposed breaking (j) into two sections. Commissioner Roy expounded on the proposal to have (j) address a Licensee needing to cease consumption and (k) to state the reporting requirements to the Commission which were necessary and consistent with previous practice.



- Commissioner Stebbins moved to take a recess returning at 1:25 PM.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 3:29:32.)
  
- AGC Bruno continued and read proposed language from 935 Code Mass. Regs. § 500.103(1)(i). Commissioner Roy expressed concern that requiring only compliance without a stamp of approval could compromise safety and constitute the watering down of safety provisions. The ED shared his previous experience in the area and promised to report back with his findings. AGC Bruno read proposed material, concerning expiration and renewal of licensures, pointing out to Commissioners Roy and Stebbins that the section was designed to use language consistent with another section of the regulations. Commissioner Roy urged for “including but not limited” verbiage and AGC Bruno noted the suggestion. AGC Bruno suggested that Personal Protective Equipment (PPE) language mirrored outdoor and indoor protections, and the Commissioners agreed. Commissioner Roy moved to strike 935 Code Mass. Regs. § 500.141(12) pertaining to Cooling Down Area Requirements. The Chair shared many of Commissioner Roy’s concerns and added her own observations based on talking to potential SC operators. She also mentioned that a Cooling Down Area would raise costs. Commissioner Stebbins noted that the history of a Cooling Down Area came from the Commission’s visit to California establishments. He added his concerns for health and safety of patrons who experienced negative reactions after consuming Cannabis. Commissioner Stebbins stated that Dr. Jordan Tischler favored the Cooling Down Area concept. AGC Bruno turned everyone’s attention to 935 Code Mass. Regs. § 500.150(4). The Chair requested background on rationale for edible dosing regulations and asked why the “point of service” and “at one time” for consumption verbiage was added. It was clarified that edible serving size was defined. Commissioner Roy asked if Delivery Operators should be mentioned in the clause, as they were “retailers on wheels,” and DGC Baker stated that 935 Code Mass. Regs. § 500.150(2)(b) already covered Delivery Operators. AGC Bruno introduced material from 935 Code Mass. Regs. § 500.146(2)(d), and there were no follow-up questions or comments by the Commissioners.
- AGC Bruno read proposed amendments to the Medical Marijuana draft regulations. She noted minor definitional and grammatical changes for “Inversion” and “Registered Qualifying Patient or Patients.” AGC Bruno read material from 935 Code Mass. Regs. § 501.029, which dealt with keeping Independent Testing Labs (ITLs) agents on the same basis as others. After AGC Bruno read material from 935 Code Mass. Regs. § 501.105, along with material which was to be stricken, there was no opposition from the Commissioners to these amendments. AGC Bruno read 935 Code Mass. Regs. § 500.110(1)(l), pertaining to security and “sold and stored” was added. Commissioner Stebbins offered a friendly amendment that it would now read “sold or

stored.” A citation correction was made to 935 Code Mass. Regs. § 501.850(3). Chief Technology and Information Officer Paul Clark (CTIO Clark) discussed artificial intelligence (AI) and mentioned risks surrounding AI being used for publicly available documents. AGC Bruno read material from 935 Code Mass. Regs. § 500.110, regarding out of sight adult use, addressing Commissioner Roy’s concerns. AGC Schreffler explained that if tents were utilized at events, it could convert an outdoor event to an indoor event. The Chair and Commissioner Roy followed up, with focus on height barriers and restrictive measures such as roping off an area, and an event being conducted or not conducted in plain sight. DGC Baker elucidated that “not visible from a public place” language could be tweaked. AGC Schreffler raised concerns that creating a privacy fence or other restrictions could negatively affect outdoors event. The Chair explored the concept of barriers further and she used the Big E annual festival in Springfield as an example for comparison of proposed outdoors Cannabis events. AGC Schreffler distinguished the difference between consuming an edible or infused drink and smoking Marijuana in public. He added that the smoking of Cannabis was more apparent as Cannabis consumption, as opposed to edibles and drinks, which is less obvious to the public not participating in the event. The ED provided insight from the State of Detroit’s model for outdoor public consumption. He added that fencing would not eliminate “top-down sight” of an open public consumption event. DGC Baker recommended reverting to older proposed language, re-focusing on storage and sale of product. Commissioner Stebbins differentiated edible consumption from smoking, as AGC Schreffler had previously done. The Chair shared advertising concerns and concerns around not wanting these License types to end up with problems which arose with the Craft Cooperative License. DGC Baker suggested that the advertising discussion continue offline. Commissioner Stebbins offered that non-smoking might be open to the public, as opposed to smoking. The ED stated that in Detroit, the only fully opaque site was the point-of-sale tent. The Chair opined that compromise could bridge line of sight perspectives. AGC Bruno then read the proposed language at 935 Code Mass. Regs. § 500.050(6)(f)3., with DGC Baker reviewing the Alcoholic Beverages Control Commission (ABCC) protocols and the Detroit example, for consecutive days for an event with one submission for consecutive days would occur and Commissioners agreed. Commissioner Stebbins provided background for the 24 day and five consecutive days limits. The Chair offered that a 30-day limit might prove preferable to the 24-day limit. Commissioner Roy initiated a consideration of Cannabis “food trucks” or “moving events” that were not held in a consistent location, while endorsing the ABCC type of expansive model making it that Event Organizers had more opportunity to prosper. She proposed a 30-day limit in one location and a 30-day limit for other discrete locations. DGC Baker stated that the ABCC restricted events to solely one address. AGC Bruno read 935 Code Mass. Regs. § 500.050(6)(f). The 90-day notice for public consumption public events was introduced for discussion, and after considering public input on this limit, all Commissioners recommended keeping the 90-day notice. Regarding 935 Code Mass. Regs. § 500.050(6)(f)3.f.5. and event briefings, the Massachusetts Chiefs of Police made recommendations on the issue around law enforcement and Emergency Medical Services (EMS) participating in the format of a template checklist to utilize and final



check-off to utilize just before an event is held as they favored becoming involved in the pre-checks occurring earlier and in more front-loaded in terms of receiving information. The Chair favored the utilization of a checklist at the local level and Commissioner Stebbins emphasized that the initial checklist would be utilized just once and not on multiple occasions. EC Goodin raised inquiries from the Investigations and Enforcement (I&E) department about the number of meetings, how they would be held, and the need to update the Commission about changes of plans before the event commences and the advance notice needed by the I&E team. The Chair requested clarification to assist the Commission and the applicant, and adequate advance transparent notice. Commissioner Stebbins opined that a Commission guidance document could augment this clarification. Commissioner Roy cited 935 Code Mass. Regs. § 500.101 as a resource to effectuate the goal. AGC Burned shifted to 935 Code Mass. Regs. § 500.050(6)(f)3.w.. She added that this was adopted after the working group consulted with the Department of Revenue (DOR) and stated that the place of business of the Licensee is where the Host Community Agreement (HCA) must go through in the municipal process. EC Goodin cited M.G.L. c. 94G, s. 4, and the Commission's regulations, and fleshed out the issues surrounding advertisements with a cover charge with a free product once one is at the event. Commissioner Roy mentioned a \$20.00 ticket including a pre-roll. It was expressed that DOR was concerned with tax implications for sales and how the sales are structured. AGC Schreffler cited that the ticket seller might be different than the Event Organizers on the day(s) of the event, and the question might arise regarding if an entity or person is licensed by the Commission. AGC Bruno read the text of 935 Code Mass. Regs. § 500.050(9)(b) to address the potential split of proceeds to a non-Cannabis entity and a licensed organizer as per the Commission's regulations, noting when sales proceeds cannot be shared. EC Goodin cited 935 Code Mass. Regs. § 500.450(3) and mentioned other remedies to address potential advertising and tax implications. Commissioner Roy and EC Goodin discussed Metrc and pennyng out and where it could constitute diversion in some instances, which conflict with Commission regulations.

IV. Next Meeting Date – 06:25:50

- The Chair stated that the next meeting was scheduled for November 6, 2025.

V. Adjournment – 06:28:04

- Commissioner Stebbins moved to adjourn.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion to adjourn.



CANNABIS CONTROL COMMISSION

November 6, 2025  
10:00 AM

In-Person at Cannabis Control Commission, Second Floor Public Meeting Room, Worcester Union Station, 2 Washington Square, Worcester and with Remote Access via [Microsoft Teams Live\\*](#)

PUBLIC MEETING MINUTES

Documents:

- [Meeting Packet](#)
- October 9, 2025, 935 Code Mass. Regs. § 500.00 Draft Social Consumption Regulations.

In Attendance:

- Chair Shannon O'Brien
- Commissioner Kimberly Roy
- Commissioner Bruce Stebbins

Minutes:

- I. Call to Order
  - The Chair recognized a quorum and called the meeting to order.
  - The Chair gave notice that the meeting is being recorded.
  - The Chair gave an overview of the agenda.
- II. Commissioners' Comments & Updates – 00:01:09
  - There were no comments or updates by Commissioners.
- III. Commission Discussion and Votes – 00:01:19
  1. Discussion and Review of Draft Regulations and Policy Questions
    - Associate General Counsel Erica Bruno (AGC Bruno) began the discussion of the proposed draft Social Consumption (SC) regulations, starting with material at 935 Code Mass. Regs. § 500.050(6)(g). The Chair observed that instead of 60 months, the period could preferably be 36 months to be consistent with other social equity Licenses. Commissioner Stebbins explained the rationale behind 60 months with the example of people taking out home equity loans for financing. Commissioner Roy concurred with the Chair's analysis citing how access and opportunity would be promoted. The Chair commented that unlike previous Licenses, exclusivity analysis



would now be conducted in real time, and that the 36 months could always be extended in the future. The conversation shifted to when the time period would begin, either at the time of the first SC business opening or starting with the commencement of the third or fifth business. Executive Director Travis Ahern (ED) discussed some of the future steps once the SC regulations were passed, starting with budgeting issues and steps involving setting up the working groups for implementation. Consensus began forming around 36 months, with commence dates for each discrete License type. The Chair and the ED endorsed the necessity of real time data collection and review. Deputy General Counsel Michael Baker (DGC Baker) suggested that a time frame be used for real time updates, and the Chair proposed 6-month interval updates. Consensus was reached on requiring reporting every six months. AGC Bruno directed attention to material on 935 Code Mass. Regs. § 500.050(6)(f)3.e., requiring the number of events in each municipality for each year, and the notice and submission of plans requirements. The Chair compared the language favorably to existing Alcoholic Beverages Control Commission (ABCC) regulations, and Commissioner Stebbins offered one minor amendment to reflect the two-step approval from the Commission as well as the municipality. AGC Bruno directed attention to 935 Code Mass. Regs. § 500.050(6)(f)3.f.5. and read the proposed amendments. The Chair requested clarity on how the public safety briefings would be conducted and Commissioner Roy expressed that it appeared that the briefings might not be mandated. AGC Bruno agreed that the language could be more specific to specify that briefings shall be conducted with law enforcement, fire, and emergency medical services and may be conducted jointly or individually but must involve all three. The ED pointed out that some flexibility is built in to allow for the differing needs of different municipalities. AGC Bruno reviewed specifics required for the briefings, such as the information presented and who received it. AGC Bruno summarized individual sections and Commissioner Roy offered an amendment to add “point of sale” to the site plan requirement language. Commissioners Roy and Stebbins proposed merging the event plan and the pre-event public safety report into one standard form, so public safety considerations are addressed in one place and also easier for the Licensing team if there is a standardized form. AGC Bruno related input from police chiefs that they want more involvement before event plan is submitted to Commission.

- Commissioner Roy moved to take a recess returning at 11:25 AM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 01:25:32.)
- AGC Bruno resumed the discussion on the proposed event form template and then shifted the discussion to proposed language on 935 Code Mass. Regs. § 500.050(6)(f)3.b. added the word “Marijuana” to the language regarding Host



Community Agreements (HCAs) which was inadvertently omitted from prior draft. Discussion turned to the requirement for the event diagram, with a detailed delineation of what the diagram would contain, adding the requirement to show service areas. Commissioner Roy asked about waste, and AGC Bruno explained this requirement only addresses the diagram of the event space. She added there needed to be a policy regarding how waste would be addressed but wouldn't necessarily be reflected on the event diagram. The ED described how Detroit handled waste issues, namely that the retailer of origin handles the waste so product would not be wasted on site, it would be transported back to the retailer. Commissioner Roy clarified, seeking information on where receptacles would be located and where they would appear on the diagram, for example ashtrays and flame retardant receptacles for smoking materials. AGC Bruno shifted to material around the requirements for all Social Consumption Establishments (SCEs). AGC Bruno read language from 935 Code Mass. Regs. § 500.050(6)(f)3.i., with the change designed to spell out that only Licensees licensed to sell to Consumers, as opposed to business-to-business, can sell at a temporary consumption event, excluding a Licensee such as a third-party transporter. DGC Baker explained why retailers have more expertise in selling to Consumers, so they function as subcontractors at events for an Event Organizer. Commissioner Stebbins sought clarification for, for example, an outdoor Cultivator that was granted a SC License and thus would be licensed by the Commissioner to sell to Consumers. Commissioner Roy pointed out that anyone licensed to sell to Consumers could participate in these temporary consumption events, including but not limited to equity Licensees. As the discussion evolved, it was suggested that the language be reviewed by the Legal department to ensure that the clause could be universally understood.

- AGC Bruno read the proposed language from subsection (t) stating that a Marijuana Event Organizer is not required, for a temporary event, to install an alarm system. Commissioner Roy proposed to specify that they still must provide a security plan, so there is no abdication of security, just not a full alarm system.
- AGC Bruno went on to 935 Code Mass. Regs. § 500.105(2)(b)8. concerning additional requirements for Responsible Vendor Training (RVT). There was discussion around confirming that all employees at a SC event would need to complete RVT, not only the point of contact.
- Starting at 935 Code Mass. Regs. § 500.110(1)(l), AGC Bruno read some minor legal amendments. AGC Bruno referred to provisions in the regulations, consistent with Standard Operating Procedures (SOPs), for keeping smoking/combustion consumption out of plain sight. Commissioner Stebbins asked about other regulations and procedures regarding safeguards for indoor smoking which already require solid walls and concealed views through windows. The language is intended to capture both smoking and non-smoking social consumption sites, as the sale and storage as well as combustion consumption must be out of plain sight. Commissioners also raised the issue of buffer zones; municipalities will have local oversight on that issue.
- Pertaining to 935 Code Mass. Regs. § 500.141(3)(b)1., AGC Bruno read proposed serving limits, starting with point of service limits. There was discussion about conversion between flower and edibles, and the ability to purchase up to the limits



that could be purchased by an individual at retail. DGC Baker and Commissioner Roy clarified limits by converting grams into ounces. A question was asked whether a person can purchase the 3.5 gram service limit and then right away purchase another, up to the daily limit, as well as the cost and tax implications of making multiple smaller transactions as opposed to purchasing more at once. DGC Baker explained that under the proposed language a Consumer could purchase up to the daily limit but only take a portion of it back to their seat. The Chair analogized to purchasing a bottle of wine at a bar and don't drink it all at once but can pour a second glass. AGC Bruno explained that in this proposed model, the Consumer would need to go back up to the bar to get more of their purchased product. Concerns were raised about who is responsible for purchased product that is not being held by the Consumer, and liability.

- Commissioner Roy moved to take a recess returning at 1:30 PM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 03:37:52.)
  
- The Commission continued discussion about point of service limits under 935 Code Mass. Regs. § 500.141(3), and AGC Bruno explained changes that Legal had considered during the recess to address some of the concerns previously addressed, including potentially increasing the amount a Consumer could take with them at one time up to half of the daily sales limit. A question was asked about what happens to an amount that is served and then not consumed and it was noted there is both a hospitality and a public safety component. Commissioner Roy pointed out that once a product is purchased, it is no longer in the Seed-to-Sale system so there is a practicality about tracking sold product that is not being held by the Consumer and a lot of considerations and unintended consequences, as well as enforcement challenges.
  
- Commissioner Roy moved to take a recess returning at 2:00 PM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 03:54:06.)
  
- Commissioner Roy mentioned the lack of seed-to-sale tracking and time limits not being set forth for someone purchasing and then going back to make a new purchase.



She extended her concerns to storage and wasting issues. Enforcement Counsel Timothy Goodin (EC Goodin) mentioned issues once products were taken out of Metrc. He also explained how re-entering products into Metrc would be handled and that it can be done. He explained that when a Consumer pre-ordered a product, it was not actually finalized until the Consumer picks it up in store. DGC Baker opined that the processes surrounding pre-orders, which by nature is pre-paid, with EC Goodin extending the discussion explaining the process for product that has been paid for but not picked up at the end of the night, re-entering in Metrc and wasting the product. Approaches to SC purchasing and an example of a budtender handing only some of the daily allotment, while retaining the rest, at least temporarily, was mentioned. Commissioner Stebbins also raised the possibility of someone who did not consume all their product at the event, having the option of leaving the event, after it was properly bagged, with what product that they had remaining. Commissioner Roy expressed her concerns around the need for no gray space, around product coming out of Metrc. AGC Bruno provided clarity regarding what an open bill entailed, with DGC Baker stating that a tab would be for one individual. There was analogy to a “two-beer rule” for sporting events where you can only take a certain amount back to your seat but can go back and purchase more. The problem of selling product that has left Metrc and not in the possession of the consumer was raised and concerns about tracking, storage, and diversion. An option would be for some of the sold product to be packed up and sealed but given to the consumer. Concern that the way the regulation is currently drafted has compliance and enforcement challenges and needs further consideration. Chief of Investigations and Enforcement Nomxolisi Jones (Chief Jones) was recognized and expressed concerns about diversion and challenges with “doggy bags”; it would be better from an enforcement standpoint for consumers to make the smaller purchase and go back for another purchase, in smaller quantities. Commissioner Roy expressed frustration with the concept of spacing out of the services.

- The Chair suggested that the discussion be shifted to a new topic, at which time AGC Bruno read 935 Code Mass. Regs. § 500.141(4)(a)2.b., about displaying the Consumer information card, to address a senator’s concern conveyed during public comment to add a warning that consumption may cause potential psychosis. AGC Bruno then moved to 935 Code Mass. Regs. § 500.141(4)(f), which she read jointly with subsection (j), which addressed sales after an event ended, and if sales of Cannabis should be tied to the end of an event, comparing the issue to movie theaters staying open past the time it could serve concessions.
- Commissioner Roy moved to take a recess returning at 3:00 PM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 05:05:44.)



IV. Public Listening Session Regarding Disproportionately Impacted Areas

- The Chair rendered her comments and instructions regarding the conduct of the Public Listening Session.
- The first speaker was Kevin Gilnack from Equitable Opportunities Now (EON). He commented upon the need to obtain better and less skewed data regarding over-policing and persistent negative impacts on communities impacted negatively on the war on drugs. He cited omissions of three neighborhoods excluded in Boston, mentioning the Forest Hills neighborhood, and also addressed Tier 2 and the need for enhanced reporting therein. The Chair looked forward to the social justice Commissioner seat being filled and many equity issues be adequately addressed.
- The next speaker was Alfredo Johnson. He advocated for positive Disproportionately Impacted Areas (DIA) consideration for his former Vernon Hill neighborhood, where he wished to further achieve his goals as a Cultivator.
- The next speaker was Grant Smith-Ellis. He advocated for remote testimony at future listening sessions. He also questioned why the Donahue Report findings had not been adopted and also cited the work of Chief of Research Julie Johnson (Chief Johnson). He raised substantive constitutional concerns going forward when weighing equity.
- The next speaker was Ryan Dominguez from the Massachusetts Cannabis Coalition (MCC). He urged a perspective for grants from the Social Equity Trust Fund, to ensure that the funds are most effectively disbursed. He also urged for more focused and individualized analysis for grants.
- The next speaker was Tito Jackson from Apex Noire. He cited the poor methodology which excluded Lawrence in the past, and then cautioned the methodology based on arrests. He added that disproportionality should be further analyzed through convictions, not simply arrests. He cautioned against extending grant funds to those who were not disproportionately affected by the war on drugs. Commissioners Roy and Stebbins mentioned that Lawrence had not provided the data necessary to render a DIA determination in the past.

V. New Business Not Anticipated at the Time of Posting – 5:49:08

- The Chair stated that there was no new business which was not anticipated at the time of posting.

VI. Next Meeting Date – 5:49:12

- The Chair stated that the next meeting was scheduled for November 7, 2025, with November 18, 2025, mentioned as a tentative date.

VII. Public Listening Session Regarding Disproportionately Impacted Areas (Cont.) – 5:49:48

- The Chair stated they had one more speaker before adjournment.
- The next speaker was Nairobi Sanchez from La Bodeguita. She cited the need to analyze and consider numerous factors such as federal poverty data, Supplemental Nutrition Assistance Program (SNAP) benefits, public housing units, insurance rates, racial profiling, and the specific needs for services of each DIA. She also mentioned the frustrating example of Lawrence and Revere as DIAs. No towns were mentioned



and expanded upon by Commissioner Stebbins. She stated that Lowell was considered a DIA, but its Belvidere Hill neighborhood was a relatively affluent area not historically disproportionately affected by the war on drugs, like the Bradford neighborhood in Haverhill.

VIII. Adjournment – 6:01:47

- Commissioner Stebbins moved to adjourn.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.



## CANNABIS CONTROL COMMISSION

November 7, 2025

10:15 AM

In-Person at Cannabis Control Commission, Second Floor Public Meeting Room, Worcester Union Station, 2 Washington Square, Worcester and with Remote Access via [Microsoft Teams Live\\*](#)

### PUBLIC MEETING MINUTES

#### Documents:

- Application Materials associated with:
  - Staff Recommendations on Changes of Ownership
  - Staff Recommendations on Renewal Licenses
  - Staff Recommendations on Provisional Licenses
  - Staff Recommendations on Final Licenses
  - Staff Recommendations on Responsible Vendor Training Renewals
- [Meeting Packet](#)
- July 10, 2024, Letter from the Office of Select Board to Deerfield.

#### In Attendance:

- Chair Shannon O'Brien
- Commissioner Kimberly Roy
- Commissioner Bruce Stebbins

#### Minutes:

##### I. Call to Order

- The Chair recognized a quorum and called the meeting to order.
- The Chair gave notice that the meeting is being recorded.
- The Chair gave an overview of the agenda.

##### II. Commissioners' Comments & Updates – 00:01:25

- Commissioner Stebbins thanked everyone who attended the Public Listening Session (PLS) on Disproportionately Impacted Areas (DIAs) and provided testimony. He recognized Veteran's Day and those who served. He also recognized Veterans in the Cannabis industry. Commissioner Roy thanked Ryan Dominguez from the Massachusetts Cannabis Coalition (MCC) for inviting herself and Chair O'Brien to speak. She also echoed Commissioner Stebbins' sentiments around testimony at the PLS and Veterans.



III. Staff Recommendations on Changes of Ownership – 00:03:47

- Licensing Manager Christine Moriarty (Manager Moriarty) presented on behalf of the Licensing department the Staff Recommendations for Changes of Ownership, Renewals, Provisionals, Final Licenses and Responsible Vendor Training Renewal Licenses.
1. Beacon Compassion, Inc. – add one individual and three entities.
    - Commissioner Roy moved to approve the Change of Ownership.
    - Commissioner Stebbins seconded the motion.
    - The Chair took a roll call vote:
      - Commissioner Roy – Yes
      - Commissioner Stebbins – Yes
      - Chair O’Brien – Yes
    - The Commission unanimously approved the Change of Ownership.
  2. Haze of Grafton, LLC – add one individual.
    - Commissioner Stebbins moved to approve the Change of Ownership.
    - Commissioner Roy seconded the motion.
    - The Chair took a roll call vote:
      - Commissioner Roy – Yes
      - Commissioner Stebbins – Yes
      - Chair O’Brien – Yes
    - The Commission unanimously approved the Change of Ownership.
  3. Western Front, LLC – add one individual and one entity.
    - Commissioner Stebbins moved to approve the Change of Ownership.
    - Commissioner Roy seconded the motion.
    - The Chair took a roll call vote:
      - Commissioner Roy – Yes
      - Commissioner Stebbins – Yes
      - Chair O’Brien – Yes
    - The Commission unanimously approved the Change of Ownership.
    - Commissioner Roy noted she had the opportunity to speak at several well-attended conferences in Boston regarding banking and access to capital. She explained that federal prohibition and lack of bankruptcy protections had resulted in distressed businesses and sometimes receivership. She stated that Change of Ownerships were brought to her attention and expressed that receiverships should be prioritized in the queue. She added that in some cases a Change of Ownership could salvage businesses and jobs that go along with them. The ED stated he would work with Commissioner Roy to look at a trend analysis and report back to the board.

IV. Staff Recommendations on Renewal Licenses – 00:09:27

- HVV Massachusetts, Inc. (#MCR140970)



- Commissioner Stebbins requested a condition.
    - Proposed Condition: Within thirty business days of approval of Application for Renewal, contact CCC Licensing Division to provide a response on progress toward Goal #1 under their Diversity Plan in accordance with 935 Code Mass. Regs. §§ 500.101(1)(c)8.k. and 500.103(4)(b).
  - Commissioner Roy moved to approve the renewal of HVV Massachusetts, Inc. (#MCR140970) subject to the condition proposed by Commissioner Stebbins.
  - Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the renewal of HVV Massachusetts, Inc. (#MCR140970) subject to the condition proposed by Commissioner Stebbins.
  - Commissioner Roy shared a friendly reminder on what Diversity Plans promoted and what the plans should outline.
- 
- Commissioner Roy moved to approve the renewal of items numbered 1 – 46, except 25 as indicated on the agenda.
  - Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the renewal of items numbered 1 – 46, except 25 as indicated on the agenda.

#### V. Staff Recommendations on Provisional Licenses – 00:12:39

##### 1. Lovewell Provisions, LLC (#MRN285445), Marijuana Retailer

- Commissioner Stebbins requested a condition.
  - Proposed Condition: Prior to Final Application for Licensure, provide a response to CCC Licensing Division to review how Licensee plans to offer discounts to EEA and SEP licensed Adult Use dispensaries as a Marijuana retailer in accordance with 935 Code Mass. Regs. §§ 500.050(8)(a) and 500.101(1)(a)11.
- Commissioner Stebbins moved to approve the Provisional License, subject to the condition proposed by Commissioner Stebbins.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the Provisional License, subject to the condition proposed by Commissioner Stebbins.



2. Last Green Valley Seeds Co (#MBN281801), Marijuana Microbusiness
  - Commissioner Stebbins moved to approve the Provisional License.
  - Commissioner Roy seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Provisional License.
3. Paper Crane Provisions, LLC (#MCN283991), Marijuana Cultivator / Tier 4 / Indoor
  - Commissioner Stebbins commented that Paper Cranes Provisions, LLC and Lovewell Provisions, LLC both intended to use the Commission’s EquityWorks Career Hub to recruit employees and expressed his excitement to see that being identified in plans.
  - Commissioner Stebbins moved to approve the Provisional License.
  - Commissioner Roy seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Provisional License.
4. Royal Sun Cannabis, LLC (#MRN282705), Marijuana Retailer
  - Commissioner Roy moved to approve the Provisional License.
  - Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Provisional License.
5. Suite 420 Wellness, LLC (#MRN285127), Marijuana Retailer
  - Commissioner Stebbins moved to approve the Provisional License.
  - Commissioner Roy seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Provisional License.
6. Sunfusions, Inc. (#MCN283935), Marijuana Cultivator / Tier 6 / Indoor
  - Commissioner Roy moved to approve the Provisional License.
  - Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:



- Commissioner Roy – Yes
- Commissioner Stebbins – Yes
- Chair O’Brien – Yes
- The Commission unanimously approved the Provisional License.

VI. Staff Recommendations on Final Licenses – 00:18:53

1. Elevated Roots III LLC (#MR285298), Marijuana Retailer
2. Holyoke Wilds (#MP282115), Marijuana Product Manufacturer
3. NS AJO Holdings, Inc. (#RMD3535), Medical Marijuana Treatment Center

- Commissioner Stebbins moved to approve the Final Licenses.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the Final Licenses.

VII. Staff Recommendations on Responsible Vendor Training Renewals – 00:19:43

1. 420 Trainers LLC (#DCCR794127)
  - Commissioner Stebbins moved to approve the Responsible Vendor Training License Renewal.
  - Commissioner Roy seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Responsible Vendor Training License Renewal.
2. C1 Compliance Group (#RVR453161)
  - Commissioner Roy moved to approve the Responsible Vendor Training License Renewal.
  - Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Responsible Vendor Training License Renewal.

VIII. Requests for Equitable Relief and Fiscal Impact Analysis – 00:21:30



- General Counsel Kajal Chattopadhyay (GC Chattopadhyay) presented two equitable relief petitions. He noted that one was a continuation of a petition that they started to consider prior. He gave an overview of the process that went through to review the petitions.

#### 1. Deerfield Naturals, Inc

- GC Chattopadhyay started with Deerfield Naturals, Inc and noted that Chief Financial and Accounting Officer Lisa Schlegel (CFAO Schlegel) would provide a fiscal analysis that was previously requested by the board. Commissioner Roy noted that the Licensee had three License types. She shared that she asked for the fiscal analysis as the situation was not a one-off and it could become a routine request. Enforcement Counsel Timothy Goodin (EC Goodin) provided a brief background on the request for equitable relief submitted on October 16, 2024. He stated that after submitting renewal applications for three provisional Licenses, the town of Deerfield notified Deerfield Naturals, Inc that they no longer intended to continue as a Host Community (HC) for the Licensee. Commissioner Roy asked if mutual abrogation was required and GC Chattopadhyay stated that there was no requirement. EC Goodin shared that Deerfield Naturals, Inc was seeking three elements of equitable relief and mentioned the board's first May 22<sup>nd</sup> discussion on the matter. He stated that the Licensee indicated that they were no longer interested in continuing in the industry and pursuing the Licenses. EC Goodin stated that if the Commission elected to grant the relief, Commission staff recommend imposing a condition to require the surrender of all Licenses prior to the issuance of any refund and an affirmative surrender of those Licenses by the Licensee. Commissioner Roy asked if any rights were exercised by the provisional Licensee and EC Goodin stated he was not aware of any private litigation and the Licensee did not seek any kind of administrative process before the Commission other than the equitable relief request. Commissioner Roy cited M.G.L. c. 138, s. 23. The Chair asked at what point did a property right of a Licensee in their License attach and GC Chattopadhyay stated he would look into the question. CFAO Schlegel provided an overview of the financial impact and stated that there were 182 non-compliant Host Community Agreement (HCA) Licensees and that were in extension mode. She added that the amount of HCA extension fees that had been collected since they were in extension mode was 1.9 million and the License renewal fees collected was 1.7 million. She noted that Deerfield Naturals, Inc let their License expire instead of paying the extension fees and the petition for equitable relief was dated prior to the expiration of their License. Commissioner Roy asked where the money came from and what impact it would have on the Commission and CFAO Schlegel stated refunds were processed through the Marijuana Regulation Fund and explained the automatic transaction process. The ED clarified that the money would not come out of their budget. Commissioner Roy asked if they had ever issued an outright refund and CFAO Schlegel stated since she had been employed, they had not. CFAO Schlegel noted that five additional Licensees were in the same predicament as Deerfield Naturals, Inc. Commissioner Roy noted that the Commission had spent time, money, and resources to get to that point. The ED noted that CliftonLarsonAllen (CLA) and the Office of the Inspector General (OIG) found an issue in the regulations that made it so there was a period of time where the agency



was expending their efforts on someone in the provisional phase and if they dropped out before proceeding with the provisional that they would not end up having to pay the Commission. He stated that CLA recommended they looked into that regulation and make it so an administrative fee would be upfront before they expended time and spent tax dollars. The Chair noted that the Licensee was blocked by the community and that it was different than them just letting it lapse. Commissioner Roy read into the record a letter from the Office of Select Board to Deerfield about not complying with the terms of the HCA and as to why they wanted to end continuance as a Host Community (HC). The Chair circled back to GC Chattopadhyay on the question about property rights and asked him to do a deep dive into the question. EC Goodin explained the three options the board had in the matter and provided staff's recommendations. He stated that if the Commission did not grant equitable relief, the Commission may consider granting a refund of the annual License fees remitted to the Commission on August 20<sup>th</sup>. He added that if the Commission elected to grant the relief, staff recommended imposing a condition to require the surrender of all licensing prior to the issuance of any refund. Commissioner Stebbins noted what was laid out in the letter and asked if they would consider the HCA non-compliant under the new rules under Chapter 180. GC Chattopadhyay stated that the issues were not flagged in statute or regulations that would prohibit the town from taking the action that it did. Commissioner Roy noted that the letter seemed that the License did not fulfil its requirements under the HCA. EC Goodin noted that the Licensee and town did engage in conversations and negotiations following the letter and at least two select board meetings. The board contemplated whether it would be helpful seeing the HCA and the ED stated he would look into the HCA and what was referenced for the special permit and bring it back to the board. Commissioner Stebbins stated as he was looking at prohibited practices in regulations, he did not see anything that Deerfield did that would equate to those prohibited. Commissioner Roy noted the agreement on needing more information and asked CFAO Schlegel to provide the financial impact of the additional five Licenses. Commissioner Roy mentioned that if a Licensee was seeking a Change of Ownership or change of location to another municipality, she proposed equitable relief being that money was in something similar to an escrow with the Commission and that they could apply in the future instead of a refund to apply to them if they changed locations and apply with the Commission. EC Goodin stated that the License identified they were no longer pursuing relocation and were seeking a refund due to the difficulties with the town and they have not tried to get relicensed. The Chair stated they were going to table the matter pending more information from staff.

- Commissioner Roy moved to within 30 days, the Commission directs staff to provide Commissioners with the HCA for Deerfield Naturals, Inc., the financial impacts of the five referenced Licensees that have expired, any additional relevant background information, and a legal analysis of any property right related to provisional licensure and when in the process does the property right attach.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes



- Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- Commissioner Roy moved to take a recess returning at 12:10 PM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 01:50:35.)

## 2. Community Care Collective, Inc

- EC Goodin stated that this was the first time the board was considering the matter and that the Licensee submitted the request for equitable relief on December 31, 2024. He provided background information. He added that his request had been prompted by an ongoing dispute between the Licensee and the municipality and HCA as well as an associated development agreement. He added that there was ongoing litigation and provided insight. He read the multiple number of equitable relief options that they were seeking. The Chair asked under the current statute if they could order the town to renew Community Care Collective, Inc in the town of Billerica Marijuana License and GC Chattopadhyay stated that the board could not. EC Goodin provided staff recommendation options for equitable relief. Commissioner Roy asked GC Chattopadhyay if they considered filing a motion to intervene. GC Chattopadhyay stated they had not filed a motion to intervene. The Chair asked GC Chattopadhyay to explain the process of allowing motions to intervene. GC Chattopadhyay stated that the agenda item was not noticed for the meeting and to deviate from what has been noticed would be an Open Meeting Law (OML) issue. Commissioner Roy expressed that she believed they were in scope as the board should contemplate adding under the options of equitable relief appealing to the Commission to file a motion to intervene. The Chair noted they were not deliberating anything and they were asking an informational question about process. GC Chattopadhyay stated that being there as a quorum constituted deliberation. Commissioner Roy stated that during a previous meeting she discussed that she thought the board should contemplate adding under the provisions of equitable relief the option to appeal to the Commission to file a motion to intervene. GC Chattopadhyay stated that a motion to intervene was not equitable relief. The Chair requested a memorandum about when a Commissioner was asking a general process question and how the Legal department functioned, if that must be noticed every question around process and asking for information and how it was precluded. EC Goodin stated that the preliminary injunction was granted by the court on January 6, 2025. Commissioner Roy asked if the court issued a rate of mandamus and GC Goodin stated that they did not at that time. She also asked if they filed for an administrative extension and he confirmed. EC Goodin stated that the team recommended imposing an expiration date for the License. Commissioner Roy



asked if the Licensee had expressed financial hardship for not paying the prorated fees and if they exhausted all their administrative extensions and EC stated he would verify with the Licensing department. EC Goodin noted that they were operating on an HCA-related extension and had received two extensions at that point. He added that they could still seek additional extension. Commissioner Stebbins noted that there was clear evidence that they would not negotiate a new HCA without some type of intervention. The Chair noted the HCA was not consistent with statute. Commissioner Roy asked EC Goodin to explain what the courts stated in their preliminary injunction and EC read from the court docket. Commissioner Roy mentioned the desire to direct the GC to file a motion to intervene. Commissioner Stebbins asked if they deemed the HCA non-compliant and EC Goodin explained there was notice to the town and Licensee as part of their HCA review and he could not go into details into the open matter pending. Commissioner Roy asked if they were a general applicant and EC Goodin stated he would investigate. Commissioner Roy mentioned waving the pro-rated fees due to concerns. The Chair and Commissioner Stebbins noted the second option as the Commission could consider waving the change of location fee. The ED suggested a timeline and the Chair suggested no more than three years. GC Chattopadhyay stated he wanted to answer Commissioner Stebbins' question if anything was prohibiting the Licensee from submitting another equitable relief petition and he said it was no. Commissioner Roy recommended a second motion to direct the GC to explore a motion to intervene in this case.

- Commissioner Stebbins moved to approve a waiver of change of location fee to Community Care Collective, Inc. for their Billerica location, within 3 years of today.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.
- GC Chattopadhyay recommended including the License number in the motion language.
- Commissioner Roy moved to reconsider.
- Commissioner Stebbins seconded the motion.
- The Commissioners did not take a roll call vote.
- The Commission unanimously approved to reconsider.
- Commissioner Stebbins moved to approve a waiver of change of location fee to Community Care Collective, Inc. (#MR282974), within 3 years of today.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes



- Chair O'Brien – Yes
- The Commission unanimously approved the motion.
- Commissioner Roy moved to direct the General Counsel to explore filing a motion to intervene in the Community Care Collective, Inc. Billerica lawsuit and report back to the board at the next public meeting.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.

## IX. Commission Discussion and Votes – 02:44:41

1. Letter of Support for Massachusetts Committee on Gaming & Health (MACGH) grant application to Department of Mental Health (DMH) for OBHPP Behavioral Health Promotion & Prevention Grant Program
  - The ED stated that himself and Commissioner Stebbins had a call with the folks from MACGH. He stated that the MACGH was applying the tier A category of funding with the Office of Behavioral Health Promotion and Prevention (OBHPP) to support organizations to build new initiatives by assessing community needs and piloting small projects. He added that the tier A section of the grant program was for the design and development support of emerging programs. He stated the MACGH was approaching the project with the hope to help address critical knowledge gaps from a public health perspective. He stated they would analyze the state and population level data, including social and economic impacts of gaming in Massachusetts, Department of Health (DPH)'s community health data, recent reports from the Commission on Cannabis, and other reports related to gaming trends in communities such as Boston and Springfield. He recommended for them to provide a letter of support for the grant application. He added that he believed Chief of Research Julie Johnson (Chief Johnson), the Research department, Director of Data Analytics Marianna Sarkis (Director Sarkis), and the Data Analytics team would be excellent resources to MACGH if the application was successful and that the outcome of the proposed project would be important information for them to use in the future. The Chair asked how they would use the information and The ED stated that the information would be an excellent resource for them and their future public awareness campaign. He added that one of the representatives from MACGH Marlene Warner, was considered one of the folks that they may want to put on the SC public awareness working group. He proposed a draft letter of support. Commissioner Roy asked if they solicited the Commission to provide a letter of support and the ED confirmed they would be pursuing the grant with or without the letter. The Chair mentioned working with some of these partners to help them get important research done that the budget might not allow for and mentioned establishing a more quasi-independent Cannabis research center. Commissioner Stebbins stated it would cover some of their DIA communities



and it was a good partnership for them. He added it provided some opportunity for them to engage committees on the CAB and that the MACGH had done work previously with their Research department. He mentioned it would be great for them to present their findings. Commissioner Roy proposed a friendly amendment to the letter to make sure the Research team and Data Analytics team were a part of it and proposed a friendly amendment to include “intoxicating” before hemp.

- Commissioner Roy moved to approve the language of this letter in support of the grant being put together by the Mass Council on Gaming and Health.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Chair announced that Carrie Benedon would be joining the Commission as a new Commissioner and that they would table the discussion and review of the draft Social Consumption regulations until the November 18<sup>th</sup> meeting.

X. New Business Not Anticipated at the Time of Posting – 02:59:45

- The Chair stated that there was no new business which was not anticipated at the time of posting.

XI. Next Meeting Date – 02:59:51

- The Chair stated that the next meeting was scheduled for November 18, 2025.

XII. Adjournment – 03:02:00

- Commissioner Stebbins moved to adjourn.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.



## CANNABIS CONTROL COMMISSION

November 18, 2025

10:15 AM

**In-Person at Cannabis Control Commission, Second Floor Public Meeting Room, Worcester Union Station, 2 Washington Square, Worcester and with Remote Access via [Microsoft Teams Live\\*](#)**

### PUBLIC MEETING MINUTES

#### Documents:

- Application Materials associated with:
  - Staff Recommendations on Changes of Ownership
  - Staff Recommendations on Renewal Licenses
  - Staff Recommendations on Provisional Licenses
  - Staff Recommendations on Final Licenses
  - Staff Recommendations on Responsible Vendor Training Renewals
- [Meeting Packet](#)
- October 9, 2025, 935 Code Mass. Regs. § 500.00 Draft Social Consumption Regulations.
- Commissioner Roy's February 24, 2025, Meeting Notes.

#### In Attendance:

- Chair Shannon O'Brien
- Commissioner Carrie Benedon
- Commissioner Kimberly Roy
- Commissioner Bruce Stebbins

#### Minutes:

##### I. Call to Order:

- The Chair recognized a quorum and called the meeting to order.
- The Chair gave notice that the meeting is being recorded.
- The Chair gave an overview of the agenda.

##### II. Commissioners' Comments & Updates – 00:01:01

- The Chair welcomed Commissioner Benedon and thanked outgoing Commissioner Concepcion for her service to the Commission. Commissioners Stebbins and Roy both welcomed Commissioner Benedon and echoed the Chair's sentiments around outgoing Commissioner Concepcion. Commissioner Roy also expressed her appreciation for the Independent Testing Labs (ITLs) that she met with on November 17<sup>th</sup> and shared that she looked forward to the input from outside consultants in



January 2026. Commissioner Benedon introduced herself and reiterated her appreciation to the appointing authorities and her eagerness to work at the Commission. She also expressed appreciation to Commission staff for helping her get up to speed.

III. Minutes – 00:06:34

1. September 8, 2025
2. September 11, 2025

- Commissioner Roy moved to approve the Public Meeting minutes.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Abstained
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission passed the motion by a vote of three in favor and one abstention.

IV. Executive Director and Commission Staff Report – 00:07:17

- The Executive Director (ED) shared that he had sent around the changes on the Commission’s interim report and noted he had previously worked on it with the Chair. He added that Social Consumption (SC) approval was due to occur during the December Public Meeting, along with upcoming testing protocols. He noted that the delivery exclusivity report would be addressed in December or January of 2026 and he anticipated by the end of December, he would release his final draft of goals. Commissioner Roy requested a date for the upcoming red tape committee meeting and suggested that the ED attend the meetings. The Chair expressed hope that the first meeting would take place on December 4, 2025.

1. Licensing Data Update

- Licensing Manager Christine Moriarty (Manager Moriarty) presented the licensing data update, including an overview of the number of License approvals by stage, number of applications, number of active cultivators, and data on Host Community Agreements (HCAs) including number of compliant and non-compliant HCAs. Commissioner Roy requested that active commence operations be shown in a separate column in the licensing application tracker. She also noted that License types had trended down. The Chair and Commissioner Roy discussed a moratorium or licensing freeze, and the ED spoke about how different licensing types could be dealt with. The Chair observed that if the board did contemplate a freeze, that sufficient advance notice would be necessary and the legislative bill(s) were discussed to provide perspective. Commissioner Roy suggested that there might be additional data that could be provided regarding Cultivators. Commissioner Stebbins inquired about the approximate 3,000,000 square feet of expired canopy, and Manager Moriarty



stated that it could be re-activated. Commissioner Stebbins observed that even with compliant HCAs, there were ongoing arguments back and forth on terms. Commissioner Roy requested information on what communities had moratoriums and the ED noted that some towns may not publicly state that a moratorium exists.

- The ED noted that only one motion and vote was taken for the Public Meeting minutes. The Chair suggested taking a separate vote for the September 11<sup>th</sup> Public Meeting individually.
- Commissioner Roy moved to approve the September 11, 2025, Commission Public Meeting minutes.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Abstained
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission passed the motion by a vote of three in favor and one abstention.

V. Staff Recommendations on Changes of Ownership – 00:29:18

- Manager Moriarty presented on behalf of the Licensing department the Staff Recommendations for Changes of Ownership, Renewals, Provisionals, Final Licenses and Responsible Vendor Training Renewal Licenses.

1. Advesa MA, Inc. – add five individuals and three entities.

- Commissioner Stebbins moved to approve the Change of Ownership.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the Change of Ownership.

2. The Healing Center, LLC – add one individual.

- Commissioner Roy moved to approve the Change of Ownership.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the Change of Ownership.

- Commissioner Roy moved to take a recess returning at 11:00 AM.
- Commissioner Stebbins seconded the motion.



- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 00:42:36.)

#### VI. Staff Recommendations on Renewal Licenses

- Commissioner Stebbins moved to approve the renewal of items numbered 1 – 21, as indicated on the agenda.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the renewal of items numbered 1 – 21, as indicated on the agenda.
- Commissioner Stebbins expressed his desire for the Commission to post information to assist Licensees on how to contribute to the Social Equity Fund.

#### VII. Staff Recommendations on Final Licenses – 00:45:08

1. Lowkey 2, LLC (#MR284730), Marijuana Retailer
  - Commissioner Stebbins moved to approve the Final License.
  - Commissioner Roy seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Benedon – Yes
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Final License.
  - Commissioner Stebbins noted that the Licensee had first received a Provisional License in early 2023, and that in the interim, it incurred carrying rents. He urged that the time period between granting a Provisional License and Final License be expedited and shortened. Commissioner Roy concurred on Commissioner Stebbins’ observation.

#### VIII. Commission Discussion and Votes – 00:50:05

1. 120 Day License Extension Option Discussion
  - The ED requested that the discussion be tabled as he wanted to bring forward a more holistic approach to License extensions. He stated he wanted to bring the motion 4



forward in a future meeting. Commissioner Roy read proposed motion language regarding extensions and expressed that she did not believe the language was prescriptive. The ED shared wanted to bring clarity to all by tying all four topics together. Commissioner Roy questioned whether the 365-day miscellaneous extension category should be brought forward in a separate bucket. The ED alluded to sequencing issues which needed to be made clear. Commissioner Roy mentioned combining all the time periods and keeping the miscellaneous extension period discrete. The Chair sketched out past issues, and the matter was tabled.

2. CY 2026 Public Meeting Calendar Dates

- The ED provided the tentative Public Meeting dates for 2026. Commissioner Roy suggested that the Research License type be discussed at a future meeting and cited the federal ban on Cannabis impeding partnerships with outside facilities. The Commissioners also discussed intervening in legal actions and it was determined to continue the conversation at the December 4<sup>th</sup> Public Meeting.

3. Discussion and Vote on Omitted Data from 2025 Industry Report Regarding Public Health and Safety

- The Chair stated that language was removed from the report that was sent to the legislature and opined that hiding that type of information could constitute weighing in on litigation, particularly with lab-shopping issues. General Counsel Kajal Chattopadhyay (GC Chattopadhyay) stated that the Legal department did not change, omit or recommend any data be omitted during the course of the report's review. The Chair asked if the GC could unilaterally intervene in an action, or if it required a Commission vote. The Chair also expressed fears that data had been scrubbed, and GC Chattopadhyay reiterated that was not the case. GC Chattopadhyay invoked attorney-client privilege from discussing what the Legal department did or did not do in preparing the report. Commissioner Roy read into the record the first three bullets of her notes from a meeting on February 24, 2025, with a former AGC and Research Analyst Graelyn Humiston (Analyst Humiston). She raised the former AGC's concern regarding potential litigation to the Commission. The ED stated he would locate the iteration of the report which Commissioner Roy mentioned, for comparison purposes of other iterations. Commissioner Roy asked if the iteration of the report could be discussed or if there needed to be a waiver of potential privilege. The Chair stressed the need to protect public health and mentioned that there were 73 powers that had been delegated away from the Commissioners. She expressed that some should be undelegated. Commissioner Roy delineated nationwide issues with testing results, and the Chair explored motion privilege-waiver language to publicly review all iterations of the report and the final report.
- The Chair moved to direct the Executive Director and Commissioner Roy to work with the Research team, Data team, and other necessary parties to review the initial iterations of the 2025 Industry Report and provide a comparative analysis with the final version as approved by the Commission and report back at a future Public



Meeting no later than December 11, 2025 and includes any waiver of legal privilege to allow Commissioners full access to discuss these issues in a Public Meeting.

- Commissioner Roy seconded the motion.
- Commissioner Benedon expressed concern about voting to waive legal privilege without knowing the substance of the privileged communications.
- The Chair took a roll call vote:
  - Commissioner Benedon – Abstained.
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission approved the motion by three votes in favor and one abstention.
  
- Commissioner Roy moved to take a recess returning at 12:30 PM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 02:28:11.)

#### 4. Discussion and Review of Draft Regulations and Policy Questions

- Associate General Counsel Erica Bruno (AGC Bruno) started and proposed an amendment to 935 Code Mass. Regs. § 500.141(4)(f) to shift the current (j) to right after (f). The Chair sought to clarify that non-Cannabis sales occurring after Cannabis sales must cease and Commissioner Stebbins opined that there was flexibility so that individual municipalities could set closure times. AGC Bruno stressed the language around sales ending thirty minutes before the location closed. Commissioner Stebbins noted that customers could still take unconsumed product home with them. The Chair stated that she believed there was consensus that non-Cannabis sales could continue after Cannabis sales were cut off as the municipality allowed it. Commissioner Stebbins explored how sales being limited by a final time was contradictory. The Chair suggested that the topic be revisited during the December Public Meetings. AGC Bruno then moved to 935 Code Mass. Regs. § 500.141(4) and read the proposed amendments. The Chair noted consensus on the amendment. AGC Bruno shifted to 935 Code Mass. Regs. § 500.141(4)(a)2., pertaining to public information cards and where signage should be located and what it should state. AGC Bruno referenced definitions pertaining to Automatic Identification Technology to allow using additional technology other just Quick Response (QR) codes. AGC Bruno referenced 935 Code Mass. Regs. § 500.141(4)(a)3. to ensure that products had the appropriate Automatic Identification Technology. Subsections (a) and (b) were discussed in terms of what information would be provided and labeling. AGC Bruno recommended amendments to further verbiage to prevent improper usage of information by the establishment, and Commissioner Roy offered a friendly



amendment. Commissioner Benedon shared that she thought that Commissioner Roy's concerns were better addressed in another section. AGC Bruno read the proposed amendment at subsection (d), to distinguish regular sales from Social Consumption (SC) sales and that sales must be tracked separately. Focus was shifted to subsection (k) to encompass that someone socially consuming was not a loiterer, and to subsection (l) which the implementation working group would work on. Commissioner Roy suggested ensuring child-resistant nature for bags containing Cannabis and compared retail bagging. DGC Baker mentioned that the bag must be sealed upon leaving the premises and it would provide protection to the Consumer if stopped by law enforcement after leaving the premises. Commissioner Benedon reconciled the need to protect the Consumer and prevent access to children.

- Commissioner Benedon moved to take a recess returning at 2:15 PM.
  - Commissioner Roy seconded the motion.
  - The Commissioners did not take a roll call vote.
  - The Commission unanimously approved the motion.
  - The Commission took a brief recess. (Returned at 04:07:33.)
- 
- AGC Bruno read 935 Code Mass. Regs. § 500.141(6) and proposed amendments in response to Commissioner comments. Regarding subsection (a), AGC Bruno read proposed language spawned from prior discussions to allow contractors and vendors and additional personnel. The Chair requested background on the change to (b) and AGC Bruno explained that due to considerations of public safety and employee health, smoking areas and non-smoking areas needed regulation to state that a Licensee may retain its retail sales. Commissioner Roy stated she felt some language read that someone smoking could not be next to someone consuming infused products. AGCs Bruno and Schreffler shared that they believed that no such prohibition existed. Consensus was reached to more clearly define the restriction for smokers while allowing wider access to people consuming edibles. Commissioner Roy asked why "must" is used and not "shall" in (d). Consensus reached that the sentence should be flipped, regarding "must or may" substituted with "shall," and vice versa. Commissioner Roy asked how tribal lands were regulated or not regulated, and Commissioner Stebbins related his experiences with the Massachusetts Gaming Commission, where tribal cooperation was not required, but was requested. The ED suggested using Cannabis Regulators Association (CANNRA) as a resource for clarity on the issue. Division of SC areas from other areas was further fleshed out and AGC Schreffler suggested that the areas shall not intersect. AGC Bruno read language differentiating retail sales from SC sales. AGC Bruno stated that the definition of Consumption Area was defined including new language covering sales and service not occurring in indoor and outdoor Consumption Areas. AGC Bruno proposed amendments which respond to the board's previous concerns. The Commissioners voiced concerns about filtration requirements and plans whether in the future there was technology that was superior or equal to what existed now. Commissioner Roy shared she wanted to retain the same rigor for approvals. The Chair weighed maintaining standards in smoking areas, making them as economical



as possible. Commissioners Benedon and Roy cited the subjective nature of the term “mitigation,” while the ED provided perspective on municipalities individually ruling on mitigation issues, particularly with odors. Commissioner Roy referenced Commissioner Benedon’s point about “substantial” mitigation. The question was raised whether local police or the Commission would be enforcing mitigation. AGC Bruno re-oriented the discussion to sign-offs on indoor consumption filtration plans particularly with guidance to professionals. Commissioner Roy advocated for “sufficient” mitigation in lieu of “substantial” mitigation. AGC Bruno sought clarification on consensus about the stamp of a certified licensed mechanical engineer. Regarding material at 935 Code Mass. Regs. § 500.141(10)(d), the language had been stricken and moved elsewhere. AGC Bruno read 935 Code Mass. Regs. § 500.141(10)(e) and suggested applying Personal Protection Equipment (PPE) directly on the Licensee. It was expressed that concerning 935 Code Mass. Regs. § 500.141(10)(e), obtaining an odor-free or allergy-free environment could not prove possible. Commissioner Stebbins analogized his experience discussing protection of employees at a cigar bar and expressed that a person with issues with cigar smoke generally would not seek to work in a cigar bar. The matter was tabled. Regarding, 935 Code Mass. Regs. § 500.141(10)(g), AGC Bruno shared that the Legal department had researched requirements for mechanical engineers. AGC Bruno read 935 Code Mass. Regs. §§ 500.141(10)(i)2. and 500.141(10)(i)4. and her suggestions were approved. She explained further that a carve out could be made for records and they could work on it offline. The Chair requested clarification regarding (j) and it was clarified that the red tape committee could work on the topic in the Medical-Use area. AGC Bruno read 935 Code Mass. Regs. § 500.141(8)(b), and an associated other regulation and stated that the sale of tobacco or alcohol must be reported to the Commission in an incident report. AGC Bruno read the suggested language for (j), as it related to the requirement for indoor violations needing to be reported. Commissioner Stebbins and AGC Bruno commented upon the establishment notifying the Commission that the filtration was now operating in a required manner. Commissioner Roy shared her desire to define what type of notice was required, preferably with a written notice to the Commission and who determined if the establishment could reopen. DGC Baker stated that the failure of a filtration system did not necessarily mean that an establishment must cease all activity. The ED stated that an area could still be used for other purposes if one system, like filtration, was shut down.

- Commissioner Stebbins moved to reconsider the previous motion on the 2025 Industry Report with language as originally drafted, without the waiver.
- Commissioner Benedon seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – No
  - Commissioner Stebbins – Yes
  - Chair O’Brien – No
- The Commission denied the motion by a vote of two in favor and two opposed.



IX. Next Meeting Date – 06:03:10

- The ED stated that the next meeting was scheduled for December 4, 2025.

X. Adjournment – 06:04:02

- Commissioner Benedon moved to adjourn.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion to adjourn.



CANNABIS CONTROL COMMISSION

December 4, 2025  
10:00 AM

In-Person at Cannabis Control Commission, Second Floor Public Meeting Room, Worcester Union Station, 2 Washington Square, Worcester and with Remote Access via [Microsoft Teams Live\\*](#)

PUBLIC MEETING MINUTES

Documents:

- [Meeting Packet](#)
- November 26, 2025, 935 Code Mass. Regs. § 500.00 Draft Social Consumption Regulations.
- November 5, 2025, Inversion/Debarment Memorandum.
- October 21, 2025, MJBizDaily article.

In Attendance:

- Chair Shannon O'Brien
- Commissioner Carrie Benedon
- Commissioner Kimberly Roy
- Commissioner Bruce Stebbins

Minutes:

I. Call to Order

- The Chair recognized a quorum and called the meeting to order.
- The Chair gave notice that the meeting is being recorded.
- The Chair gave an overview of the agenda.

II. Commissioners' Comments & Updates – 00:01:16

- Commissioner Roy thanked Solar Cannabis in Somerset and David O'Brien from the Cannabis Business Association for hosting herself and the Chair. She stated that the red tape removal committee was spoken about and folks were very excited. She mentioned honoring the will of the voters on Social Consumption (SC) License types and how close they were getting to the finish line. Commissioner Stebbins thanked T.Bear in Wareham and Alternative Compassion Services for hosting tours. He noted a tour with Commissioner Benedon at Lowkey2 prior to them opening their doors in West Roxbury and a meeting with Phil from Freshly Baked in Taunton. He mentioned listening to one of the in-person equity program trainings and thanked staff. Commissioner Benedon thanked everyone who made her transition and



onboarding so smoothly. She noted terrific staff and how lucky they were to be supported by such a phenomenal team. She also mentioned the visit to Lowkey2. The Chair thanked the Information Technology (IT) department. She also noted that Solar was a registered powerplant and her desire to promote good behavior and recognize it. She added that one of the most significant drivers of energy consumption increases in Massachusetts had been the cultivation of Cannabis. Commissioner Roy mentioned the leadership rating program for Marijuana Establishments and Marijuana related businesses and requested that the topic be put on an agenda for a future Public Meeting.

### III. Commission Discussion and Votes – 00:08:44

#### 1. Red Tape Removal Committee Structure and Roster Finalization

- The Chair and Executive Director Travis Ahern (ED) thanked Commissioner Benedon for weighing in. The Chair provided an overview of the topic. Commissioner Roy stated as they had moved forward, they realized some of the regulations no longer made sense. She expressed excitement and ambition for this. Commissioner Stebbins noted their inaugural Commissioners and the opportunity they had to peel back some cautious regulation. He added the need for clarity in regulations. The Chair stated they would be moving to amend the previous motion. She announced the roster of internal staff and external individuals who they invite to work on the informal committee. The Chair walked through the processes on how the internal working group would work with external consulting. The ED noted to rescind the previous motion. The Chair asked General Counsel Kajal Chattopadhyay (GC Chattopadhyay) on how to amend the previous motion and create a new one. GC Chattopadhyay suggested to amend or rescind the prior motion and then move forward with a new motion to vote on.
- Commissioner Roy moved to amend the previous motion on red tape removal taken on October 15, 2025, and finalize the rostering invitation of external invitees as has been presented by the Chair to work with the red tape removal working group to review recommendations for prioritization of future regulatory changes for Commissioners to consider no later than June 30, 2026.
- Commissioner Benedon seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.

#### 2. Secret Shopper Program and Debarment Update

- The Chair noted that the Commission did not have a secret shopper program and only an intermittent process where they could do confirmatory testing. She added that not having an independent standards testing lab made it difficult. She expressed that they



were looking into different ways that the Commission could create and fund a secret shopper program that allowed the Commission to make sure that products were properly labeled, protected public health and safety, and Consumers. Commissioner Roy noted that she was in the secret shopper working group and they needed to make it a robust reality. She thanked the team and expressed that they were executing confirmatory testing, but constraints had made the program tricky. She expressed the need for resources to execute. The Chair mentioned the program could require some regulatory change and funding was important. Commissioner Stebbins expressed hope of getting the resources needed to bring it to the execution stage. Commissioner Roy mentioned the Alcoholic Beverages Control Commission (ABCC) and age verification. She added that aside from resources, she thought it could be easily addressed in regulation when they address exclusivity. She requested it be in scope and noted issues with the language in regulation. Deputy General Counsel Michael Baker (DGC Baker) shared the ongoing conversation around the definition of Commission Delegee and the need for a carve out with the secret shopper program to have Commission Delegee mean something other than what it was currently defined as. He added that if the Commissioners decided to extend delivery exclusivity and a regulatory round with that, whatever they submit to the Secretary as far as amendment, then that would make it in scope. He advocated for them to do that upfront, so it was within scope. Commissioner Roy requested a meeting for them to discuss what they would like to see in that scope. DGC Baker expressed that it would be helpful for staff to prepare for what to expect in that round and explained timeline on promulgation and exclusivity. The ED noted there were other mechanisms they could use depending on where the Commissioners were when discussing the exclusivity report. DGC Baker reiterated that if they wanted the exclusivity period to expire, no action relative to regulations needed to be taken. The Chair thanked the Donahue Institute for preparing the report and helping them meet their obligations. The Chair explained the issue of debarment and that it was raised by Commissioner Roy. She noted that the state of New York did not have an as robust seed-to-sale tracking system as Massachusetts, but they did have greater enforcement actions related to unlicensed activities. Commissioner Roy explained why she raised the issue and she stated it caught her eye when reading a MJBizDaily article around New York moving to punish a Marijuana distributor at the heart of an inversion scheme. She noted she had never heard of the enforcement tool before and thanked AGC Laduzinski for looking into the issue and providing a memorandum. She provided the New York's debarment enforcement sanction that can bar a person or business from holding a Cannabis License in the future and from contracting with New York's Office of Cannabis Management (OCM) or with Licensees following serious or repeated violations of Cannabis law. She quoted the definition and legal basis in New York's Cannabis regulations. The Chair noted the need as a Commission to strengthen the work of good operators and make sure that people who were not following the law did not have the opportunity to compete illegally or to undermine the health and safety of the system. Commissioner Stebbins stated he would share his comments and questions with the Legal department and Enforcement Counsel Timothy Goodin (EC Goodin) and noted that they did not offer a definition for diversion or inversion in their regulations and needed too before deciding penalties.



The Chair mentioned the idea of having a meeting with representatives from the Attorney General's Office (AGO). The Chair asked what the current process was for investigators who discovered a Licensee engaging in an illegal grow or something of that sort. The ED noted the Commission's suitability process but noted debarment was not an outcome that existed and it would require regulatory change. Chief of Investigations and Enforcement Nomxolisi Jones (Chief Jones) explained the current process when an investigator found out about diversion or inversion stating that the process typically involved police and they sent them a referral as soon as possible. Commissioner Roy asked if they made referrals to district attorneys and Chief Jones stated that since she had been with the Commission, they had not. She added that when they reach out to police or state police, if the district attorney is involved, they have reached out to the Commission to let them know their process. She added that they have requested for them to participate as witnesses. The Chair asked if they made a referral of potential criminal behavior, was the referral confidential and Chief Jones confirmed it was not. The Chair requested a list of all criminal referrals that the Commission had made over the course of the past four years and Chief Jones confirmed. Commissioner Roy noted the next step was to have meetings on inversion to get as much information as possible and figure out if it made sense for them to tackle it in regulation. Chief Jones referenced an instance where a Licensee assigned the duties of their License to another Licensee and how they handled that. EC Goodin highlighted what was contained in the regulations currently and he provided detail on the instance Chief Jones mentioned where they allowed another entity to utilize their License to complete transfers and he explained the suitability process. Commissioner Benedon asked after ten years if a prior regulatory violation would still be considered a factor in evaluating suitability or if it was no longer considered at all after ten years. Chief Jones stated they would investigate it as they had never encountered that as the agency hasn't been around that long. The Chair asked if they observed criminal activity and made a referral how quickly it would be brought to the Commission for review. Chief Jones stated for enforcement actions, they waited till they had all of the final evidence for the board's review, consideration, or discussion. Chief Jones stated that they did not have jurisdiction to investigate criminal matters, and they do not want to prejudice the Licensee and mentioned due process. She also noted that they had to wait for the outcome of the criminal complaint from the agencies looking into the matter until the matter had been adjudicated for them to be able to get involved in that regard.

- Commissioner Roy moved to take a recess returning at 11:30 AM.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 01:23:12.)



### 3. Discussion and Review of Draft Regulations and Policy Questions

- The Chair expressed that the plan for the discussion was to get as close to consensus as they could and take the official final vote at the December 11<sup>th</sup> Public Meeting. Associate General Counsel Erica Bruno (AGC Bruno) started on 935 Code Mass. Regs. § 500.141(10)(e)5.. Commissioner Stebbins noted the desire for clarity to not send the signal that they needed to get separate systems and that they also needed odor control equipment beyond that when the odor control equipment may be part of the existing ventilation system. AGC Bruno noted it could be helpful to clarify that in the language specifically that it did not need a separate system that has to be purchased outside of their ventilation and filtration system and she proposed language. Commissioner Benedon proposed to include “within the ventilation system” or a standalone system. Commissioner Roy stated she would like to keep it as part of the ventilation system. The ED suggested including a caveat that it could be part of the other equipment to give them the optionality. AGC Bruno noted an alternative as they could amend 5. to read “odor control equipment sufficient to mitigate Cannabis odor from being detected outside the property lines, which may be contained within the ventilation and filtration system.” Commissioner Stebbins stated that leaving the language as it was, may be sufficient. Commissioner Benedon noted she had a conversation with the Legal department and after reviewing the regulations in totality, she was satisfied that it could adequately be left to the municipalities to enforce. The Chair confirmed consensus to leave the language as is. AGC Bruno read 935 Code Mass. Regs. § 500.141(3)(b)1.- 3.. The Chair noted that the legislature was considering some statutory changes that would require the Commission to have responsive regulation changes in the future that could impact what they were currently working on. Commissioner Roy noted her concerns were satisfied with keeping the product with who purchased it and budtender not having custody of purchased product. The Chair noted consensus. She then went on to 935 Code Mass. Regs. § 500.141(3)(d)5. and proposed amendments from Commissioners. Commissioner Roy noted her concern to not disincentivize the establishments to not carry products like the inhibitors. Commissioner Stebbins suggested dividing 5. into two parts. Deputy General Counsel Michael Baker (DGC Baker) provided the reason they married them together as anything outside of their jurisdiction would defer to the municipality to sell. The Chair asked about needing to be approved by the municipality and asked if it was mandated somewhere else in the regulations. AGC Bruno confirmed that SCE Licensees would be required to provide shelf-stable products including food and water to Consumers. AGC Bruno stated they could put together some language to break the section into two and revisit it after a break. AGC Bruno went on to 935 Code Mass. Regs. § 500.141(4)(k) around exit bags with liquids and provided context around research on an exit bag for beverages and provided proposed language. She also read an amendment proposed by Commissioner Stebbins. Commissioner Stebbins explained his amendment to keep up with availability of technology, and he noted feedback from a company who made seals for canned beverages. AGC Bruno went to the Standard Operating Procedure (SOP) section for exit bags and read how it was currently drafted and proposed changes to include an exit bag for liquids. AGC Bruno went on to the definition of



Cooling Down Area. The Chair expressed the desire to not want anyone to stay for any reason and was opposed to all the language. Commissioner Stebbins proposed leaving it up to the Licensee and establishment. The Chair asked if they did not include the language, if they were precluded from having a space and Commissioner Stebbins stated that the language they had currently allowed them to do that, and the Chair noted areas of liability they do not want to create and referenced a bar. Commissioner Roy asked if it would be more appropriate in a guidance document and Commissioner Stebbins stated that he always envisioned it in guidance. AGC Bruno stated that it was only in a guidance document, there would be no teeth for enforcement and read 935 Code Mass. Regs. § 500.141(2)(p). Commissioner Roy expressed her concerns about involuntarily going into a Cooling Down Area and being prohibited from purchasing. Commissioner Benedon noted that she shared Commissioner Roy's and the Chair's comments around regulating something that was completely optional and discretionary on part of the Licensees. She added that if it was not addressed in regulations at all, there could be more incentive to a Licensee to have a space as such by not regulating. Commissioner Benedon asked if they did not include any reference to a Cooling Down Area would anything in the regulations prohibit an establishment from functionally having such a space and AGC Bruno confirmed there would be no express prohibition against having a space, it would be permissible but not regulated. Commissioner Roy noted the robust and strong comments they heard at the Public Hearing. The Chair mentioned her appreciation for the work Commissioner Stebbins had done on the topic as it was pro public safety and noted an enforcement problem for them and municipalities. Commissioner Stebbins stated he would connect with the Legal department during break to walk through concerns and come back to discuss. AGC Bruno went on to 935 Code Mass. Regs. §§ 500.141(10)(d) and 500.141(11)(d). AGC Bruno noted that there was not a standard developed as to a specific recommendation as to Personal Protective Equipment (PPE) and that the area was in the Occupational Safety and Health Administration (OSHA)'s jurisdiction for worker safety. She read Commissioner Roy's suggested amendment and Commissioner Roy explained why she wanted to add the language. Commissioner Benedon asked if they were bringing OSHA compliance into their enforcement jurisdiction and Commissioner Roy stated they were already referred to in other areas. AGC Bruno read (i) and provided some suggestions from Commissioners Roy and Stebbins around if there's an indoor smoking consumption area ventilation and filtration system failure, would ceasing all consumption occur or just smoking and what would be the time frame for smoke to dissipate. She included some research around smoke dissipation and the findings. Commissioner Roy appreciated the research and suggested changing the language from 72 hours to 48 hours and after that time they could convert to non-smoking until the ventilation system was properly fixed. Commissioner Stebbins asked about the intention of fully vacating the area and Commissioner Roy explained. Commissioner Benedon stated that the language was not clear and suggested adding language for clarity. Commissioner Stebbins proposed language and DGC Baker stated they would work offline on new language.

- Commissioner Benedon moved to take a recess returning at 1:45 PM.



- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 04:01:49.)
- The Chair referenced the list of criminal referrals she requested from Chief Jones and asked the ED if they could also have background for what the referrals were for. The ED stated he would start compiling as much information as possible. The Chair reiterated they would be taking a final vote on the SC regulations on December 11<sup>th</sup> and that they would announce the process around once the regulations were promulgated. AGC Bruno went on to 935 Code Mass. Regs. § 500.141(3)(d)5. and read the proposed amendment. Commissioner Stebbins stated that it met the suggestion of breaking out the two between other items that the community could have oversight and approval of versus making other products available and not disincentivizing them. The Chair noted consensus. AGC Bruno then went to 935 Code Mass. Regs. § 500.141(10)(i) to address the requirement to vacate the Consumption Area and read the proposed amendment. The Chair noted consensus. Commissioner Stebbins expressed his appreciation to his colleagues for their indulgence as they went through the Cooling Down Areas and expressed that after sitting down with the Legal department, he was comfortable with striking the whole Cooling Down Area section as his concerns could be addressed in other areas. Commissioner Roy mentioned receiving an email from Ellen Brown around Responsible Vendor Training (RVT) training. Commissioner Stebbins noted a good next step would be to have educational compliance sessions. DGC Baker stated that they currently have several public health and safety focused things baked into the RVT training. The ED noted that there would need to be development specifically within the process that would lay out for implementation and a working group that would have Commissioner sponsors led by Director of Enforcement Training Armond Enos (Director Enos). DGC Baker stated they would work on getting a draft back to the Commissioners and the public as soon as possible for the 11<sup>th</sup>. Commissioner Roy noted the significant milestone. The Chair applauded Commissioner Stebbins for being the lead Commissioner of the working group and Commissioner Benedon for keeping up with the work that fellow Commissioners had already done prior.

IV. New Business Not Anticipated at the Time of Posting – 04:19:50

- The Chair stated that there was no new business which was not anticipated at the time of posting.

V. Next Meeting Date – 04:19:55

- The Chair stated that the next meeting was scheduled for December 11, 2025.



VI. Adjournment – 04:20:48

- Commissioner Benedon moved to adjourn.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.



## CANNABIS CONTROL COMMISSION

December 11, 2025  
10:00 AM

In-Person at Cannabis Control Commission, Second Floor Public Meeting Room, Worcester Union Station, 2 Washington Square, Worcester and with Remote Access via [Microsoft Teams Live\\*](#)

### PUBLIC MEETING MINUTES

#### Documents:

- Application Materials associated with:
  - Staff Recommendations on Changes of Ownership
  - Staff Recommendations on Renewal Licenses
  - Staff Recommendations on Provisional Licenses
  - Staff Recommendations on Final Licenses
  - Staff Recommendations on Responsible Vendor Training Renewals
- [Meeting Packet](#)
- December 11, 2025, email from Scott Murphy to Commissioner Roy.
- Wall Street Journal Article.

#### In Attendance:

- Chair Shannon O'Brien
- Commissioner Carrie Benedon
- Commissioner Kimberly Roy
- Commissioner Bruce Stebbins

#### Minutes:

- I. Call to Order
  - The Chair recognized a quorum and called the meeting to order.
  - The Chair gave notice that the meeting is being recorded.
  - The Chair gave an overview of the agenda.
- II. Commissioners' Comments & Updates – 00:02:11
  - Commissioner Roy applauded the work done to bring Social Consumption (SC) to fruition. She delineated three areas where the Commission should take action to advance public health in testing, particularly to address potency inflation and lab shopping in this framework: (1) an internal reference laboratory/confirmatory lab, (2) a secret shopper program, and (3) de-anatomized and open data. Commissioner Stebbins noted visits to Gardner and an operation in Fitchburg. He also noted a



meeting where himself, the ED and the Department of Government Affairs and Policy (DGAP) virtually presented before Director Anne Gobi, covering topics of SC, hemp, the status of Cannabis as Commonwealth's top crop and developments in respect to delivery. He thanked everyone who brought SC to fruition and expressed his desire to focus on badging and Independent Testing Labs (ITLs) and thanked Megan Dobro. The Chair thanked Commissioner Benedon for her help on SC. The Chair concluded by mentioning that restrictions were removed in the final iteration of SC regulations and stated she was taking the agenda out of order throughout the whole meeting.

### III. Staff Recommendations on Provisional Licenses – 00:10:26

- Licensing Manager Tsuko Defoe (Manager Defoe) presented on behalf of the Licensing department the Staff Recommendations for Changes of Ownership, Renewals, Provisionals, Final Licenses and Responsible Vendor Training Renewal Licenses.
1. Capeway Cannabis, LLC (#MRN285074), Marijuana Retailer
    - Commissioner Roy moved to approve the Provisional License.
    - Commissioner Benedon seconded the motion.
    - The Chair took a roll call vote:
      - Commissioner Benedon – Yes
      - Commissioner Roy – Yes
      - Commissioner Stebbins – Yes
      - Chair O'Brien – Yes
    - The Commission unanimously approved the Provisional License.
  2. CloudNine Visions, LLC (#MRN283505), Marijuana Retailer
    - Commissioner Stebbins moved to approve the Provisional License.
    - Commissioner Benedon seconded the motion.
    - The Chair took a roll call vote:
      - Commissioner Benedon – Yes
      - Commissioner Roy – Yes
      - Commissioner Stebbins – Yes
      - Chair O'Brien – Yes
    - The Commission unanimously approved the Provisional License.
  3. Chief Cannabis, LLC (#MRN285404), Marijuana Retailer
    - Commissioner Benedon moved to approve the Provisional License.
    - Commissioner Stebbins seconded the motion.
    - The Chair took a roll call vote:
      - Commissioner Benedon – Yes
      - Commissioner Roy – Yes
      - Commissioner Stebbins – Yes
      - Chair O'Brien – Yes
    - The Commission unanimously approved the Provisional License.



4. DMS Trinity, LLC (#MRN284810), Marijuana Retailer
  - Commissioner Roy moved to approve the Provisional License.
  - Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Benedon – Yes
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Provisional License.
5. Just Creatives, LLC (#DOA100195), Marijuana Courier
  - Commissioner Benedon moved to approve the Provisional License.
  - Commissioner Roy seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Benedon – Yes
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Provisional License.
6. Melting Pot Manufacturing (#MPN282356), Marijuana Product Manufacturer
  - Commissioner Roy moved to approve the Provisional License.
  - Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Benedon – Yes
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Provisional License.
7. Paper Crane Provisions, LLC (#MPN282365), Marijuana Product Manufacturer
  - Commissioner Stebbins moved to approve the Provisional License.
  - Commissioner Roy seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Benedon – Yes
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Provisional License.
8. TMAP1 LLC (#MPN282344), Marijuana Product Manufacturer
  - Commissioner Roy moved to approve the Provisional License.
  - Commissioner Stebbins seconded the motion.



- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the Provisional License.

#### IV. Staff Recommendations on Renewal Licenses – 00:18:17

- Commissioner Stebbins noted that no condition attached was necessary but commented that Diem Orange LLC made a goal for their Positive Impact Plan (PIP) to contribute to the Social Equity Trust Fund. He added that the fund is not something the Commission ran but noted that the Executive Office of Economic Development (EOED) had now set it up so Licensees could make contributions. Commissioner Stebbins noted Chapter 180 and the changes to the regulations where you can now meet your efforts of your PIP by contributing to the Social Equity Trust Fund.
- Commissioner Stebbins moved to approve the renewal of items numbered 1 – 20 as indicated on the agenda.
- Commissioner Benedon seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the renewal of items numbered 1 – 20 as indicated on the agenda.
- The Chair noted her mistake of stating 20 Licenses instead of 30 in the previous motion.
- The Chair moved to amend the previous motion to the renewal of items numbered 1 – 30 as indicated on the agenda.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion as amended to the renewal of items numbered 1 – 30 as indicated on the agenda.

#### V. Staff Recommendations on Final Licenses – 00:24:58

1. Healing Greene Massachusetts, LLC (#MR284583), Marijuana Retailer
2. Hometown Harvest, LLC (#MR285387), Marijuana Retailer
3. New England Regional Dispensary, LLC (#MR285281), Marijuana Retailer



4. SAWF Estate, LLC (#MR284312), Marijuana Retailer

- Commissioner Roy moved to approve the Final Licenses.
- Commissioner Benedon seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the Final Licenses.

VI. Staff Recommendations on Responsible Vendor Training Renewals – 00:25:48

1. Bud Education (#RVR453164)

- Commissioner Roy moved to approve the Responsible Vendor Training License Renewal.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the Responsible Vendor Training License Renewal.

VII. Staff Recommendations on Changes of Ownership – 00:27:34

- Commissioner Roy noted that Theory Wellness was one of four ESOPs operating in the Commonwealth and commented that Employee Stock Ownership Plans (ESOPs) had been positively received in terms of employee morale and productivity. She also shared that she wanted Change of Ownerships covered in a future meeting due to the increase in receiverships. Commissioner Stebbins noted that he thought ESOPs were also effective in transitioning people out of the Cannabis industry.

1. Coastal Cultivars, Inc. – add two individuals and one entity.

- Commissioner Roy moved to approve the Change of Ownership.
- Commissioner Benedon seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the Change of Ownership.

2. Seven Leaf Sisters, Inc. – add four individuals and one entity.

- Commissioner Benedon moved to approve the Change of Ownership.



- Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Benedon – Yes
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Change of Ownership.
3. Slang, Inc. – add three individuals and three entities.
- Commissioner Roy moved to approve the Change of Ownership.
  - Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Benedon – Yes
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Change of Ownership.
4. Theory Wellness Inc. – add one entity.
- Commissioner Stebbins moved to approve the Change of Ownership.
  - Commissioner Roy seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Benedon – Yes
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the Change of Ownership.

VIII. Minutes for Approval – 00:35:28

- October 1, 2025
- Commissioner Roy moved to approve the October 1, 2025, Commission Public Meeting minutes.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Abstained
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission approved the October 1, 2025, Commission Public Meeting minutes by a vote of three in favor and one abstention.
- October 9, 2025 a.m.
- Commissioner Roy moved to approve the October 9, 2025 a.m., Commission Public Meeting minutes.



- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Abstained
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission approved the October 9, 2025 a.m., Commission Public Meeting minutes by a vote of three in favor and one abstention.
  
- October 9, 2025 p.m.
- Commissioner Roy moved to approve the October 9, 2025 p.m., Commission Public Meeting minutes.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Abstained
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission approved the October 9, 2025 p.m., Commission Public Meeting minutes by a vote of three in favor and one abstention.
  
- October 15, 2025
- Commissioner Roy moved to approve the October 15, 2025, Commission Public Meeting minutes.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the October 15, 2025, Commission Public Meeting minutes.
  
- Commissioner Roy asked where the public could access the Executive Session meeting minutes. The ED noted that they could be found in the meeting packet where the minutes were approved. He added he would look into making them more accessible. The Chair asked whether Executive Sessions were recorded and the ED responded that they were recorded for a period of time but had not been during his tenure.

#### IX. Commission Discussion and Votes – 00:45:23

- Commissioner Stebbins noted that the information on how to contribute to the Social Equity Fund was on the EOED website. The Chair thanked staff for providing the information.



- Commissioner Roy moved to take a recess returning at 11:10 AM.
- Commissioner Benedon seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 00:59:12.)

#### 9. Final Vote of Draft Social Consumption Regulations

- The Chair and Commissioner Roy praised the work on SC. AGC Bruno advised on next steps. Commissioner Benedon expressed how thankful she was for everyone catching her up to speed so quickly. Commissioner Stebbins thanked everyone and briefly discussed looking forward to implementation. Commissioner Roy asked Deputy General Counsel Michael Baker (DGC Baker) for the timeline on promulgation and DGC Baker stated that January 2, 2025 was anticipated as the date for full promulgation. The ED added context around an additional 6-month period after the regulations were promulgated and stated that working groups with Commissioners would continue to work on public awareness and dissemination of information, with external assistance from other state agencies and Commissions. Commissioner Roy thanked her colleagues, particularly those participating in working groups.
- Commissioner Stebbins moved to approve the final draft of revisions to 935 Code Mass. Regs. § 500.00 and 935 Code Mass. Regs. § 501.00, regarding Social Consumption.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- Commissioner Roy moved to take a recess returning at 12:10 PM.
- Commissioner Benedon seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 02:39:06.)



- The Chair noted they spoke with members of the media about the SC regulations during the break. The Chair stated they needed to take another vote regarding SC to include language to authorize staff and the Legal department to make any ministerial edits and to send to the Secretary of State's Office (SOS). The Chair noted the need to reconsider the previous vote with the added amendment, and she read the motion language: to approve 935 Code Mass. Regs. § 500.00 and 935 Code Mass. Regs. § 501.00 as final including all amendments related to Social Consumption Establishments and all other amendments resulting from Commission deliberations. Further, to authorize staff and the Legal department to finalize these regulations, to make any ministerial edits necessary and consistent with Commission deliberations and votes and the Commission's governing laws and the Secretary of the Commonwealth's requirements, and to take any additional steps necessary to file the final regulations with the Secretary of the Commonwealth.
- Commissioner Roy moved to reconsider the last vote the Commissioner's took with the further amended language.
- Commissioner Stebbins seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion as amended.

#### 5. New Metrc Product Catalog with COAs

- Chief Technology and Innovation Officer Paul Clark (CTIO Clark) introduced Jessica Painter and Brent Doherty from Metrc. Commissioner Roy stated that the system needed to be user-friendly for the Consumer. Jessica Painter presented and demonstrated how the system worked in Nevada. She explained how a Certificate of Analysis (COA) made information available and mentioned that Massachusetts currently kept records for seven years, while Nevada only retained records for 180 days. CTIO Clark advocated reducing the period from seven years and to a 18-24 month retention period, tied to one-year after an item was last sold. He also clarified that Metrc would capture the time limits. Commissioner Stebbins requested informational updates to keep the public updated and Jessica Painter affirmed that it could be accomplished. Topics and deadlines before taking the vote on the new Metrc catalog were discussed. The ED observed that Connecticut was experiencing problems with the system. The Chair, the ED and Commissioner Roy discussed why opt-outs should or should not exist. The Chair stated she did not favor ITLs to have an opt-out option. Commissioner Roy compared it to the SC vote not containing an opt-out. The ED agreed to follow up on the concerns and affirmed that the laboratory identification would be de-anonymized. Commissioner Benedon advocated for clarity and questioned if the Commission potentially making the data public, clashed with its need to keep some information confidential and be in line with its own regulatory



language. Commissioners Stebbins and Roy discussed slight COA variations, with Connecticut currently attempting to provide uniformity. The ED stated that the goal for aggregate data was set for the spring of 2026 and then broke down what the waivers would address. The Chair asked if Commissioner Roy wanted to re-state her motion. General Counsel Kajal Chattopadhyay (GC Chattopadhyay) stated that the Commission could potentially be exposed to a lawsuit. The Chair stated that the Commission was exposed to potential liability due to lack of oversight over testing. GC Chattopadhyay stated that Commission must protect proprietary information and the Chair stated that the Commission was not publishing customer lists, just laboratory names. GC Chattopadhyay raised the concern of protecting the Commission, and the Chair shared she was more concerned with liability by withholding information. Commissioner Roy mentioned the Wall Street Journal and CBS News having cited the Commission for past failures, comparing it to Consumer fraud. Commissioner Stebbins mentioned the issue of making laboratory names more available and the need for the Commission to periodically update testing data. GC Chattopadhyay expressed wanting regulations for keeping confidential information private. The ED stated that waivers and other issues were continually being developed. GC Chattopadhyay stated that both disclosures and protecting the Commission and protected information could both be ensured. Commissioner Stebbins expressed being increasingly reassured that private laboratory information would not be released in the COA.

- Commissioner Roy moved to direct the Executive Director and Chief of Technology Innovation Officer to adopt the new METRC catalog which will also contain Certificates of Analysis for each product, to be published by March 2026, subject to a proposed retention period by Executive Director and Chief Technology Innovation Officer.
- Commissioner Benedon seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.

#### 6. Updates to the Testing Data on the Commission Open Data Website

- CTIO Clark reported that the IT department and Data Analytics team were preparing to update the data testing data on the Commission open data website with a two year look back, with a publish date of March 2026. He mentioned looking for guidance on content and expressed that it would be updated on a quarterly basis. Commissioner Roy applauded everyone for protecting public health. Commissioner Stebbins asked about timeline and the ED clarified. Commissioner Stebbins noted he was not comfortable voting on it then and requested it be on an agenda in January. Commissioner Roy read the suggested motion language.



- Commissioner Roy moved to take a recess returning at 2:45 PM.
- Commissioner Stebbins seconded the motion.
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 04:42:22.)

## X. Executive Director and Commission Staff Report

### 2. Licensing Updates

- The ED opened the floor to Manager Defoe and Licensing Analyst Jaime Wakefield (Analyst Wakefield). Analyst Wakefield presented the licensing updates as of December 11, 2025, regarding Cultivators and Host Community Agreement (HCA) data. Regarding Cultivator total canopy, Analyst Wakefield explained that the total canopy is not the total square feet that is currently in use but rather that could be in use if every Cultivator produced up to the maximum of their tier. The Chair asked for an overview of canopy tiers and relegation if a Cultivator does not produce to the limits of their tier. Commissioner Roy explained that the Board had voted and as of January 1, pursuant to 935 Code Mass. Regs. § 500.050, the Commission may reduce a Licensee's maximum canopy to a lower tier if the licensee did not sell 70% of production during the prior six months for indoor or harvest season for outdoor. Licensing Analyst Wakefield also stated that there were currently four businesses in receivership that the Legal department was tracking. Commissioner Roy expressed interest in following up on receiverships.

### 1. 2025 Goals Review

- The ED stated he had just returned from Cannabis Regulators Association (CANNRA) and wanted to share his notes in the future. The ED stated that pursuant to prior delegated authority he authorized Enforcement Counsel to extend the payment due date for Assured's second payment per the stipulated agreement, to not extend beyond the payment due date for the third payment. The Chair noted that this authority has been delegated and also advocated for a review of 73 matters that were previously delegated to staff to ensure Commissioner awareness and accountability. The Chair stated the need to balance public health and safety issues with requirements and protections under M.G.L c. 30A.
- The ED delineated the 2025 interim goals. The ED reported the short-term goals substantially completed as including: governance charter finalization; 2026 budget; establishment of medical program working group; hold Cannabis Advisory Board meeting; and complete implementation of Chapter 180. Regarding progress on full-year goals, the ED noted progress on lab testing guidelines, with recommendations anticipated in December/January; working on create a working group regarding Center for Cannabis Research & Policy; and Delivery Exclusivity Report anticipated from the Donohue Institute shortly. He added that the Red Tape Removal Working



Group was in formation and the strategic plan discussion for EquityWorks will be scheduled. He expressed that Social Consumption Regulations would be checked off today and noted that there were nine employees currently out on leave.

XI. Commission Discussion and Votes (Cont.) – 05:21:40

1. Job Description: Director of Testing

- The Chair noted that there had not been a Director of Testing remaining in the position for a long amount of time. The ED advocated reposting the position with adjustments to the job description and incentives for potential candidates, with a focus on compliance. The ED stated if he were to repost the same position with minor changes to the description he could go ahead and do that and would ask the Board to vote on a title change or more substantial change to the position. Chief People Officer Debra Hilton-Creek (CPO Hilton-Creek) added her comments, noting the large compliance component of the position. The Chair noted the urgency of the role. Commissioner Stebbins advocated that the position be re-titled Director of Testing Compliance and the description of the position clarified so there is no confusion about the intention of the job, especially as regard to overseeing the ITLs. Commissioner Benedon expressed that she felt the filling of the position was very necessary and thought it was appropriate to change the title of the position during that meeting. Commissioner Roy felt that increasing available data would help the next Director to succeed in this position.
- Commissioner Stebbins moved to approve a change in title from Director of Testing to Director of Testing Compliance with associated minimal changes to the job description and posting.
- Commissioner Benedon seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O'Brien – Yes
- The Commission unanimously approved the motion.
- The Chair requested that the topic of Procedure of Legal Intervention be moved to the January 2026 Public Meeting. Commissioner Roy read into record an email from Scott Murphy from Parallel regarding issues with deficiencies and corrective actions. The Chair referenced Alcoholic Beverage Control Commission (ABCC) and mentioned regular meetings with Licensees potentially to help reduce violations. Commissioner Roy mentioned many questions from Licensees and stakeholders regarding the most commonly issued Notice of Deficiencies (NODs) to help with keeping them in compliance and expressed how information regarding NODs should be made public.
- Commissioner Roy moved to take a recess returning at 4:15 PM.
- Commissioner Benedon seconded the motion.



- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Commission took a brief recess. (Returned at 06:03:10.)

#### 8. Notices of Deficiency Process Discussion

- Chief of Investigations and Enforcement Nomxolisi Jones (Chief Jones) presented the NOD process, while advocating for training of Licensees. She shared that NODs are the most common regarding some issues like inventory discrepancies, signage, storage, and advertising. The ED remarked about how the red tape committee would be utilized to streamline the NOD process. Commissioner Roy asked why NODs were not appealable and Chief Jones stated that currently, NODs were not fined, like other states. Commissioner Benedon asked clarifying questions and Chief Jones stated that there was one NOD per date, with citation to regulations and NODs were not considered factors in renewals if there were corrections of the deficiencies. Chief Jones stated that NODs are rarely overturned but could be rescinded if there was a mistake or a mis-cited provision. Director of Enforcement Training Armond Enos (Director Enos) stressed the educatory function in NODs. Commissioner Stebbins questioned why so many inspectors showed up for one inspection. Director Enos replied that the number of inspectors was not necessarily tied to potential severity of violations, but with a number of additional factors such as the need for training of inspectors and the size of the facility being inspected. Commissioner Roy asked if there were checks and balances, where a superior reviewed the content of a NOD and it was answered that peer reviews were ongoing. Commissioner Roy asked about compiling for the Commission’s site, the most commonly issued NODs per License type and Chief Jones advocated for the tailoring of information for the training of inspectors.

#### 7. Vote for Commission Treasurer and Secretary CY2026

- Commissioner Stebbins moved to nominate Commissioner Benedon to serve as the Commission’s Secretary for CY2026.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.
- The Chair moved to nominate Commissioner Roy to continue as Treasurer for CY2026.



- Commissioner Stebbins seconded the motion.
  - The Chair took a roll call vote:
    - Commissioner Benedon – Yes
    - Commissioner Roy – Yes
    - Commissioner Stebbins – Yes
    - Chair O’Brien – Yes
  - The Commission unanimously approved the motion.
3. Discussion and Vote on Omitted Data from 2025 Industry Report Regarding Public Health and Safety
- Commissioner Roy asked why information was redacted or removed from the Research department’s report by the Legal department and wanted to address the process. The Chair stressed the need for a state-wide testing division to ensure that the current temptation to alter data for the lab’s fiscal incentives was not permitted. Commissioner Roy read a Wall Street Journal article’s contents into the record, and she then remarked that the removal of data to the legislature thereby concerning Testing Consideration #5. Commissioner Stebbins asked if the whole paragraph should not have been removed and Commissioner Roy thought a citation to the WSJ or other source should have been included. The ED and the Chair discussed what constituted data and information, noting that “data” includes information. The Chair expressed that information was changed, sacrificing public safety for concerns about potential liability exposure to the Commission. Commissioner Stebbins stressed the demand for accuracy and honesty. Commissioner Roy mentioned comments from the Legal department on Consideration #6 and questioned the meaning of the edit from Legal. The ED observed that other departments also participated along with the Legal department in suggesting edits. GC Chattopadhyay clarified that privilege had been lifted so he is authorized to speak and stated that in general Legal aimed to harmonize comments from various departments and stated that beyond that general approach he had no further comments at the time. Commissioner Roy enquired why the GC removed “economic pressure” as a driving force and GC Chattopadhyay cited potential Commission exposure to liability as the primary factor for making the recommendation. The Chair asked if the GC considered Commission liability for hiding information. The Chair opined that the Commission was potentially liable for not following through on testing issues. GC Chattopadhyay stated he did not know what actions the Enforcement Counsel (EC) was undertaking regarding the potentially violative testing laboratory at that former time. The GC stood by the edit and did not see the need to include the WSJ article in the report because the article was publicly available. The ED clarified some issues which were currently under consideration, namely that the considerations in the report were improved for clarity through the editing process, and that if the Board is looking to update the considerations it can do so and otherwise can implement new procedures for future reports. Commissioner Roy noted that it was agreed in discussion with Commissioner Benedon and the Research team that Commissioners should see and approve track changes. Commissioner Benedon confirmed the discussion was to view track changes in previous drafts of the reports from all departments, not only proposed edits from



Legal. The Chair believed that the Standard Operating Procedure (SOP) did not allow for last-minute changes. Commissioner Roy stated that the two-year delay in producing the report was inappropriate. The ED stressed the need to support the Research department and thought that moving forward, information should be shared with other departments too. The ED noted that the discussion on November 18 suggested data sets had been removed from the report and emphasized that did not occur. Commissioner Roy and the ED discussed how data can assist with future improvements. Commissioner Roy proposed a motion regarding SOPs for future reports and Commissioner approval of track changes. Commissioner Stebbins and ED made minor suggested changes to the motion. The Chair presented the tentative schedule of 2026 meeting dates.

- XII. New Business Not Anticipated at the Time of Posting – 07:01:40
    - The Chair stated that there was no new business which was not anticipated at the time of posting.
  - XIII. Next Meeting Date – 07:01:50
    - The Chair stated that the next meeting was scheduled for January 15, 2026.
  - XIV. Commission Discussion and Votes (Cont.) – 07:04:35
    - The ED noted that they tabled discussions of Procedure of Legal Intervention and FY2027 Budget Discussion.
3. Discussion and Vote on Omitted Data from 2025 Industry Report Regarding Public Health and Safety (Cont.)
- Commissioner Roy proposed draft language. Commissioner Stebbins asked why the Director of Communications was included and Commissioner Roy clarified they would be involved in any public facing document. Commissioner Benedon pointed out that per the SOP and process for Chiefs review, the Research department retains final ownership and independence over the report and could ultimately reject track changes and expressed it was clear from discussion that staff felt the changes to the report from Legal and other departments strengthened the report. The ED confirmed the Research Department had discretion whether to accept proposed edits. Commissioner Stebbins expressed reservations about Commissioners reviewing track changes and stressed the necessity to adhere to the SOP. Commissioner Benedon recommended tweaking the language for clarity around Commissioners reviewing all track changes in research reports. Commissioner Stebbins agreed. The ED reiterated his role in the process.
  - Commissioner Benedon moved that the Executive Director, Chief of Technology and Innovation Officer, Chief of Investigations and Enforcement and Director of Communications will work collaboratively and in a timely fashion to assist the Research department in gathering needed information to complete all reporting which the Cannabis Control Commission is required to complete on an annual basis under G. L. c. 94G, § 17. This will be done in a collaborative and timely fashion once the



Research Department has communicated the information and timeline needed to do this statutory reporting. Further, staff will adhere to all Research Department SOPs.

- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.

XV. Adjournment – 07:20:13

- Commissioner Stebbins moved to adjourn.
- Commissioner Roy seconded the motion.
- The Chair took a roll call vote:
  - Commissioner Benedon – Yes
  - Commissioner Roy – Yes
  - Commissioner Stebbins – Yes
  - Chair O’Brien – Yes
- The Commission unanimously approved the motion.



**LDE Holdings, LLC**  
**0333-COO-03-1025**

**CHANGE OF OWNERSHIP AND CONTROL OVERVIEW**

1. Licensee Information:

<b>Licensee Business Name:</b>	LDE Holdings, LLC
<b>Licensee d/b/a Name:</b>	Trade Roots

2. License(s) Affected by this Change Request:

<b>License Number</b>	<b>License Type</b>
MC281262	Marijuana Cultivation, Tier 2/Indoor (5,001 – 10,000 sq. ft.)
MP281436	Marijuana Product Manufacturing
MR281689	Marijuana Retail

3. The licensee has paid the applicable fees for this change request.

4. The licensee is proposing to add the following as Persons Having Direct or Indirect Control:

<b>Individual</b>	<b>Role</b>
Eugene McCain	Person with Direct or Indirect Control

5. The licensee is proposing to add the following as Entities Having Direct or Indirect Control:

<b>Entity</b>	<b>Role</b>
Good Nature Wareham, Inc.	Entity with Direct or Indirect Control

6. Background checks were conducted on all proposed parties and no suitability issues were discovered.

7. The proposed parties do not appear to have exceeded any ownership or control limits over any license type.

8. Commission staff conducted an organizational and financial inspection into the parties associated with this request and found no issues or inconsistencies with the information provided to the Commission.

COO Executive Summary 1



## CHANGE OF OWNERSHIP CONDITIONS

Commission staff has reviewed the application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. The licensee and proposed parties may now effectuate the approved change.
2. The licensee shall notify the Commission when the change has occurred.
3. The licensee shall submit a change of name request following this approval if any business or doing-business-as names associated with the license(s) will require modification.
4. The licensee is subject to inspection to ascertain compliance with Commission regulations.
5. The licensee shall remain suitable for licensure.
6. The licensee shall cooperate with and provide information to Commission staff.
7. The licensure is subject to notification to the Commission of any update to written operations plans required by 935 CMR 500.105(1) and/or 935 CMR 501.105(1) after effectuating the change, if applicable, and shall give Commission staff adequate opportunity to review said plans at the business location or the location where any such plans are maintained in the normal course of business.



## Solar Retail Norton, LLC 0332-COO-02-1025

### CHANGE OF OWNERSHIP AND CONTROL OVERVIEW

1. Licensee Information:

<b>Licensee Business Name:</b>	Solar Retail Norton, LLC
<b>Licensee d/b/a Name:</b>	Can Craft Cannabis

2. License(s) Affected by this Change Request:

License Number	License Type
MR283896	Marijuana Retail

3. The licensee has paid the applicable fees for this change request.

4. The licensee is proposing to add the following as Entities Having Direct or Indirect Control:

Entity	Role
Konaco, LLC	Entity with Direct or Indirect Control

5. Background checks were conducted on all proposed parties and no suitability issues were discovered.

6. The proposed parties do not appear to have exceeded any ownership or control limits over any license type.

7. Commission staff conducted an organizational and financial inspection into the parties associated with this request and found no issues or inconsistencies with the information provided to the Commission.

### CHANGE OF OWNERSHIP CONDITIONS

Commission staff has reviewed the application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. The licensee and proposed parties may now effectuate the approved change.
2. The licensee shall notify the Commission when the change has occurred.

COO Executive Summary 1



3. The licensee shall submit a change of name request following this approval if any business or doing-business-as names associated with the license(s) will require modification.
4. The licensee is subject to inspection to ascertain compliance with Commission regulations.
5. The licensee shall remain suitable for licensure.
6. The licensee shall cooperate with and provide information to Commission staff.
7. The licensure is subject to notification to the Commission of any update to written operations plans required by 935 CMR 500.105(1) and/or 935 CMR 501.105(1) after effectuating the change, if applicable, and shall give Commission staff adequate opportunity to review said plans at the business location or the location where any such plans are maintained in the normal course of business.



## Westfield Ultra Premium, LLC

MCN283986

MPN282361

MRN285415

### APPLICATION OF INTENT REVIEW

1. Name, address, and license type(s) sought of the proposed License Applicant:

<b>License Applicant Business Name:</b>	Westfield Ultra Premium, LLC
<b>License Applicant d/b/a Name:</b>	Canna Ultra Premium Westfield
<b>Proposed Location:</b>	98 Sgt TM Dion Way, Westfield, MA 01085

2. Type of final license sought (if cultivation, its tier level and outside/inside operation):

<b>License Type(s) Sought:</b>
Marijuana Cultivator, Tier 4, Indoor, (20,001– 30,000 sq. ft.)
Marijuana Product Manufacturing
Marijuana Retail

3. The license applicant is associated with the following license type(s):

Type	Status	Location
Marijuana Courier	Pre-Certification	N/A

4. List of all required individuals and their roles:

Individual	Role
Adenike John	Person Having Direct/Indirect Control
Wayne Shaffer	Person Having Direct/Indirect Control
Stephen Berardino	Person Having Direct/Indirect Control / Capital Contributor

5. List of all required entities and their roles:

No other entity appears to have ownership or control over this license applicant business.

6. License Applicant's Status:

Expedited Applicant (Social Equity Program Participant) Provisional License Executive Summary 1



Adenike John / 51% / SE304160)

7. The license applicant and host community executed a Host Community Agreement (“HCA”) on October 1, 2025. The license applicant submitted or resubmitted their application on or after March 1, 2024 and provided a compliant HCA that was certified by Commission staff pursuant to 935 CMR 500.180(3) and/or comparable medical regulations.
8. The Commission received a municipal response from the host community on December 31, 2025, stating the applicant was in compliance with all local ordinances or by-laws
9. The license applicant proposed the following goals for its Positive Impact Plan:

#	Goal
1	The license applicant proposed to donate \$5,000, annually to West Springfield VFW #6714.

### BACKGROUND CHECK REVIEW

10. There were no disclosures of any past civil or criminal actions, occupational license issues, or marijuana-related business interests in other jurisdictions.
11. There were no concerns arising from background checks on the individuals or entities associated with the application.

### MANAGEMENT AND OPERATIONS PROFILE REVIEW

12. The license applicant submitted all required summaries of plans, policies, and procedures for the operation of the proposed establishment. The summaries were determined to be substantially compliant with the Commission’s regulations.
13. The license applicant proposed the following goals for its Diversity Plan:

#	Goal
1	The license applicant proposes to hire the following: 50% Women, 20% People of color, particularly Black, African American, Hispanic, Latinx, and Indigenous peoples, 10% Veterans, 10% Persons with Disabilities, and 10% LGBTQ+ People.
2	The license applicant proposes to provide one (1) annual cultural training on cultural sensitivity and recognizing unconscious bias.
3	Contract with 20% women, 30% People of color, particularly Black, African American, Hispanic, Latinx, and Indigenous peoples, 50% veteran, LGBTQ+, and Persons with Disabilities-owned businesses.

### PROVISIONAL LICENSE CONDITIONS

Commission staff has reviewed the application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

Provisional License Executive Summary 2



1. Provisional licensure is subject to the payment of the appropriate license fee within 90 days of an affirmative vote of the Commission pursuant to 935 CMR 500.103(1)(e) and 935 CMR 501.103(1)(d)
2. Provisional licensure does not allow the license holder to cultivate, manufacture, or possess marijuana and/or marijuana infused products (MIPs) prior to being approved for a final license.



## Green Meadow Farm, LLC

RMDA4325

### APPLICATION OF INTENT REVIEW

1. Name, address, and license type(s) sought of the proposed License Applicant:

<b>License Applicant Business Name:</b>	Green Meadow Farm, LLC
<b>Proposed Cultivation Location:</b>	64 Mill Street, Southbridge, MA 01550
<b>Proposed Manufacturing Location:</b>	64 Mill Street, Southbridge, MA 01550
<b>Proposed Dispensary Location:</b>	239 Boston Post Road West, Marlborough, MA 01752

2. Type of final license sought (if cultivation, its tier level and outside/inside operation):

<b>License Type(s) Sought:</b>
Medical Marijuana Treatment Center

3. The license applicant is associated with the following license type(s):

Type	Status	Location
Marijuana Cultivator, Tier 2/Indoor (5,001 – 10,000 sq. ft.)	Commence Operations	Southbridge
Marijuana Product Manufacturing	Commence Operations	Southbridge
Marijuana Retail	Commence Operations	Southbridge
Marijuana Retail	Commence Operations	Fitchburg
Marijuana Retail	Provisionally Approved	Marlborough
MTC	Commence Operations	Southbridge-Southbridge
MTC	Commence Operations	Southbridge-Fitchburg

4. List of all required individuals and their roles:

Individual	Role
Robert H. Patton	Person Having Direct/Indirect Control / Capital Contributor
Christian Zawacki	Person Having Direct/Indirect Control / Capital Contributor
Robert R Patton	Person Having Direct/Indirect Control / Capital Contributor
Thomas Zawacki	Person Having Direct/Indirect Control
Victoria Patton	Capital Contributor

Provisional License Executive Summary 1



5. List of all required entities and their roles:

Entity	Role
Reya Ventures, LLC	Entity Having Direct/Indirect Control / Capital Contributor

6. License Applicant's Status:

General Applicant

7. The license applicant and host community executed a Host Community Agreement ("HCA") on July 3, 2024 (Marlborough). The license applicant submitted or resubmitted their application on or after March 1, 2024 and provided a compliant HCA that was certified by Commission staff pursuant to 935 CMR 500.180(3) and/or comparable medical regulations.
8. The license applicant and the second host community executed a Host Community Agreement ("HCA") on April 14, 2025 (Southbridge). The license applicant submitted or resubmitted their application on or after March 1, 2024 and provided a compliant HCA that was certified by Commission staff pursuant to 935 CMR 500.180(3) and/or comparable medical regulations.

The Commission received a municipal response from the City/Town of Marlborough on 11/25/25 stating the applicant was in compliance with all local ordinances and bylaws. Additionally, the Commission received a municipal response from Southbridge on December 31, 2025 stating the applicant was in compliance with all local ordinances and bylaws.

9. The license applicant proposed the following goals for its Positive Impact Plan:

#	Goal
1	The license applicant proposes to provide business assets (time, and finances) to support organizations who are working to help local communities and individuals in geographic areas of disproportionate impact, including but are not limited to, Worcester, Springfield, W. Springfield, and Pittsfield.
2	The license applicant proposed to donate \$250 to The Cannabis Social Equity Trust Fund.

### BACKGROUND CHECK REVIEW

10. There were no disclosures of any past civil or criminal actions, occupational license issues, or marijuana-related business interests in other jurisdictions.
11. There were no concerns arising from background checks on the individuals or entities associated with the application.

### MANAGEMENT AND OPERATIONS PROFILE REVIEW



12. The license applicant submitted all required summaries of plans, policies, and procedures for the operation of the proposed establishment. The summaries were determined to be substantially compliant with the Commission's regulations.
13. The license applicant proposed the following goals for its Diversity Plan:

#	Goal
1	The license applicant proposes to hire the following: 39% Women, 27% People of color, particularly Black, African American, Hispanic, Latinx, and Indigenous peoples, 4% Veterans, 8.5% Persons with Disabilities, and 15% LGBTQ+ People.
2	The license applicant proposes to engage and promote CCC Diverse Group supply chain and ancillary services to promote equity and diversity throughout the marijuana industry.
3	The license applicant proposes to create an accepting, respectful, safe, welcoming, and supporting place to work. They aim to uphold a 90% retention rate and a 90% positive job satisfaction rate from its employees, specifically in terms of workplace inclusion.

### PROVISIONAL LICENSE CONDITIONS

Commission staff has reviewed the application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. Provisional licensure is subject to the payment of the appropriate license fee within 90 days of an affirmative vote of the Commission pursuant to 935 CMR 500.103(1)(e) and 935 CMR 501.103(1)(d)
2. Provisional licensure does not allow the license holder to cultivate, manufacture, or possess marijuana and/or marijuana infused products (MIPs) prior to being approved for a final license.



## Mellow Tiger, LLC

MRN285096

### APPLICATION OF INTENT REVIEW

1. Name, address, and license type(s) sought of the proposed License Applicant:

<b>License Applicant Business Name:</b>	Mellow Tiger, LLC
<b>License Applicant d/b/a Name:</b>	Mellow Tiger Cannabis Company
<b>Proposed Location:</b>	69 Hook St., Southbridge, MA 01550 (postal address) 67 Central St., Southbridge, MA 01550 (location address)

2. Type of final license sought (if cultivation, its tier level and outside/inside operation):

<b>License Type(s) Sought:</b>
Marijuana Retailer

3. The license applicant is associated with the following license type(s):

The license applicant is not associated with any other license applications or licenses.

4. List of all required individuals and their roles:

Individual	Role
Michael Gwynn	Person Having Direct/Indirect Control / Capital Contributor
Andrew Boles	Person Having Direct/Indirect Control / Capital Contributor
Joseph Caso	Close Associate
Dolores Sapochetti	Close Associate
Christina Bateman	Close Associate

5. List of all required entities and their roles:

Entity	Role
Erbaccia LLC	Entity Having Direct/Indirect Control / Capital Contributor

6. License Applicant's Status:

Provisional License Executive Summary 1



## General Applicant

7. The license applicant and host community executed a Host Community Agreement (“HCA”) on June 17<sup>th</sup>, 2025. The license applicant submitted or resubmitted their application on or after March 1, 2024 and provided a compliant HCA that was certified by Commission staff pursuant to 935 CMR 500.180(3) and/or comparable medical regulations.
8. The Commission received a municipal response from the host community on December 31, 2025 stating the applicant was in compliance with all local ordinances or by-laws.
9. The license applicant proposed the following goals for its Positive Impact Plan:

#	Goal
1	The license applicant proposes to hire 70% of individuals from the following Commission identified Areas of Disproportionate Impact: Southbridge
2	The license applicant proposed to donate either winter school clothing or back to school supplies to Southbridge Family Resource Center/Seven Hills, annually.

## BACKGROUND CHECK REVIEW

10. There were no disclosures of any past civil or criminal actions, occupational license issues, or marijuana-related business interests in other jurisdictions.
11. There were no concerns arising from background checks on the individuals or entities associated with the application.

## MANAGEMENT AND OPERATIONS PROFILE REVIEW

12. The license applicant submitted all required summaries of plans, policies, and procedures for the operation of the proposed establishment. The summaries were determined to be substantially compliant with the Commission’s regulations.
13. The license applicant proposed the following goals for its Diversity Plan:

#	Goal
1	The license applicant proposes to hire the following: 60% Women, 25% People of color, particularly Black, African American, Hispanic, Latinx, and Indigenous peoples, 7% Veterans, 7% Persons with Disabilities, and 7% LGBTQ+ People.
2	The license applicant proposed to provide DEI education to administrators and managers
3	The license applicant proposed to provide 3 industry specific courses per year.

## PROVISIONAL LICENSE CONDITIONS



Commission staff has reviewed the application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. Provisional licensure is subject to the payment of the appropriate license fee within 90 days of an affirmative vote of the Commission pursuant to 935 CMR 500.103(1)(e) and 935 CMR 501.103(1)(d)
2. Provisional licensure does not allow the license holder to cultivate, manufacture, or possess marijuana and/or marijuana infused products (MIPs) prior to being approved for a final license.



**Saromaa, LLC**  
MRN285078

**APPLICATION OF INTENT REVIEW**

1. Name, address, and license type(s) sought of the proposed License Applicant:

<b>License Applicant Business Name:</b>	Saromaa, LLC
<b>Proposed Location:</b>	325 State Road, Phillipston, MA 01331

2. Type of final license sought (if cultivation, its tier level and outside/inside operation):

<b>License Type(s) Sought:</b>
Marijuana Retailer

3. The license applicant is associated with the following license type(s):

The license applicant is not associated with any other license applications or licenses.

4. List of all required individuals and their roles:

Individual	Role
Monil Patel	Person Having Direct/Indirect Control / Capital Contributor

5. List of all required entities and their roles:

No other entity appears to have ownership or control over this license applicant business.

6. License Applicant's Status:

General Applicant

7. The license applicant and host community executed a Host Community Agreement ("HCA") on October 16, 2024. The license applicant submitted or resubmitted their application on or after March 1, 2024 and provided a compliant HCA that was certified by Commission staff pursuant to 935 CMR 500.180(3) and/or comparable medical regulations.
8. The Commission received a municipal response from the host community on December 8, 2025 stating the applicant was in compliance with all local ordinances or by-laws.

Provisional License Executive Summary 1



9. The license applicant proposed the following goals for its Positive Impact Plan:

#	Goal
2	The license applicant proposed to donate \$2,500 annually to GBPFLAG.
3	The license applicant proposed to donate two (2) paid days per year for employees to provide volunteer hours at GBPFLAG.

### BACKGROUND CHECK REVIEW

10. There were no disclosures of any past civil or criminal actions, occupational license issues, or marijuana-related business interests in other jurisdictions.
11. There were no concerns arising from background checks on the individuals or entities associated with the application.

### MANAGEMENT AND OPERATIONS PROFILE REVIEW

12. The license applicant submitted all required summaries of plans, policies, and procedures for the operation of the proposed establishment. The summaries were determined to be substantially compliant with the Commission's regulations.
13. The license applicant proposed the following goals for its Diversity Plan:

#	Goal
1	The license applicant proposes to hire the following: 40% Women, 30% People of color, particularly Black, African American, Hispanic, Latinx, and Indigenous peoples, 10% Veterans, 10% Persons with Disabilities, and 10% LGBTQ+ People.
2	The license applicant proposed to purchase wholesale products from 40% Women, 30% People of color, particularly Black, African American, Hispanic, Latinx, and Indigenous peoples, 10% Veterans, 10% Persons with Disabilities, and 10% LGBTQ+ People owned businesses.

### PROVISIONAL LICENSE CONDITIONS

Commission staff has reviewed the application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. Provisional licensure is subject to the payment of the appropriate license fee within 90 days of an affirmative vote of the Commission pursuant to 935 CMR 500.103(1)(e) and 935 CMR 501.103(1)(d)
2. Provisional licensure does not allow the license holder to cultivate, manufacture, or possess marijuana and/or marijuana infused products (MIPs) prior to being approved for a final license.

Provisional License Executive Summary 2





## Westfield Ultra Premium, LLC

MCN283986

MPN282361

MRN285415

### APPLICATION OF INTENT REVIEW

1. Name, address, and license type(s) sought of the proposed License Applicant:

<b>License Applicant Business Name:</b>	Westfield Ultra Premium, LLC
<b>License Applicant d/b/a Name:</b>	Canna Ultra Premium Westfield
<b>Proposed Location:</b>	98 Sgt TM Dion Way, Westfield, MA 01085

2. Type of final license sought (if cultivation, its tier level and outside/inside operation):

<b>License Type(s) Sought:</b>
Marijuana Cultivator, Tier 4, Indoor, (20,001– 30,000 sq. ft.)
Marijuana Product Manufacturing
Marijuana Retail

3. The license applicant is associated with the following license type(s):

Type	Status	Location
Marijuana Courier	Pre-Certification	N/A

4. List of all required individuals and their roles:

Individual	Role
Adenike John	Person Having Direct/Indirect Control
Wayne Shaffer	Person Having Direct/Indirect Control
Stephen Berardino	Person Having Direct/Indirect Control / Capital Contributor

5. List of all required entities and their roles:

No other entity appears to have ownership or control over this license applicant business.

6. License Applicant's Status:

Expedited Applicant (Social Equity Program Participant) Provisional License Executive Summary 1



Adenike John / 51% / SE304160)

7. The license applicant and host community executed a Host Community Agreement (“HCA”) on October 1, 2025. The license applicant submitted or resubmitted their application on or after March 1, 2024 and provided a compliant HCA that was certified by Commission staff pursuant to 935 CMR 500.180(3) and/or comparable medical regulations.
8. The Commission received a municipal response from the host community on December 31, 2025, stating the applicant was in compliance with all local ordinances or by-laws
9. The license applicant proposed the following goals for its Positive Impact Plan:

#	Goal
1	The license applicant proposed to donate \$5,000, annually to West Springfield VFW #6714.

### BACKGROUND CHECK REVIEW

10. There were no disclosures of any past civil or criminal actions, occupational license issues, or marijuana-related business interests in other jurisdictions.
11. There were no concerns arising from background checks on the individuals or entities associated with the application.

### MANAGEMENT AND OPERATIONS PROFILE REVIEW

12. The license applicant submitted all required summaries of plans, policies, and procedures for the operation of the proposed establishment. The summaries were determined to be substantially compliant with the Commission’s regulations.
13. The license applicant proposed the following goals for its Diversity Plan:

#	Goal
1	The license applicant proposes to hire the following: 50% Women, 20% People of color, particularly Black, African American, Hispanic, Latinx, and Indigenous peoples, 10% Veterans, 10% Persons with Disabilities, and 10% LGBTQ+ People.
2	The license applicant proposes to provide one (1) annual cultural training on cultural sensitivity and recognizing unconscious bias.
3	Contract with 20% women, 30% People of color, particularly Black, African American, Hispanic, Latinx, and Indigenous peoples, 50% veteran, LGBTQ+, and Persons with Disabilities-owned businesses.

### PROVISIONAL LICENSE CONDITIONS

Commission staff has reviewed the application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

Provisional License Executive Summary 2



1. Provisional licensure is subject to the payment of the appropriate license fee within 90 days of an affirmative vote of the Commission pursuant to 935 CMR 500.103(1)(e) and 935 CMR 501.103(1)(d)
2. Provisional licensure does not allow the license holder to cultivate, manufacture, or possess marijuana and/or marijuana infused products (MIPs) prior to being approved for a final license.



**JO Worcester, Inc.**  
MR285223

**ESTABLISHMENT OVERVIEW**

1. Name and address of the Marijuana Establishment:

<b>Licensee Business Name:</b>	JO Worcester, Inc.
<b>Licensee d/b/a Name:</b>	Joint Operations
<b>Licensed Location:</b>	142 Southbridge Street, Worcester, MA 01608

2. Type of final license sought (if cultivation, its tier level and outside/inside operation):

<b>License Type(s) Sought:</b>
Marijuana Retailer

3. The licensee is associated with the following license type(s):

The licensee is not associated with any other license applications or licenses.

**LICENSING OVERVIEW**

4. The licensee was approved for provisional licensure for the above-mentioned license(s) on December 12, 2024.
5. The licensee has paid all applicable license fees.
6. No new information has been reported to Commission staff regarding the organizational structure of the entity since the issuance of the provisional license(s).
7. No new information has been discovered by Commission staff regarding the suitability of the licensees previously disclosed since the issuance of the provisional license(s).

**INSPECTION OVERVIEW**

8. Commission staff inspected the licensee's facility on the following date(s): December 1, 2025.

Final License Executive Summary 1



9. The licensee's facility was inspected by Commission staff and found to be in full compliance with the requirements listed in 935 CMR 500.105 through 935 CMR 500.160 as applicable.
10. No evidence was discovered during the inspection(s) that indicated the licensee was not in compliance with all applicable state laws and local bylaws or ordinances.
11. Specific information from Commission staff's inspection is highlighted below:

- a. Security

Enforcement staff verified that all security-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. The security of all entrances and exits;
- ii. Visitor procedures;
- iii. Limited access areas;
- iv. Verification of a primary and back-up security company;
- v. Presence of perimeter and duress alarms; and
- vi. All cameras complied with Commission requirements.

- b. Inventory and Storage

Enforcement staff verified that all inventory-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. Secure storage of marijuana and marijuana products;
- ii. Sanitation and pest control measures; and
- iii. Inventory controls and procedures.

- c. Retail Operation

Enforcement staff verified that all retail-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. Verification of identifications for access;
- ii. Layout of the sales floor; and
- iii. Availability and contents of adult-use consumer education materials.

Not applicable.

- d. Transportation

The licensee will not be performing transportation activities at this time.

## FINAL LICENSE CONDITIONS



Commission staff has reviewed the license for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. The licensee may possess and otherwise acquire marijuana, but shall not dispense, sell, or otherwise transport marijuana to other Marijuana Establishments, or to consumers, until upon inspection, receiving permission from the Commission to commence full operations.
2. The licensee is subject to inspection to ascertain compliance with Commission regulations.
3. The licensee remains suitable for licensure.
4. The licensee shall cooperate with and provide information to Commission staff.
5. Licensure is subject to notification to the Commission of any update to written operations plans required by 935 CMR 500.105(1) prior to the issuance of a commencement of operations and that Commission staff be given adequate opportunity to review said plans at the business location or the location where any such plans are maintained in the normal course of business.

The licensee has demonstrated compliance with the laws and regulations of the Commonwealth and suitability for licensure. Therefore, the licensee is recommended for final licensure.

As part of the approval of final licensure, the Commission authorizes staff to take all necessary actions to review compliance with the above-referenced conditions and to approve the commencement of operations.



## Surf's Up Cannabis Ventures, LLC

MR285057

### ESTABLISHMENT OVERVIEW

1. Name and address of the Marijuana Establishment:

<b>Licensee Business Name:</b>	Surf's Up Cannabis Ventures, LLC
<b>Licensed Location:</b>	770 Gallivan Boulevard, Boston, MA 02122

2. Type of final license sought (if cultivation, its tier level and outside/inside operation):

<b>License Type(s) Sought:</b>
Marijuana Retailer

3. The licensee is associated with the following license type(s):

The licensee is not associated with any other license applications or licenses.

### LICENSING OVERVIEW

4. The licensee was approved for provisional licensure for the above-mentioned license(s) on June 13, 2024.
5. The licensee has paid all applicable license fees.
6. No new information has been reported to Commission staff regarding the organizational structure of the entity since the issuance of the provisional license(s).
7. No new information has been discovered by Commission staff regarding the suitability of the licensees previously disclosed since the issuance of the provisional license(s).

### INSPECTION OVERVIEW

8. Commission staff inspected the licensee's facility on the following date(s): December 16, 2025.

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9. The licensee's facility was inspected by Commission staff and found to be in full compliance with the requirements listed in 935 CMR 500.105 through 935 CMR 500.160 as applicable.
10. No evidence was discovered during the inspection(s) that indicated the licensee was not in compliance with all applicable state laws and local bylaws or ordinances.
11. Specific information from Commission staff's inspection is highlighted below:

a. Security

Enforcement staff verified that all security-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. The security of all entrances and exits;
- ii. Visitor procedures;
- iii. Limited access areas;
- iv. Verification of a primary and back-up security company;
- v. Presence of perimeter and duress alarms; and
- vi. All cameras complied with Commission requirements.

b. Inventory and Storage

Enforcement staff verified that all inventory-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. Secure storage of marijuana and marijuana products;
- ii. Sanitation and pest control measures; and
- iii. Inventory controls and procedures.

c. Retail Operation

Enforcement staff verified that all retail-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. Verification of identifications for access;
- ii. Layout of the sales floor; and
- iii. Availability and contents of adult-use consumer education materials.

Not applicable.

d. Transportation

The licensee will not be performing transportation activities at this time.

**FINAL LICENSE CONDITIONS**



Commission staff has reviewed the license for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. The licensee may possess and otherwise acquire marijuana, but shall not dispense, sell, or otherwise transport marijuana to other Marijuana Establishments, or to consumers, until upon inspection, receiving permission from the Commission to commence full operations.
2. The licensee is subject to inspection to ascertain compliance with Commission regulations.
3. The licensee remains suitable for licensure.
4. The licensee shall cooperate with and provide information to Commission staff.
5. Licensure is subject to notification to the Commission of any update to written operations plans required by 935 CMR 500.105(1) prior to the issuance of a commencement of operations and that Commission staff be given adequate opportunity to review said plans at the business location or the location where any such plans are maintained in the normal course of business.

The licensee has demonstrated compliance with the laws and regulations of the Commonwealth and suitability for licensure. Therefore, the licensee is recommended for final licensure.

As part of the approval of final licensure, the Commission authorizes staff to take all necessary actions to review compliance with the above-referenced conditions and to approve the commencement of operations.



## Webster Cannabis Company, LLC

MR285091

### ESTABLISHMENT OVERVIEW

1. Name and address of the Marijuana Establishment:

<b>Licensee Business Name:</b>	Webster Cannabis Company, LLC
<b>Licensee d/b/a Name:</b>	Webster Lake Cannabis
<b>Licensed Location:</b>	4 Town Forest Road, Webster, MA 01570

2. Type of final license sought (if cultivation, its tier level and outside/inside operation):

<b>License Type(s) Sought:</b>
Marijuana Retailer

3. The licensee is associated with the following license type(s):

The licensee is not associated with any other license applications or licenses.

### LICENSING OVERVIEW

4. The licensee was approved for provisional licensure for the above-mentioned license(s) on November 14, 2024.
5. The licensee has paid all applicable license fees.
6. No new information has been reported to Commission staff regarding the organizational structure of the entity since the issuance of the provisional license(s).
7. No new information has been discovered by Commission staff regarding the suitability of the licensees previously disclosed since the issuance of the provisional license(s).

### INSPECTION OVERVIEW

8. Commission staff inspected the licensee's facility on the following date(s): December 22, 2025.

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9. The licensee's facility was inspected by Commission staff and found to be in full compliance with the requirements listed in 935 CMR 500.105 through 935 CMR 500.160 as applicable.
10. No evidence was discovered during the inspection(s) that indicated the licensee was not in compliance with all applicable state laws and local bylaws or ordinances.
11. Specific information from Commission staff's inspection is highlighted below:

a. Security

Enforcement staff verified that all security-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. The security of all entrances and exits;
- ii. Visitor procedures;
- iii. Limited access areas;
- iv. Verification of a primary and back-up security company;
- v. Presence of perimeter and duress alarms; and
- vi. All cameras complied with Commission requirements.

b. Inventory and Storage

Enforcement staff verified that all inventory-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. Secure storage of marijuana and marijuana products;
- ii. Sanitation and pest control measures; and
- iii. Inventory controls and procedures.

c. Retail Operation

Enforcement staff verified that all retail-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. Verification of identifications for access;
- ii. Layout of the sales floor; and
- iii. Availability and contents of adult-use consumer education materials.

d. Transportation

The licensee will not be performing transportation activities at this time.

## **FINAL LICENSE CONDITIONS**



Commission staff has reviewed the license for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. The licensee may possess and otherwise acquire marijuana, but shall not dispense, sell, or otherwise transport marijuana to other Marijuana Establishments, or to consumers, until upon inspection, receiving permission from the Commission to commence full operations.
2. The licensee is subject to inspection to ascertain compliance with Commission regulations.
3. The licensee remains suitable for licensure.
4. The licensee shall cooperate with and provide information to Commission staff.
5. Licensure is subject to notification to the Commission of any update to written operations plans required by 935 CMR 500.105(1) prior to the issuance of a commencement of operations and that Commission staff be given adequate opportunity to review said plans at the business location or the location where any such plans are maintained in the normal course of business.

The licensee has demonstrated compliance with the laws and regulations of the Commonwealth and suitability for licensure. Therefore, the licensee is recommended for final licensure.

As part of the approval of final licensure, the Commission authorizes staff to take all necessary actions to review compliance with the above-referenced conditions and to approve the commencement of operations.



**Resinate, Inc.**  
MTC/RMD4121

**ESTABLISHMENT OVERVIEW**

1. Name and address of the Marijuana Establishment:

<b>Licensee Business Name:</b>	Resinate, Inc.
<b>Licensed Cultivation Location:</b>	120 Gilboa Street, Douglas, MA 01516
<b>Licensed Manufacturing Location:</b>	120 Gilboa Street, Douglas, MA 01516
<b>Licensed Dispensary Location:</b>	110 Pleasant Street, Northampton, MA 01060

2. Type of final license sought (if cultivation, its tier level and outside/inside operation):

<b>License Type(s) Sought:</b>
Medical Marijuana Treatment Center (Retail Operations)

3. The licensee is associated with the following license type(s):

Type	Status	Location
Marijuana Cultivator, Tier 3/Indoor (10,001 – 20,000 sq. ft.)	Commence Operations	Douglas
Marijuana Retail	Commence Operations	Worcester
Marijuana Retail	Commence Operations	Northampton
MTC	Commence Operations	Douglas-Worcester

**LICENSING OVERVIEW**

4. The licensee was approved for provisional licensure for the above-mentioned license(s) on June 12, 2025.
5. The licensee has paid all applicable license fees.
6. No new information has been reported to Commission staff regarding the organizational structure of the entity since the issuance of the provisional license(s).

Final License Executive Summary 1



7. No new information has been discovered by Commission staff regarding the suitability of the licensees previously disclosed since the issuance of the provisional license(s).

## **INSPECTION OVERVIEW**

8. Commission staff inspected the licensee's facility on the following date(s): December 18, 2025.
9. The licensee's facility was inspected by Commission staff and found to be in full compliance with the requirements listed in 935 CMR 501.105 through 935 CMR 501.160 as applicable.
10. No evidence was discovered during the inspection(s) that indicated the licensee was not in compliance with all applicable state laws and local bylaws or ordinances.
11. Specific information from Commission staff's inspection is highlighted below:

- a. Security

Enforcement staff verified that all security-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. The security of all entrances and exits;
- ii. Visitor procedures;
- iii. Limited access areas;
- iv. Verification of a primary and back-up security company;
- v. Presence of perimeter and duress alarms; and
- vi. All cameras complied with Commission requirements.

- b. Inventory and Storage

Enforcement staff verified that all inventory-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. Secure storage of marijuana and marijuana products;
- ii. Sanitation and pest control measures; and
- iii. Inventory controls and procedures.

- c. Retail Operation

Enforcement staff verified that all retail-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. Verification of identifications for access;
- ii. Layout of the sales floor; and
- iii. Availability and contents of adult-use consumer education materials.

- d. Transportation



Enforcement staff verified that all transportation-related requirements were in full compliance with Commission regulations. Some of the requirements verified include the following:

- i. Vehicle and staffing requirements;
- ii. Communication and reporting requirements; and
- iii. Inventory and manifests requirements.

## **FINAL LICENSE CONDITIONS**

Commission staff has reviewed the license for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. The licensee may possess and otherwise acquire marijuana, but shall not dispense, sell, or otherwise transport marijuana to other Marijuana Establishments, or to consumers, until upon inspection, receiving permission from the Commission to commence full operations.
2. The licensee is subject to inspection to ascertain compliance with Commission regulations.
3. The licensee remains suitable for licensure.
4. The licensee shall cooperate with and provide information to Commission staff.
5. Licensure is subject to notification to the Commission of any update to written operations plans required by 935 CMR 501.105(1) prior to the issuance of a commencement of operations and that Commission staff be given adequate opportunity to review said plans at the business location or the location where any such plans are maintained in the normal course of business.

The licensee has demonstrated compliance with the laws and regulations of the Commonwealth and suitability for licensure. Therefore, the licensee is recommended for final licensure.

As part of the approval of final licensure, the Commission authorizes staff to take all necessary actions to review compliance with the above-referenced conditions and to approve the commencement of operations.



# MARIJUANA ESTABLISHMENT RENEWALS

## EXECUTIVE SUMMARY

COMMISSION MEETING: JANUARY 11, 2026

### RENEWAL OVERVIEW

1. Name, license number, renewal application number and host community for each Marijuana Establishment presented for renewal:



2	253 Organic, LLC	MP281302	MPR244379	Montague	2/18/2026	CO
3	253 Organic, LLC	MR281245	MRR207444	Montague	2/18/2026	CO
4	Altai Alternative Care, Inc.	MR285075	MRR207351	Sunderland	3/26/2026	CO
5	Analytics Labs, LLC.	IL281280	ILR267952	Holyoke	1/15/2026	CO
6	Apple Guys Flowers, LLC	MC283790	MCR140860	Uxbridge	2/7/2026	PL
7	Berkshire Roots, Inc.	MR281845	MRR207425	Boston	2/13/2026	CO
8	Calverde Naturals, LLC	MR283258	MRR207459	Belmont	4/1/2026	CO
9	Caregiver-Patient Connection	MC281254	MCR140975	Barre	2/12/2026	CO
10	Caregiver-Patient Connection LLC	MC282206	MCR140996	Framingham	3/15/2026	CO
11	Caroline's Cannabis, LLC	MR283694	MRR207388	Hopedale	1/19/2026	CO
12	Coastal Roots, LLC	MP281857	MPR244257	Uxbridge	3/9/2026	PL
13	Cosmopolitan Dispensary, Inc.	MR282961	MRR207442	Fall River	3/20/2026	CO
14	Cypress Tree Management, Inc.	MR282803	MRR207385	Newton	2/4/2026	CO
15	DMS Trinity, LLC	MR282590	MRR207353	Chelsea	1/19/2026	CO
16	FFD Enterprises MA, Inc.	MR284920	MRR207400	West Springfield	1/19/2026	CO
17	FreeMarketMA LLC	MC283866	MCR140978	Berkley	2/13/2026	FL
18	FreeMarketMA LLC	MP282279	MPR244346	Berkley	12/15/2024	EXP (PL)
19	Freshly Baked Company	MB281402	MBR169360	Taunton	3/16/2026	CO
20	Frozen 4 Corporation	MR282881	MRR207419	Marshfield	3/10/2026	CO
21	Frozen 4 Corporation	MP281749	MPR244373	Marshfield	3/10/2026	CO
22	Full Harvest Moonz, Inc.	MR282474	MRR207416	Haverhill	3/6/2026	CO
23	Good Feels Inc	MP281932	MPR244367	Medway	1/27/2026	CO



24	Green Patriot LLC	MC282987	MCR140922	Hinsdale	1/23/2026	CO
25	Healing Greene Massachusetts LLC	MR284583	MRR207410	Cambridge	1/31/2026	FL
26	Hennep Cultivation LLC	MC282282	MCR140982	Franklin	1/9/2026	EXP (PL)
27	Hennep Cultivation LLC	MP281766	MPR244368	Franklin	1/9/2026	EXP (PL)
28	High Hawk Farm LLC	MC282412	MCR140977	Barre	2/7/2026	CO
29	HVV Massachusetts, Inc	MP281657	MPR244376	Gloucester	2/28/2026	CO
30	I.N.S.A., Inc.	MC281268	MCR140983	Easthampton	2/17/2026	CO
31	I.N.S.A., Inc.	MP281426	MPR244369	Easthampton	2/17/2026	CO
32	I.N.S.A., Inc.	MR281680	MRR207407	Easthampton	2/17/2026	CO
33	In Good Health Inc.	MR282337	MRR207399	Taunton	2/8/2026	CO
34	In Good Health, Inc.	MC281273	MCR140985	Brockton	2/22/2026	CO
35	In Good Health, Inc.	MP281307	MPR244374	Brockton	2/22/2026	CO
36	J&L Enterprises, Inc.	MC282392	MCR140868	Orange	9/13/2026	CO
37	Kur Retailers, LLC	MR284652	MRR207355	Springfield	2/16/2026	CO
38	LC Square, LLC.	MC281717	MCR140986	Adams	2/15/2026	CO
39	Legacy Cultivators LLC	MC281283	MCR140976	Winchendon	2/10/2026	CO
40	Lucky Green Ladies LLC	MD1282	MDR272588	Norton	1/15/2026	CO
41	Mass Alternative Care, Inc.	MR281371	MRR207412	Chicopee	2/28/2026	CO
42	Mass Alternative Care, Inc.	MP281468	MPR244370	Chicopee	2/28/2026	CO
43	Mass Wellspring LLC	MR281363	MRR207402	Maynard	2/12/2026	CO
44	Mayflower Medicinals, Inc.	MC282690	MCR140984	Fall River	2/13/2026	CO
45	Mint Retail Facilities LLC	MR283295	MRR207424	Belmont	2/12/2026	CO
46	Natural Agricultural Products, LLC	MR284177	MRR207107	Abington	2/7/2026	CO



47	New Dia, LLC	MR281269	MRR207456	Worcester	3/14/2026	CO
48	New Leaf Enterprises, Inc.	MR283204	MRR207406	Fall River	2/16/2026	CO
49	New Leaf Enterprises, Inc.	MR283203	MRR207405	Fall River	3/15/2026	CO
50	Nova Farms, LLC	MP281325	MPR244366	Attleboro	1/19/2026	CO
51	Pioneer Valley Trading Company, Inc	MR284022	MRR207373	Westfield	2/10/2026	CO
52	Primus LLC	MR284441	MRR207275	Springfield	1/15/2026	CO
53	Pure Framingham, Inc.	MR285279	MRR207398	Framingham	2/14/2026	CO
54	Pure Industries, Inc.	MP281746	MPR244385	Lowell	3/13/2026	CO
55	Pure Tewksbury, Inc.	MR284994	MRR207408	Tewksbury	2/21/2026	CO
56	ReLeaf Alternative Inc.	MR283153	MRR207377	Mansfield	1/15/2026	CO
57	Sama Productions, LLC	MC282179	MCR140959	Sandisfield	3/12/2026	CO
58	Sama Productions, LLC	MP281686	MPR244355	Sandisfield	3/12/2026	CO
59	Sanctuary Medicinals, Inc.	MR281650	MRR207428	Gardner	3/10/2026	CO
60	Team Green, LLC	MR281281	MRR207223	Boston	3/7/2025	EXP (PL)
61	The Heirloom Collective, Inc.	MR283029	MRR207411	Hadley	2/14/2026	CO
62	The Verb is Herb, LLC.	MR281637	MRR207397	Easthampton	2/13/2026	CO
63	Xhale New England Dispensary LLC	MR284479	MRR207427	Boston	2/15/2026	PL

2. All active license expiration dates will be extended by one (1) year following approval. expiration dates for licenses that have expired prior to the Public Meeting will be set for one (1) year from the date of approval.
3. All licensees have submitted renewal applications pursuant to 935 CMR 500.103(4) which include the licensee's disclosure of their progress or success towards their Positive Impact and Diversity Plans.



4. All licensees have submitted documentation of good standing from the Secretary of the Commonwealth, Department of Revenue, and Department of Unemployment Assistance, if applicable.
5. All licensees provided a compliant HCA or HCA Waiver, that was accepted by Commission staff pursuant to 935 CMR 500.180(3).
6. All licensees have paid the appropriate annual license fee.
7. The licensees, when applicable, have been inspected during the current renewal period.
8. Commission staff certify that, to the best of our knowledge, no information has been found that would prevent renewal of the licenses mentioned above pursuant to 935 CMR 500.450.

#### **RENEWAL CONDITIONS**

Commission staff has reviewed the application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.



## MEDICAL MARIJUANA TREATMENT CENTER RENEWALS EXECUTIVE SUMMARY

COMMISSION MEETING: JANUARY 11, 2026

### RENEWAL OVERVIEW

1. Name, license number, host community, for each Medical Marijuana Treatment Center presented for renewal:

	Licensee Name	License Number	Current Expiration Date	Host Community (Cultivation)	Host Community (Dispensing)	License Status
63	Cresco HHH, LLC	RMD686	1/10/2026	Fall River	Fall River	CO
64	M3 Ventures, Inc.	RMD465	1/11/2026	Plymouth	Plymouth	CO
65	Rise Holdings, Inc.	RMD645	3/1/2026	Holyoke	Chelsea	CO
66	Sanctuary Medicinals, Inc.	RMD605	3/9/2026	Littleton	Gardner	CO
67	Sanctuary Medicinals, Inc. - Danvers	RMD1127	3/12/2026	Littleton	Danvers	CO
68	Theory Wellness, Inc.	RMD1567	1/13/2026	Bridgewater	Chicopee	CO

2. All active license expiration dates will be extended by one (1) year following approval. Expiration dates for licenses that have expired prior to the Public Meeting will be set for one (1) year from the date of approval.
3. All licensees have submitted renewal applications pursuant to 935 CMR 501.100(5).
4. All licensees have paid the appropriate annual license fee.
5. All licensees provided a compliant HCA or HCA Waiver, that was accepted by Commission staff pursuant to 935 CMR 500.180(3).
6. The licensees, when applicable, have been inspected during the current renewal period.



7. Commission staff certify that, to the best of our knowledge, no information has been found that would prevent renewal of the licenses mentioned above pursuant to 935 CMR 501.405.

### **RENEWAL CONDITIONS**

Commission staff has reviewed the application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.



## Leafy Green Agency LLC

RVR453162

### RESPONSIBLE VENDOR TRAINING (“RVT”) TRAINER RENEWAL SUMMARY

1. Name, address, and contact information of the RVT trainer:

Item	Information
RVT Trainer Name	Leafy Green Agency LLC
RVT Certification Number	RV453244
RVT Trainer d/b/a Name	N/A
RVT Address	2020 S Hill Dr. Irving TX 75038
RVT Business Phone Number	707-563-1457
RVT Business Email Address	dreambig@leafygreenagency.com
RVT Business Website	www.leafygreenagency.com

2. The RVT trainer has submitted a renewal application to continue to provide a training program for the Basic Core Curriculum.
3. No owner, manager, or employee of the RVT trainer is a Person or Entity Having Direct or Indirect Control of a Marijuana Establishment or Medical Marijuana Treatment Center. The following is a list of all required individuals disclosed:

Individual	Role
Vanessa Niles	Owner, Controlling Person or Employee
Kiesha Peden	Owner, Controlling Person or Employee

### OVERVIEW OF TRAINING PROGRAM

4. The RVT trainer was originally certified on April 21, 2020. Since that time, or the time of its last renewal, the RVT trainer has provided instruction to 621 Marijuana Establishment and Medical Marijuana Treatment Center agents.
5. The RVT trainer’s program is presented in both in-person and virtual / hybrid model.
6. The RVT trainer has continued to demonstrate the following:
  - a. Verify the identification and certify completion of the RVT program for each agent;
  - b. Track trainees' time needed to complete the course training;
  - c. Allow the trainees to ask questions of the RVT trainer.



- d. To evaluate each trainee's proficiency with course material.

### RESPONSIBLE VENDOR TRAINING CONDITIONS

Commission staff has reviewed the RVT application for compliance with applicable laws and regulations and are presenting it for the Commission's review and vote.

1. The RVT trainer shall ensure all training materials reflect current Commission regulations.
2. The RVT trainer shall remain fully compliant with all applicable Commission regulations.



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## Memorandum

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**To:** Commissioners  
**Cc:** Travis Ahern, Executive Director  
**From:** Jessica Porter, Esq. Manager of Government Affairs and Policy  
**Date:** January 15, 2026  
**Subject:** **January 2026 Government Affairs Update**

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### Legislative Update

The Legislature voted to establish a conference committee for H.4206. Members of the Committee are Representative Donahue, Representative Gonzalez, Representative Soter, Senator Gomez, Senator Comerford and Senator Durant.

### Municipal Update

#### **Municipal Law Unit**

The Attorney General's Municipal Law Unit (MLU) issued [two marijuana-related decisions](#) during the past month.

Town of Holden: The MLU approved and disapproved in part the Town's new zoning bylaws. Some portions of the Town's zoning bylaw conflict with Commission regulations including the definition of a Registered Marijuana Facility and a Medical Marijuana Treatment Center. Conflicting portions were not approved by the MLU, and the Town is encouraged to discuss with their Town Counsel to ensure proper application of definitions and if a clarifying amendment is needed.

Town of Paxton: The MLU approved and disapproved in part the Town's new zoning bylaws. The Town's description of how Buffer Zones should be measured from schools for Marijuana Establishments and Medical Marijuana Treatment Centers conflict with the Commission's regulations. The Town is advised to consult with their Town Counsel to address the issue in a future amendment but in the interim is instructed to ensure any imposed buffers are measured according to the Commission's regulations.



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## Memorandum

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**To:** Commissioners  
**From:** Travis Ahern, Executive Director  
**Date:** January 15, 2026 Public Meeting  
**Subject:** Status Updates of Information Requests for Data Analysis of Criminal Referrals and Notices of Deficiency

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### Summary

Two recent requests, detailed below, sought information related to investigatory materials that are generally protected under MGL Ch. 4, Sec. 7 and 935 CMR 501.820, and is therefore not readily available for aggregation as requested by Commissioners in recent public meetings.

The information requested is decentralized due, in part, to its sensitive nature, nevertheless the appropriately trained staff is compiling the information accordingly. Additionally, as the information is of an investigatory nature, the information will be summarized in a manner appropriate for public meeting discussion.

These requests are in addition to the day-to-day function of the I&E team and the Data Analytics team, which are both currently in the midst of various other projects related to the Agency goals including expansion of the Open Data platform. Outlined below is a timeline estimate for completion of each request.

### Timeline Estimates

1. Request of **Criminal Referrals** made by Agency to local, state, or federal organizations
  - a. Data Request Made: December 4, 2025 Public Meeting
  - b. Data Request Timeline: Agency inception-to-present
  - c. Update for Jan. 15, Public Meeting:
    - i. Summary: The Agency tracks investigative data across multiple platforms due to shortcomings of the various systems in need of replacement (see IT Infrastructure budget requests) and so pulling this data from existing Investigator files has been a manual process. To ensure a complete file with no omissions, IT has also been engaged to ensure any referrals from previous Investigations team members have been included. This quality control process has involved manually reviewing thousands of investigatory materials which are otherwise protected under MGL Ch. 4, Sec. 7.



- ii. Next Steps: Target to complete compilation and quality control review by end of January 2025. A publicly-available format will:
  - 1. Summarize information for any open investigation or pending enforcement action that includes an external referral – i.e. number of open investigations or pending enforcement actions and number of referrals, without naming the open investigation or pending enforcement action which may adversely impact the investigative process, the other agency’s investigation, or prejudice the Commissioners in the adjudicatory role under 30A;
  - 2. Provide general information of closed investigations or completed enforcement actions that include an external referral, however, it should be noted that the Commission will generally not be able to provide information on whether the external referral is still open with the local, state, or federal organization, as outcomes are not always shared with the Agency. Investigative materials from external organizations may be protected under MGL Ch. 4, Sec. 7, and those organizations will be notified of any materials provided to the Commissioners within this information request prior to dissemination.
- 
- 2. Request for **Notices of Deficiency (NODs) issued by license type** (i.e. retail, cultivation, manufacturing, delivery)
  - a. Data Request Made: December 11, 2025 Public Meeting
  - b. Data Request Timeline: CY2025 to analyze most common reason for NOD by license type
  - c. Summary: The Agency has a centralized individual licensee records within Dynamics, meaning that NODs can be manually compiled from individual records. However, to achieve the intent of identifying the most common instances/violations of an NOD being issued, each NOD needs to be reviewed individually because **one NOD may have multiple violations that the Commission is looking to categorize by violation and license type to be responsive to the request.** In addition, one NOD may contain violations for different license types for the same Licensee/entity.
  - d. Next Steps: To summarize the instances that lead to NODs for educational materials and general information, the team will engage the Data Analytics team to help break down each NOD in CY2025 by purposes listed within the NOD to create educational/summary materials based on the most common instances that lead to NODs by license type. Target to complete this analysis is end of February 2025.

#### General Information Regarding NODs and External Referrals



- It is critical to note that an NOD is simply part of the investigatory process and is often addressed by a Plan of Correction in relatively short order, without needing additional attention of the matter beyond the licensee and their investigator. Information on this process is available here:
  - The link (<https://masscannabiscontrol.com/document/eighth-annual-activities-report/>) lays out most of this flow within the Enforcement Section starting on p. 19 for greater reference.
- An external referral on the other hand, may be done for varying reasons, but is due to a potential violation that is outside the jurisdiction of the Cannabis Control Commission.



# Cannabis Control Commission

Public Meeting

January 15, 2026 at 10:00 am

In-Person with Remote Access via Microsoft Teams



# Agenda

1. Call to Order
2. Commissioner Comments and Updates
3. Minutes
4. Executive Director and Commission Staff Report
5. Staff Recommendations on Change of Ownership
6. Staff Recommendations on Renewal Licenses
7. Staff Recommendation on Final Licenses
8. Staff Recommendation on Provisional Licenses
9. Staff Recommendation on Responsible Vendor Training Renewals
10. Commission Discussion and Votes
11. Executive Session
12. New Business Not Anticipated at Time of Posting
13. Next Meeting Date
14. Adjournment

# Minutes

1. October 23, 2025
2. October 29, 2025
3. November 6, 2025
4. November 7, 2025
5. November 18, 2025
6. December 4, 2025
7. December 11, 2025





# Executive Director and Commission Staff Report

# Executive Director Report – Jan. 15, 2026

## Deliverable

- **Final Social Consumption Regs:** Dec. 11, 2025 (Complete)
- **Delivery Exclusivity Report:** Jan. 14, 2026 (Complete)
- **2025 Goals – Final Report:** Jan. 27, 2026 (In Review)
- **Summary of External Referrals (request 12/4):** Jan. 27, 2026 (In Development, See Summary)
- **NODs by violation/license type (request 12/11):** February 2026 (In Development, See Summary)
- **Tier Relegation Implementation Data:** February 2026 (To be included in Licensing Update)
- **Testing Protocols:** February 2026 (In Legal Review)

## ETA (Public Meeting Assumption)

## Other Engagements

- **Social Consumption – Implementation Working Groups** December Kickoffs / External Consulting engagements January
- **Red Tape Removal Working Group** December Kickoffs / External Consulting engagement January 21
- **Updated Fine & Suspension Calculation Process** January 2026 Informational Sessions
- **Open Data – Quarterly Aggregate Testing Data & COAs** March 2026 ETA
- **Exclusivity/Secret Shopper Regulation Promulgation** March 2026 ETA, Promulgation (incl. Formal Comment, Final Vote)

## Timeline Estimate/Update



# “Where to Buy” Website Update

- **“Where to Buy” Webpage** (formerly “Find a Retailer”)
- Now includes Adult-use Delivery Businesses that have commenced operations
- Ability to filter by Medical, Adult-use, Co-located, or Delivery by zip code
- Delivery businesses may not deliver to all surrounding zip codes. Please check the businesses’ websites or call to confirm.

MENU

Cannabis Control Commission

COMMONWEALTH OF MASSACHUSETTS

Calendar

Contact

Equity Programs

Public Resources

Where to Buy

Home / Where to Buy

Where to Buy

Search for licensed Medical Marijuana Treatment Centers (MTCs) and adult-use Marijuana Establishments (MEs), including delivery businesses, throughout Massachusetts.

You must be 21 years old or older to purchase cannabis and cannabis-infused products. There may be exclusions for the Medical Use of Marijuana Program. [Learn more about Massachusetts adult-use marijuana laws.](#)

All MTCs and MEs, including delivery businesses, must be licensed by the Massachusetts Cannabis Control Commission.

**Please note:** When you search for cannabis delivery businesses by address or zip code, the results will show entities that are physically located within proximity to that address or zip code. To find out if a business delivers adult- or medical-use cannabis to your address, or if a Medical Marijuana Treatment Center might deliver directly to patients, please visit the website of each business directly to better understand its service areas and product offerings.

Filter Results

Reset

Miles from zip code

Zip code

10

GO

Sort

DISTANCE | ALPHABETICAL

☒ Medical

☒ Adult Use

☒ Both

☐ Delivery

BlazeXpress

MA, 01040

(413) 412-8525

Priority Status: Social Equity Program Participant

Visit Website

Spiff Second

MA, 02458

(617) 658-8856

Priority Status: Social Equity Program Participant, Disadvantaged Business Enterprise

Visit Website

Blossom Flower

MA, 01040

(413) 345-1090

Map

Satellite

Keyboard shortcuts

Map data ©2026 Google

Terms

Report a map error



# Licensing Data Updates

# Highlights from Licensing Data

- 10 applications awaiting first review
- 13 applications awaiting supplemental review
- 77,402 certified active patients



# Licensing Applications | January 15, 2026

*The totals below are number of approvals by stage.*

Type	#
Pre-Certified/Delivery Endorsed Microbusiness	247
Provisionally Approved	130
Provisional License	483
Final License	41
Commence Operations	774
<b>Total</b>	<b>1,675</b>

➡ + 8.5%

\* Note: This represents the percent increase since January 2025.

*Provisionally approved means approved by the Commission but has not submitted license fee payment yet – provisional license has not started*



# Licensing Applications | January 15, 2026

Type	Pending Application	Pre-Certified Endorsement	Initial License Declined	Provisionally Approved	Provisional License	Final License	Commence Operation	Active Commence Operation	Total
Craft Marijuana Cooperative	2	N/A	0	0	4	0	0	0	6
Marijuana Courier License	16	N/A	0	0	15	1	13	9	45
Marijuana Courier Pre-Certification	24	122	0	N/A	N/A	N/A	N/A	N/A	146
Independent Testing Laboratory	2	N/A	0	2	2	0	16	11	22
Marijuana Cultivator	46	N/A	2	43	186	14	149	124	440
Marijuana Delivery Operator License	11	N/A	0	0	22	0	20	18	53
Marijuana Delivery Operator Pre-Certification	18	120	0	N/A	N/A	N/A	N/A	N/A	138
Marijuana Microbusiness	7	N/A	0	6	16	1	16	13	46
Marijuana Product Manufacturer	49	N/A	1	44	130	17	127	105	368
Marijuana Research Facility	7	N/A	0	1	0	1	0	0	9
Marijuana Retailer	60	N/A	2	32	103	7	424	398	628
Marijuana Transporter with Other Existing ME License	6	N/A	0	2	4	0	4	3	16
Microbusiness Delivery Endorsement	1	5	0	0	0	0	2	1	8
Third Party Transporter	11	N/A	0	0	1	0	5	4	17
Standards Laboratory	0	N/A	0	0	0	0	0	0	0
<b>Total</b>	<b>260</b>	<b>247</b>	<b>5</b>	<b>130</b>	<b>483</b>	<b>41</b>	<b>776</b>	<b>686</b>	<b>1,942</b>



# Active Cultivators | January 15, 2026

Type	Provisional License	Final License	Commence Operation	Total
Microbusiness w/ Tier 1 Cultivation (up to 5,000 sq. Ft.)	8	1	13	22
Cultivation Tier 1 (Up to 5,000 sq. ft.)	9	3	23	35
Cultivation Tier 2 (5,001-10,000 sq. ft.)	14	2	36	52
Cultivation Tier 3 (10,001-20,000 sq. ft.)	8	1	25	34
Cultivation Tier 4 (20,001-30,000 sq. ft.)	3	1	8	12
Cultivation Tier 5 (30,001-40,000 sq. ft.)	1	0	10	11
Cultivation Tier 6 (40,001-50,000 sq. ft.)	2	0	8	10
Cultivation Tier 7 (50,001-60,000 sq. ft.)	1	0	2	3
Cultivation Tier 8 (60,001-70,000 sq. ft.)	0	0	1	1
Cultivation Tier 9 (70,001-80,000 sq. ft.)	0	0	1	1
Cultivation Tier 10 (80,001-90,000 sq. ft.)	0	0	5	5
Cultivation Tier 11 (90,001-100,000 sq. ft.)	2	1	5	8
<b>Total</b>	<b>48</b>	<b>9</b>	<b>137</b>	<b>194</b>
<b>Total Maximum Canopy (Sq. Ft.)</b>	<b>875,000</b>	<b>190,000</b>	<b>3,300,000</b>	<b>4,365,000</b>

+70.8%

+8%

\* Note: percentage is of “Total” Cultivation commence operations licenses

\*\*Note: Totals under "Total Maximum Canopy" do not reflect current canopy in use; rather the maximum that could be in use



# Active Cultivators | January 15, 2026

Type	Provisional License	Final License	Commence Operation	Total
Marijuana Cultivator (Indoor)	38	6	103	147
Marijuana Cultivator (Outdoor)	2	2	21	25
<b>Total</b>	40	8	124	172
<b>Total Maximum Canopy</b>	<b>835,000 sq. ft.</b>	<b>185,000 sq. ft.</b>	<b>3,235,000 sq. ft.</b>	<b>4,255,000 sq. ft.</b>

Type	Provisional License	Final License	Commence Operation	Total
Expired Only (Indoor)	120	4	15	139
Expired Only (Outdoor)	14	1	2	17
<b>Total</b>	<b>134</b>	<b>5</b>	<b>17</b>	<b>156</b>
<b>Total Maximum Canopy</b>	<b>3,195,000 sq. ft.</b>	<b>90,000 sq. ft.</b>	<b>395,000 sq. ft.</b>	<b>3,680,000 sq. ft.</b>
<b>Total Minimum Canopy</b>	<b>2,205,134 sq. ft.</b>	<b>55,005 sq. ft.</b>	<b>260,017 sq. ft.</b>	<b>2,520,156 sq. ft.</b>
Average Number of Days Expired	729	509	543	701
Expired More than One (1) Year	115	2	8	125



# Host Community Agreements Data | January 15, 2026

Overview	Total	SEP & EEA	DBE
The total number of applications received since March 1, 2024, containing an HCA	1,419	260	138
Number of Model HCAs received	370	42	36
Compliant Model HCAs	360	41	35
Number of Model HCA Waivers received	184	44	14
Compliant HCAs	1,233	226	112
Non-Compliant HCAs	130	17	16
<b>168 Towns with Compliant HCAs</b> <i>Abington, Adams, Amesbury, Amherst, Ashburnham, Ashby, Athol, Attleboro, Avon, Ayer, Barre, Becket, Belchertown, Bellingham, Belmont, Berkley, Bernardston, Beverly, Blackstone, Blandford, Bolton, Boston, Bourne, Brewster, Bridgewater, Brimfield, Brockton, Brookfield, Brookline, Cambridge, Charlton, Chelsea, Cheshire, Chicopee, Clinton, Colrain, Cummington, Danvers, Dartmouth, Deerfield, Dighton, Douglas, Dracut, Eastham, Easthampton, Egremont, Essex, Fairhaven, Fall River, Fitchburg, Framingham, Franklin, Gardner, Georgetown, Gill, Gloucester, Grafton, Great Barrington, Greenfield, Groton, Hadley, Halifax, Hanson, Hardwick, Hatfield, Haverhill, Hinsdale, Holbrook, Holliston, Holyoke, Hopedale, Hubbardston, Hudson, Hull, Kingston, Lakeville, Lanesborough, Lee, Leicester, Lenox, Littleton, Lowell, Lunenburg, Lynn, Malden, Mansfield, Marblehead, Marlborough, Marshfield, Mashpee, Maynard, Medford, Medway, Melrose, Mendon, Merrimac, Middleborough, Milford, Millbury, Millis, Monson, Montague, Nantucket, Natick, Needham, New Bedford, Newton, North Adams, North Attleboro, North Brookfield, Northampton, Norton, Norwood, Orange, Orleans, Palmer, Peabody, Phillipston, Pittsfield, Plainfield, Plainville, Plymouth, Provincetown, Quincy, Rehoboth, Rockland, Rowley, Royalston, Rutland, Salem, Salisbury, Sandisfield, Sandwich, Saugus, Sharon, Sheffield, Shrewsbury, Somerville, Southbridge, Southwick, Springfield, Sterling, Sturbridge, Sunderland, Swansea, Taunton, Templeton, Tewksbury, Tisbury, Tyngsborough, Uxbridge, Wakefield, Waltham, Ware, Wareham, Webster, Wellfleet, West Boylston, West Springfield, West Tisbury, Westfield, Weymouth, Whately, Whitman, Williamstown, Winchendon, Woburn, Worcester.</i>			



# Host Community Agreements Data | January 15, 2026

HCA Review Status	Total
Number of HCAs reviewed	1,389
Number of HCAs currently under review	30
Number of Host Community Agreement Determination Notices sent out	860

Extensions	Total
Extension requests received	2,481
Extension requests that received conditional pre-approval	67
Extension requests granted	2,299
Average number of days requested	87
Municipalities with extension requests*	176

*\*Abington, Acton, Adams, Amesbury, Amherst, Arlington, Ashburnham, Ashby, Athol, Attleboro, Avon, Ayer, Barre, Becket, Belchertown, Bellingham, Belmont, Berkley, Bernardston, Beverly, Billerica, Blackstone, Blandford, Bolton, Boston, Braintree, Brewster, Bridgewater, Brimfield, Brockton, Brookline, Cambridge, Carver, Charlton, Chelsea, Cheshire, Chicopee, Clarksburg, Clinton, Colrain, Cummington, Danvers, Dartmouth, Dighton, Douglas, Dracut, Dudley, Eastham, Easthampton, Essex, Fairhaven, Fall River, Fitchburg, Framingham, Franklin, Freetown, Gardner, Georgetown, Gloucester, Grafton, Great Barrington, Greenfield, Groton, Hadley, Halifax, Hanover, Hanson, Hatfield, Haverhill, Hinsdale, Holliston, Holyoke, Hopedale, Hopkinton, Hubbardston, Hudson, Kingston, Lakeville, Lanesborough, Lee, Leicester, Lenox, Leominster, Littleton, Lowell, Lunenburg, Lynn, Malden, Mansfield, Marblehead, Marlborough, Marshfield, Mashpee, Maynard, Medford, Medway, Melrose, Mendon, Merrimac, Middleborough, Milford, Millbury, Millis, Millville, Monson, Montague, Nantucket, Natick, Needham, New Bedford, Newburyport, Newton, North Adams, North Attleboro, North Brookfield, Northampton, Northbridge, Norton, Norwood, Orange, Orleans, Oxford, Palmer, Pepperell, Pittsfield, Plainfield, Plainville, Plymouth, Provincetown, Quincy, Rehoboth, Rockland, Rowley, Rutland, Salem, Salisbury, Sandisfield, Sandwich, Seekonk, Sharon, Sheffield, Shirley, Shrewsbury, Somerset, Somerville, Southampton, Southbridge, Springfield, Sterling, Sturbridge, Sunderland, Swampscott, Taunton, Tewksbury, Tisbury, Tyngsborough, Upton, Uxbridge, Waltham, Ware, Wareham, Watertown, Webster, Wellfleet, West Boylston, West Bridgewater, West Springfield, West Stockbridge, West Tisbury, Westfield, Westport, Weymouth, Whately, Winchendon, Woburn, Worcester*





# Staff Recommendations on Changes of Ownership

# Staff Recommendations on Changes of Ownership

1. LDE Holdings, LLC
2. Solar Retail Norton, LLC





# Staff Recommendations on Renewal Licenses

# Staff Recommendations on Renewal Licenses

1. 253 Organic, LLC (#MCR140987)
2. 253 Organic, LLC (#MPR244379)
3. 253 Organic, LLC (#MRR207444)
4. Altai Alternative Care, Inc. (#MRR207351)
5. Analytics Labs, LLC. (#ILR267952)
6. Apple Guys Flowers, LLC (#MCR140860)
7. Berkshire Roots, Inc. (#MRR207425)
8. Calverde Naturals, LLC (#MRR207459)
9. Caregiver-Patient Connection (#MCR140975)
10. Caregiver-Patient Connection LLC (#MCR140996)
11. Caroline's Cannabis, LLC (#MRR207388)
12. Coastal Roots, LLC (#MPR244257)
13. Cosmopolitan Dispensary, Inc. (#MRR207442)
14. Cypress Tree Management, Inc. (#MRR207385)
15. DMS Trinity, LLC (#MRR207353)
16. FFD Enterprises MA, Inc. (#MRR207400)
17. FreeMarketMA LLC (#MCR140978)
18. FreeMarketMA LLC (#MPR244346)
19. Freshly Baked Company (#MBR169360)
20. Frozen 4 Corporation (#MRR207419)



# Staff Recommendations on Renewal Licenses

21. Frozen 4 Corporation (#MPR244373)
22. Full Harvest Moonz, Inc. (#MRR207416)
23. Good Feels Inc (#MPR244367)
24. Green Patriot LLC (#MCR140922)
25. Healing Greene Massachusetts LLC (#MRR207410)
26. Hennep Cultivation LLC (#MCR140982)
27. Hennep Cultivation LLC (#MPR244368)
28. High Hawk Farm LLC (#MCR140977)
29. HVV Massachusetts, Inc (#MPR244376)
30. I.N.S.A., Inc. (#MCR140983)
31. I.N.S.A., Inc. (#MPR244369)
32. I.N.S.A., Inc. (#MRR207407)
33. In Good Health Inc. (#MRR207399)
34. In Good Health, Inc. (#MCR140985)
35. In Good Health, Inc. (#MPR244374)
36. J&L Enterprises, Inc. (#MCR140868)
37. Kur Retailers, LLC (#MRR207355)
38. LC Square, LLC. (#MCR140986)
39. Legacy Cultivators LLC (#MCR140976)
40. Lucky Green Ladies LLC (#MDR272588)



# Staff Recommendations on Renewal Licenses

41. Mass Alternative Care, Inc. (#MRR207412)
42. Mass Alternative Care, Inc. (#MPR244370)
43. Mass Wellspring LLC (#MRR207402)
44. Mayflower Medicinals, Inc. (#MCR140984)
45. Mint Retail Facilities LLC (#MRR207424)
46. Natural Agricultural Products, LLC (#MRR207107)
47. New Dia, LLC (#MRR207456)
48. New Leaf Enterprises, Inc. (#MRR207406)
49. New Leaf Enterprises, Inc. (#MRR207405)
50. Nova Farms, LLC (#MPR244366)
51. Pioneer Valley Trading Company, Inc (#MRR207373)
52. Pure Framingham, Inc. (#MRR207398)
53. Primus LLC, (#MRR207275)
54. Pure Industries, Inc. (#MPR244385)
55. Pure Tewksbury, Inc. (#MRR207408)
56. ReLeaf Alternative Inc. (#MRR207377)
57. Sama Productions, LLC (#MCR140959)
58. Sama Productions, LLC (#MPR244355)
59. Sanctuary Medicinals, Inc. (#MRR207428)
60. Team Green, LLC (#MRR207223)



# Staff Recommendations on Renewal Licenses

- 61. The Heirloom Collective, Inc. (#MRR207411)
- 62. The Verb is Herb, LLC. (#MRR207397)
- 63. Xhale New England Dispensary LLC (#MRR207427)
- 64. Cresco HHH, LLC (#RMD686)
- 65. M3 Ventures, Inc. (#RMD465)
- 66. Rise Holdings, Inc. (#RMD645)
- 67. Sanctuary Medicinals, Inc. (#RMD605)
- 68. Sanctuary Medicinals, Inc. – Danvers (#RMD1127)
- 69. Theory Wellness, Inc. (#RMD1567)





# Staff Recommendations on Final Licenses

# Staff Recommendations on Final Licenses

1. JO Worcester, Inc. (#MR285223), Marijuana Retailer
2. Surf's Up Cannabis Ventures, LLC (#MR285057), Marijuana Retailer
3. Webster Cannabis Company, LLC (#MR285091), Marijuana Retailer
4. Resinate, Inc (#MTC/RMD4121), Medical Marijuana Treatment Center (Retail Operations)





# Staff Recommendations on Provisional Licenses

# Staff Recommendations on Provisional Licenses

1. Green Meadow Farm, LLC (#RMDA4325), Medical Marijuana Treatment Center
2. Mellow Tiger, LLC (#MRN285096), Marijuana Retailer
3. Saromaa, LLC (#MRN285078), Marijuana Retailer
4. Westfield Ultra Premium, LLC (#MCN283986), Marijuana Cultivator, Tier 4, Indoor (20,001 – 30,000 sq.ft.)
5. Westfield Ultra Premium, LLC (#MPN282361), Marijuana Product Manufacturing
6. Westfield Ultra Premium, LLC (#MRN285415), Marijuana Retail





# Staff Recommendations on Responsible Vendor Training Renewals

# Staff Recommendations on Responsible Vendor Training Renewals

1. Leafy Green Agency LLC (#RVR453162)



# Commission Discussion & Votes

# Commission Discussion and Votes

1. FY2027 Budget Discussion  
*Chief Financial and Accounting Officer Lisa Schlegel*
2. Discussion of Receivership Process *Commissioner Kimberly Roy*
3. Notices of Deficiency and Preliminary Referrals
4. Delegation of Powers to Approve Licensees
5. Deanonymization of Raw Testing Data Without Waivers
6. Executive Session Minutes Release Process
7. Update on Motion to Intervene



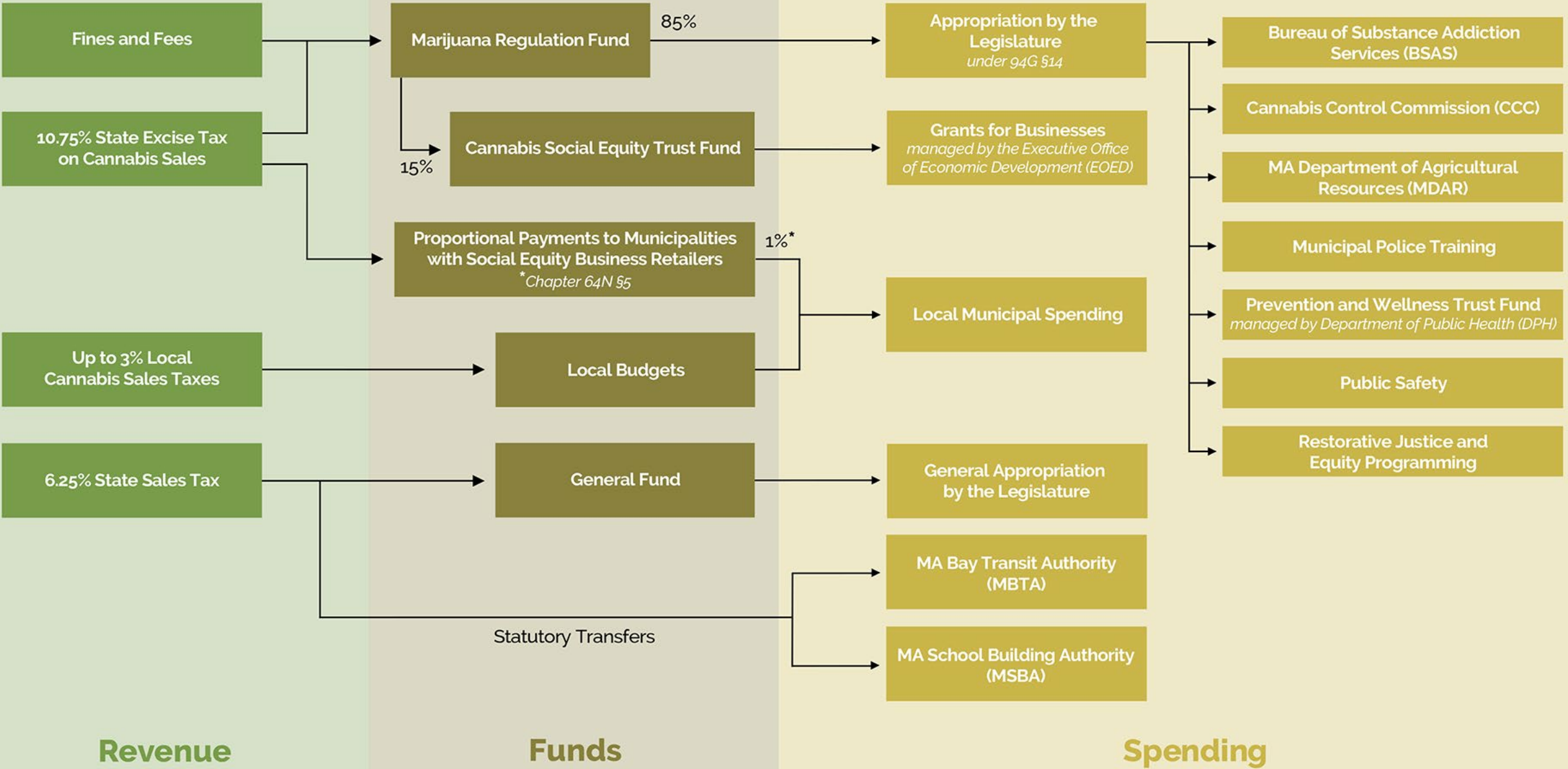


# FY27 Budget Request

December 12, 2025

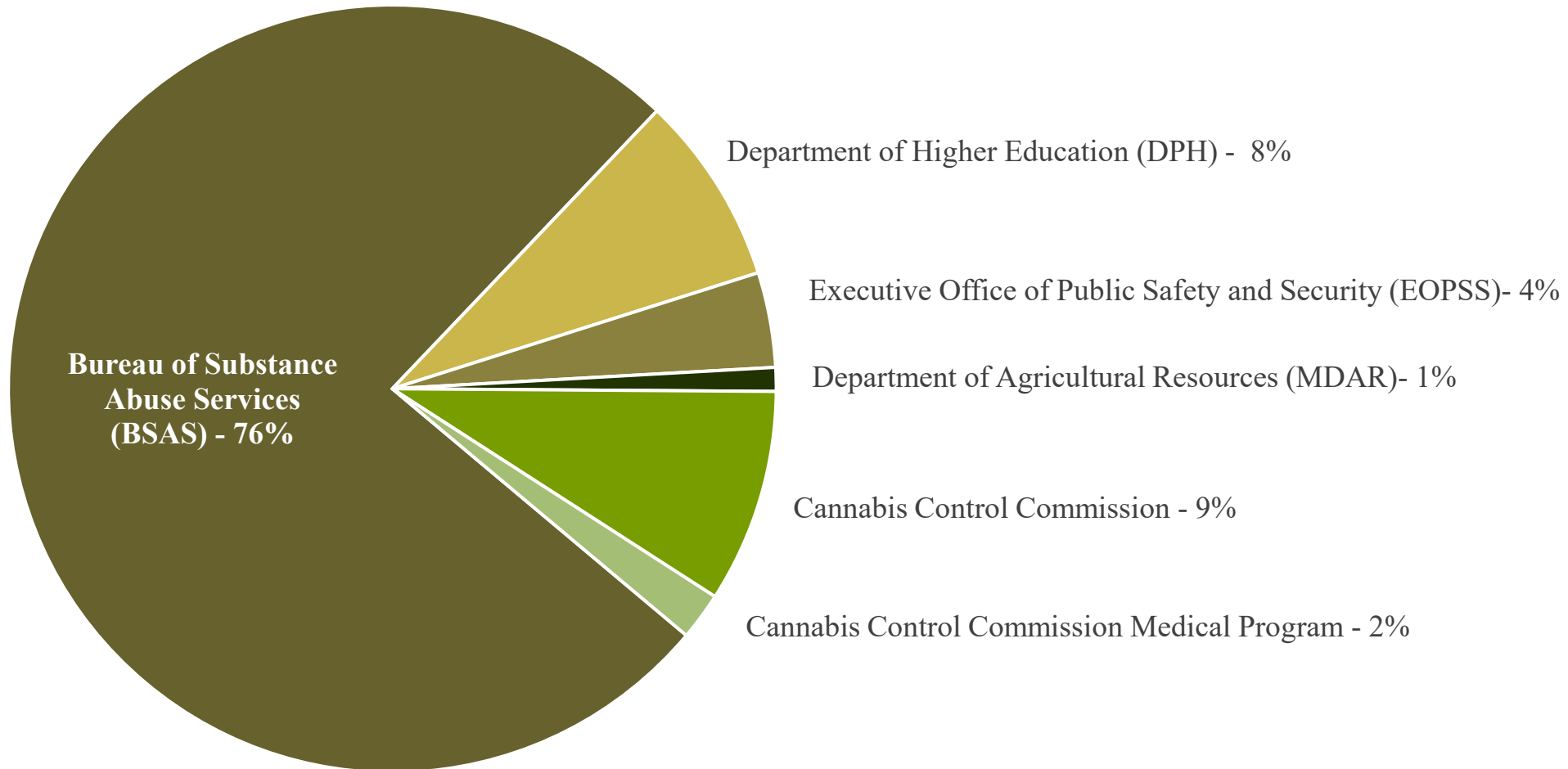
Lisa Schlegel, Chief Financial & Accounting Officer  
Mark McDevitt, Director of Budgeting

# Cannabis Revenue Flow in Massachusetts



# Marijuana Regulation Fund Appropriations in FY26

*This chart represents where the remainder of funds from the Marijuana Regulation Fund are allocated after the statutorily required 15% is deposited into the Cannabis Social Equity Trust Fund.*

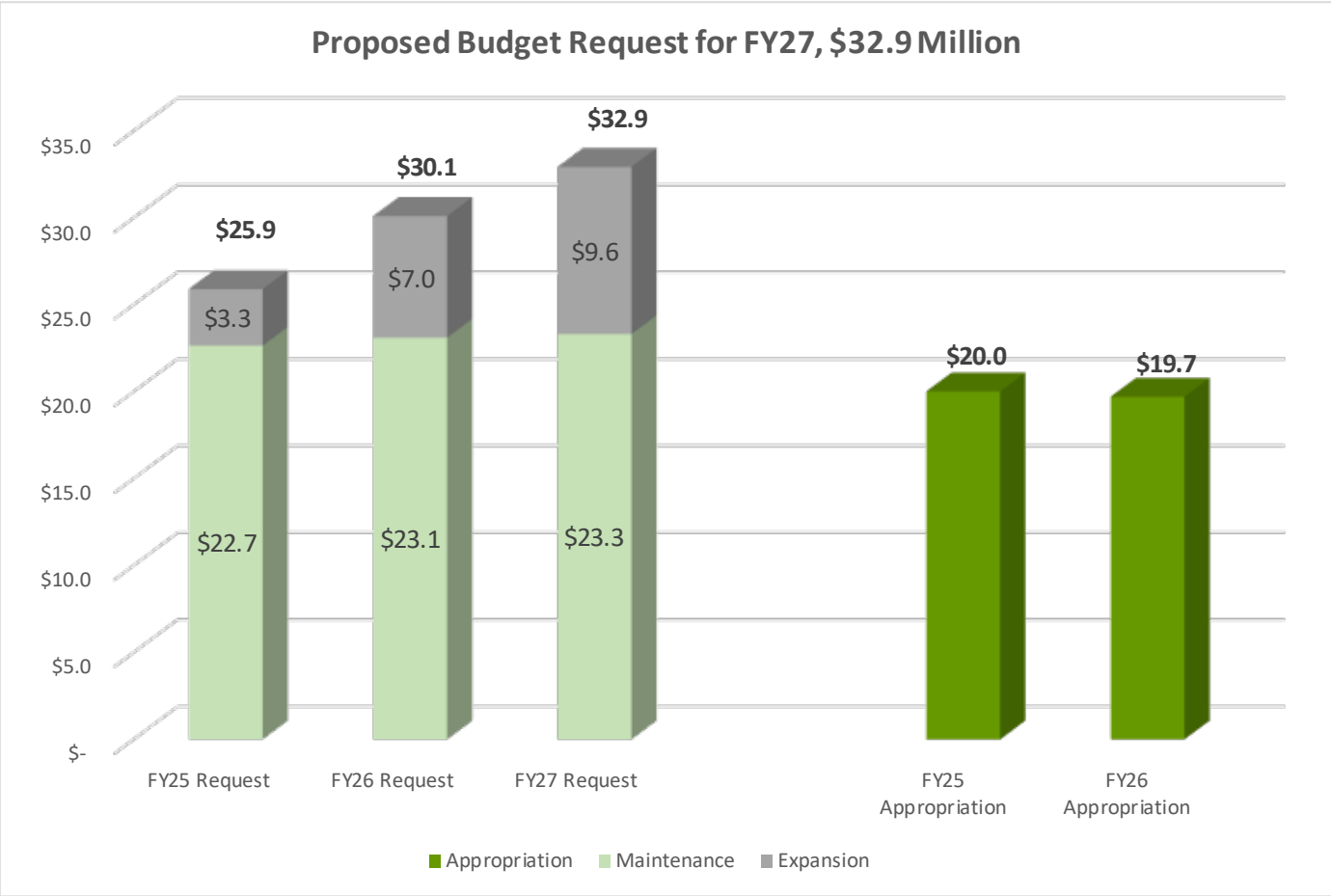


# Marijuana Related Fees & Tax Collections

	FY22	FY23	FY24	FY25	FY26* (6 months)
<b>Non-Tax Revenue Collected by CCC and Transferred to Marijuana Regulation Fund</b>	\$ 27,213,080	\$ 21,511,911	\$ 20,013,585	\$ 19,212,718	\$ 8,364,666
<b>Tax Revenue:</b>					
Marijuana Sales Tax	\$ 92,422,423	\$ 93,539,743	\$ 98,702,371	\$ 106,194,390	\$ 63,113,650
Marijuana Excise Tax	\$ 156,669,255	\$ 161,467,626	\$ 173,742,923	\$ 183,268,729	\$ 84,467,526
<b>Department of Revenue Tax Collections</b>	\$ 249,091,678	\$ 255,007,369	\$ 272,445,294	\$ 289,463,119	\$ 147,581,176
<b>Marijuana Fee &amp; Tax Revenue</b>	<b>\$ 276,304,758</b>	<b>\$ 276,519,280</b>	<b>\$ 292,458,879</b>	<b>\$ 308,675,837</b>	<b>\$ 155,945,842</b>



# Budget Requests vs Appropriations



- **FY26 Appropriation** – FY26 Funding received was \$3.1M below the Maintenance funding that was requested. Payroll costs were reduced \$3M by freezing 11 positions, delays in hiring and delays in implementation of COLA increases. No expansionary funding was available to allocate to upgrade IT systems or Public Education Initiatives; SEP Program funding was reduced.
- **FY27 Maintenance Request** of \$23.3M is an **18%** increases over the Appropriation that the Commission received for FY26; and reinstates \$3.0M in payroll costs that were reduced in FY26. The Maintenance request has remained relatively consistent over prior years.
- **FY27 Proposed Budget Request is \$32.9M** including an ask of \$9.6M for expansionary initiatives. This includes reinstating previously funded Public Education Awareness (\$1.5M) and IT upgrades (2.8M). Additional Funding opportunities for these initiatives are also being explored.



# FY27 Maintenance Increases Requested

- The FY27 Maintenance request for the Cannabis Control Commission is **\$23.3M**.
- This represents a **\$3.6M increase**, or 18%, over the FY26 Appropriation

Maintenance Increases	Amount (\$)	Reason
Payroll Costs	3,000,000	Fully fund Commission Payroll including 11 Frozen Position/Annualization of delayed hiring in FY26, Merit/COLA Increases
IT Costs	231,000	Contractual Increases/Implement Equity Replacement Plan
Programmatic Services	135,000	Increase funding for Public Safety Initiatives including Increased Testing/ Secret Shopper
Public Education & Awareness	130,000	Reinstate funding for educational materials (\$100K), SEP outreach (\$30K)
Professional Development	100,000	Reinstate Training & Other Professional Development opportunities for Staff
CNB Total	3,596,000	



# FY27 Expansionary Requests

The FY27 Expansion request of **\$9.6M** prioritizes the rollout of Social Consumption, Investment in IT Infrastructure, and increased funding for Public Safety Initiatives.

Expansionary Requests	Amount (\$)	Reason
Social Consumption Rollout	3,880,000	Increased staffing for I&E (16), IT (3), Legal (2), Public Education & Awareness, IT Upgrades
IT Costs	2,875,000	Licensing upgrade/replacement, SOC Audit, infrastructure upgrades
I&E Compliance Testing	1,700,000	Financial Review/ Audit of Licensees (\$500K), Outsource CORI review and document storage (\$500K), Increase Testing/Compliance, including request for a Reference Lab (\$700K)
Research	200,000	Center for Cannabis Research
Communications	300,000	Diversity/Feasibility study, Digital Access and Equity (ADA compliance for website)
Administration	200,000	Consultant Increases (\$100K)/ Professional Development/Departmental Software
Other Staffing Requests	459,242	Staff Expansion (5) for Compliance/Departmental Support (HR/Finance/Grants/I&E)
<b>CNB Total</b>	<b>9,614,242</b>	



# FY27 Budget Request by Expenditure Class

Object Class	FY26 Appropriation	FY27 Maintenance Request	FY27 Maintenance & Expansion Request
AA - Payroll	\$13,058,340	\$16,003,635	\$18,399,968
BB - Employee Job-Related Reimbursements	\$15,000	\$71,500	\$96,500
DD - Payroll Tax	\$292,550	\$353,680	\$406,639
EE - Office and Administrative	\$394,000	\$528,806	\$621,256
FF - Operational (includes industry badging)	\$833,000	\$825,000	\$877,500
GG – Space Rentals & Energy Costs (fuel for vehicles)	\$788,450	\$796,000	\$1,056,000
HH – Consultant Service Contracts	\$390,000	\$416,000	\$816,000
JJ - Programmatic Services	\$247,000	\$386,400	\$3,251,400
KK - Equipment purchases	-	\$2,500	\$252,500
LL - Office Equipment Leases	\$23,000	\$23,000	\$23,000
UU - IT Services	\$3,676,110	\$3,907,215	\$7,127,215
<b>Total</b>	<b>\$19,717,450</b>	<b>\$23,313,736</b>	<b>\$32,927,978</b>



# FY27 Budget Appropriation

Commission staff recommend the approval of the following FY 2027 budget request.

Line Item	FY27 Request
<b>1070-0840 CNB Operations</b>	<b>\$26,983,530</b>
<b>1070-0841 Public Education and Awareness</b>	<b>\$1,500,000</b>
<b>1070-0842 Medical Use of Marijuana</b>	<b>\$4,444,448</b>
<b>Total</b>	<b>\$32,927,978</b>





# Questions?



# Discussion of Receivership Process "Court Appointee"

January 15, 2026

Commissioner Kimberly Roy

# Receiverships for Cannabis Businesses

In Massachusetts, receiverships for cannabis businesses are appointed by a court through a legal process but are subject to specific regulations and approval by the Cannabis Control Commission (CCC).

This state-level process is a critical alternative to federal bankruptcy, which is unavailable to cannabis companies due to federal law.



# Appointment Process

1

## Initiation

A third party, typically a secured creditor, a business partner, or sometimes the business owner, files a complaint or a petition with the Massachusetts Superior Court requesting the appointment of a receiver.

2

## Notice to the CCC

The Licensee or Person Having Direct or Indirect Control must provide notice to the Cannabis Control Commission at least **five days** before filing the court petition.

If a third-party files for the appointment, the Licensee or Person Having Direct or Indirect Control needs to notify the Commission upon receipt of the notice that a petition was filed, or threat of litigation received.  
935 CMR 500.104(3)(c)1

*See 935 CMR 500.104(3)(c)1 and 935 CMR 500.104(3)(c)2*

3

## Court Order

A judge, following Massachusetts statutes and court rules, determines if there is cause to appoint a receiver (e.g., in cases of loan defaults, financial distress, fraud, or partnership disputes).

# Appointment Process (cnt'd)

4

**Receiver Vetting and Approval:** The court-appointed receiver is a neutral third party but must still be vetted and approved by the court. The Commission has promulgated regulations relating to qualifications of receivers seeking to become “Preapproved Court Appointees”

- The regulations establish a pre-approval process through which the “Commission or its delegee may preapprove, recommend, disqualify, or discipline a Preapproved Court Appointee.” 935 CMR 500.104(3)(d)2.
- Commission regulations identify certain qualifications it deems essential, “subject to the court’s discretion” which are (1) suitability and (2) adherence to ownership and control limits. 935 CMR 500.104(3)(d)1. Applicants not meeting these qualifications are subject to disqualification.
- Licensees are required to provide the court with notice that it is licensed by the Commission, the qualifications identified in Commission regulations, and the list of Preapproved Court Appointees. *See* 935 CMR 500.104(c)4.

5

**Timeline for Application:** The Commission generally requires that MEs update the agency to any change or additions to the contents of any document to the Commission within 5 business days after such change. *See* 935 CMR 500.104(5).

# How Receiverships Work

Once appointed by the court and approved by the CCC, the receiver takes control of the cannabis company's assets and operations, essentially stepping into the role of management (like a Board of Directors and CEO).

- **Primary Goal:** The receiver's main objective is to stabilize the business, preserve the value of its assets, and maximize recovery for creditors.
- **Operational Control:** The receiver manages day-to-day operations, including handling licenses, inventory, payroll, and ensuring ongoing compliance with all state and local cannabis regulations. They are subject to the same license caps and restrictions as other licensees.
  - Some exceptions may apply depending on the court order or applicable waivers. See 935 CMR 500.104(e) for Licensee obligations, including the obligation to “[c]ontinue to comply with all legal and regulatory requirements ... , except as otherwise determined pursuant to a court order or a waiver.”



# How Receiverships Work (cnt'd)

- **Strategic Decisions:** The receiver evaluates the company's financial health and determines the best course of action, which could involve:
  - Restructuring the business to return it to profitability.
  - Negotiating with creditors.
  - Selling the business or its assets (e.g., licenses, property).
  - Liquidating the company's assets to repay debts.
- **Court and CCC Oversight:** The receiver operates under the ongoing supervision of the court, needing court approval for major actions like asset sales. They must also work closely with the CCC to ensure regulatory compliance throughout the process, as the CCC has the authority to approve the transfer of licenses.

In essence, the receivership provides a structured, court-supervised process for managing a distressed cannabis business within the unique constraints of Massachusetts and federal law, ensuring the business continues to operate legally while financial issues are addressed.



# Current Marijuana Establishments in Receiverships

License Type	# of Licensees
Cultivators	4
Product Manufacturers	5
Retailers	12
Medical Marijuana Treatment Centers	3
<b>Total</b>	<b>24</b>





# Discussion

# Proposed Motion Language

Move to direct Commission staff to develop and implement, within thirty days, a process for monitoring cannabis business receiverships under the Commission's jurisdiction. This process shall include, but not be limited to, tracking the fees and expenses being charged by any court-appointed receiver to the licensee. The receiver shall be required to provide the Commission with bi-monthly written updates regarding the status of the receivership, including financial information and any material developments affecting the licensee's operations or ownership structure.



# Commission Discussion and Votes

- 3. Notices of Deficiency and Preliminary Referrals
- 4. Delegation of Powers to Approve Licensees



# Deanonymization of Raw Testing Data Without Waivers



## Background: Metrc Product Catalog

- Initial Product Catalog hosted by Metrc launched in April 2021
- The current version of the Product Catalog retains all products indefinitely.
- The current Product Catalog searching capability is limited and searching for active products more difficult with all the older products included.
- The indefinite retention of all items is consuming significant amount of storage

# Background: New Metrc Product Catalog

- The new Metrc Product Catalog included ability to display COAs and enhanced display and search capabilities.
- Adding the COA's will rapidly increase storage requirement and slow performance of the catalog.
- The new Metrc Product Catalog allows the specification of a retention period based on the item's last sold date. This will allow removal of older items to make searching for products faster and easier as well as reducing storage. To implement the new Product Catalog, Metrc is requiring the Commission to institute a retention period.

## Recommended Retention Policy

- Set Metrc Product Catalog Retention Period to 18 months (~545 days) from a product's last sold date.





# Discussion

Deanonymization of Raw Testing Data Without Waivers

# Commission Discussion and Votes

## 6. Executive Session Minutes Release Process



[Public Documents](#) / [Public Meetings](#)

## Public Meeting Materials

View public meeting materials such as meeting minutes, information packets, license approvals, etc.

Public Meeting recordings are available on the [Cannabis Control Commission's YouTube channel](#).

Category ▴ ▾	Title	Published Date ▴ ▾
	Meeting Minutes   March 13, 2025   Cannabis Control Commission – Executive Session	1/13/2026 1:18 pm
	Meeting Minutes   December 4, 2024   Cannabis Control Commission – Executive Session	1/13/2026 1:16 pm
	Meeting Minutes   November 25, 2024   Cannabis Control Commission – Executive Session	1/13/2026 1:15 pm
	Meeting Minutes   October 15, 2025   Cannabis Control Commission	1/13/2026 12:57 pm
	Meeting Minutes   October 9, 2025 PM Meeting   Cannabis Control Commission	1/13/2026 12:56 pm
	Meeting Minutes   October 9, 2025   Cannabis Control Commission	1/13/2026 12:54 pm
	Meeting Minutes   October 1, 2025   Cannabis Control Commission	1/13/2026 12:51 pm
	Meeting Minutes   September 11, 2025   Cannabis Control Commission	1/13/2026 12:49 pm

# Commission Discussion and Votes

## 7. Update on Motion to Intervene





The Commission is in  
Executive Session



# Upcoming Meetings & Adjournment

# Upcoming Meetings and Important Dates

*\*Public Meeting dates are tentative and subject to change*

Next Meeting Date

January 27, 2026

Public Meeting  
Hybrid via Teams  
10:00 am

2026 Public Meetings	
February 12	July 9
February 26	July 23
March 12	August 13
March 26	September 10
April 16	September 24
April 30	October 8
May 7	October 29
May 21	November 12
June 11	December 10
June 25	





# Additional Licensing Data

# Licensing Applications | January 15, 2026

*The totals below are all license applications received to date.*

Type	#
Pending	242
Withdrawn	1,796
Incomplete	9,753
Denied	5
Approved: Delivery Pre-certifications	242
Approved: Delivery Endorsements	5
Approved: Licenses	1,454
<b>Total</b>	<b>13,515</b>



# Licensing Applications | January 15, 2026

*The totals below are number of licenses approved by category.*

Type	#
Craft Marijuana Cooperative	4
Marijuana Courier	29
Marijuana Delivery Operator	42
Independent Testing Laboratory	20
Marijuana Cultivator	393
Marijuana Microbusiness	39
Marijuana Product Manufacturer	318
Marijuana Research Facility	2
Marijuana Retailer	566
Marijuana Third Party Transporter	6
Marijuana Transporter with Other Existing ME License	10
<b>Total</b>	<b>1,429</b>



# Licensing Applications | January 15, 2026

Status	#
Application Submitted: Awaiting Review	10
Application Reviewed: More Information Requested	246
Application Deemed Complete: Awaiting 3rd Party Responses	16
All Information Received: Awaiting Commission Consideration	0
Applications Considered by Commission (includes Delivery Pre-Cert)	1,670
<b>Total</b>	<b>1,942</b>



# Licensing Applications | January 15, 2026

*The totals below are applications that have submitted all four packets and are pending review.*

Type	#
Craft Marijuana Cooperative	2
Marijuana Courier Provisional Licensure (Part 2)	16
Marijuana Courier Pre-Certification (Part 1)	24
Independent Testing Laboratory	2
Marijuana Cultivator	46
Marijuana Delivery Operator Provisional License (Part 2)	11
Marijuana Delivery Operator Pre-Certification (Part 1)	18
Marijuana Microbusiness	7
Marijuana Product Manufacturer	49
Marijuana Research Facility	7
Marijuana Retailer	60
Marijuana Transporter with Other Existing ME License	6
Microbusiness Delivery Endorsement	1
Third Party Transporter	11
Standards Laboratory	0
<b>Total</b>	<b>260</b>



# Cultivation Applications\* | January 15, 2026

Type	Pending Application	Initial License Declined	Provisionally Approved	Provisional License	Final License	Commence Operations**	Total
Microbusiness w/ Tier 1 Cultivation (up to 5,000 sq. Ft.)	7	0	6	16	1	16	46
Cultivation Tier 1 (Up to 5,000 sq. ft.)	14	0	3	38	4	27	86
Cultivation Tier 2 (5,001-10,000 sq. ft.)	7	0	7	58	3	33	108
Cultivation Tier 3 (10,001-20,000 sq. ft.)	5	2	7	44	1	31	90
Cultivation Tier 4 (20,001-30,000 sq. ft.)	1	0	4	11	2	15	33
Cultivation Tier 5 (30,001-40,000 sq. ft.)	2	0	9	7	1	10	29
Cultivation Tier 6 (40,001-50,000 sq. ft.)	2	0	5	7	0	8	22
Cultivation Tier 7 (50,001-60,000 sq. ft.)	2	0	1	4	1	3	11
Cultivation Tier 8 (60,001-70,000 sq. ft.)	1	0	0	1	0	4	6
Cultivation Tier 9 (70,001-80,000 sq. ft.)	3	0	1	3	1	2	10
Cultivation Tier 10 (80,001-90,000 sq. ft.)	1	0	1	0	0	6	8
Cultivation Tier 11 (90,001-100,000 sq. ft.)	8	0	5	13	1	10	37
<b>Total</b>	<b>53</b>	<b>2</b>	<b>49</b>	<b>202</b>	<b>15</b>	<b>165</b>	<b>486</b>
<b>Total Maximum Canopy (Sq. Ft.)***</b>	<b>1,805,000</b>	<b>40,000</b>	<b>1,715,000</b>	<b>4,540,000</b>	<b>415,000</b>	<b>4,575,000</b>	<b>13,090,000</b>

+64.8%

+11.0%

\*\* Note: The percentage represents all-time Cultivation “Commence Operations” licenses and may include licenses that are no longer active.

\*\*\*Note: Totals under "Total Maximum Canopy" do not reflect current canopy in use; rather the maximum that could be in use.



# Licensing Applications | January 15, 2026

Type	Pending Application	Pre-Certified Endorsement	Initial License Declined	Provisionally Approved	Provisional License	Final License	Commence Operation	Total
Marijuana Cultivator (Indoor)	37	N/A	1	38	169	11	124	<b>380</b>
Marijuana Cultivator (Outdoor)	9	N/A	1	5	17	3	25	<b>60</b>
<b>Total</b>	<b>46</b>	<b>N/A</b>	<b>2</b>	<b>43</b>	<b>186</b>	<b>14</b>	<b>149</b>	<b>440</b>



# Licensing Applications | January 15, 2026

Of 1,676 applications approved by the Commission, the following applications have Economic Empowerment Priority Review, Social Equity Program Participant, and/or Disadvantaged Business Enterprise status. Please note, applicants may hold one or more statuses. **Please note that the end total represents the total number of applications/licenses at that step in the licensure process.**

Type	Economic Empowerment	Social Equity Program	Disadvantaged Business Enterprise	Total
Pre-Certified/Delivery Endorsed Microbusiness	45	208	32	285
Provisionally Approved	8	24	24	56
Provisional License	28	98	106	232
Final License	2	4	5	11
Commence Operations	32	76	82	191
<b>Total</b>	<b>115</b>	<b>410</b>	<b>249</b>	<b>775</b>

-1.7%

+17.4%

-0.4%

\*Note: This represents the increase since January 2025



# Licensing Applications | January 15, 2026

*The totals below are distinct license numbers that have submitted all required packets.*

**The 1,942 applications represent 1,128 separate entities**

Type	#
MTC Priority	267
Economic Empowerment Priority	140
Expedited Review	769
General Applicant	766
<b>Total</b>	<b>1,942</b>

Type	#
Expedited: License Type	82
Expedited: Social Equity Participant	435
Expedited: Disadvantaged Business Enterprise	191
Expedited: Two or More Categories	61
<b>Total</b>	<b>769</b>



# Licensing Applications – EE Only | January 15, 2026

Type	Pending Application	Pre-Certified Endorsement	Initial License Declined	Provisionally Approved	Provisional License	Final License	Commence Operation	Total
Craft Marijuana Cooperative	0	N/A	0	0	0	0	0	0
Marijuana Courier License	4	N/A	0	0	5	0	4	13
Marijuana Courier Pre-Certification	6	31	0	N/A	N/A	N/A	N/A	37
Independent Testing Laboratory	0	N/A	0	0	0	0	0	0
Marijuana Cultivator	1	N/A	0	2	7	0	0	10
Marijuana Delivery Operator License	1	N/A	0	0	3	0	3	7
Marijuana Delivery Operator Pre-Certification	2	14	0	N/A	N/A	N/A	N/A	16
Marijuana Microbusiness	1	N/A	0	0	0	0	0	1
Marijuana Product Manufacturer	1	N/A	0	3	3	0	3	10
Marijuana Research Facility	1	N/A	0	0	0	0	0	1
Marijuana Retailer	6	N/A	0	2	9	2	22	41
Marijuana Transporter with Other Existing ME License	1	N/A	0	1	1	0	0	3
Microbusiness Delivery Endorsement	0	0	0	0	0	0	0	0
Third Party Transporter	1	N/A	0	0	0	0	0	1
Standards Laboratory	0	N/A	0	0	0	0	0	0
<b>Total</b>	<b>25</b>	<b>45</b>	<b>0</b>	<b>8</b>	<b>28</b>	<b>2</b>	<b>32</b>	<b>140</b>



# Licensing Applications – SEP Only | January 15, 2026

Type	Pending Application	Pre-Certified Endorsement	Initial License Declined	Provisionally Approved	Provisional License	Final License	Commence Operation	Total
Craft Marijuana Cooperative	0	N/A	0	0	1	0	0	1
Marijuana Courier License	12	N/A	0	0	10	1	9	33
Marijuana Courier Pre-Certification	21	96	0	N/A	N/A	N/A	N/A	117
Independent Testing Laboratory	0	N/A	0	0	0	0	0	0
Marijuana Cultivator	6	N/A	0	6	20	0	9	41
Marijuana Delivery Operator License	11	N/A	0	0	19	0	17	47
Marijuana Delivery Operator Pre-Certification	16	107	0	N/A	N/A	N/A	N/A	123
Marijuana Microbusiness	3	N/A	0	2	5	0	2	12
Marijuana Product Manufacturer	11	N/A	0	10	16	2	8	47
Marijuana Research Facility	1	N/A	0	0	0	0	0	1
Marijuana Retailer	18	N/A	1	5	25	1	27	77
Marijuana Transporter with Other Existing ME License	1	N/A	0	1	1	0	2	5
Microbusiness Delivery Endorsement	1	5	0	0	0	0	2	8
Third Party Transporter	5	N/A	0	0	1	0	0	6
Standards Laboratory	0	N/A	0	0	0	0	0	0
<b>Total</b>	<b>106</b>	<b>208</b>	<b>1</b>	<b>24</b>	<b>98</b>	<b>4</b>	<b>76</b>	<b>518</b>



# Non-Active Licenses By Stage | January 15, 2026

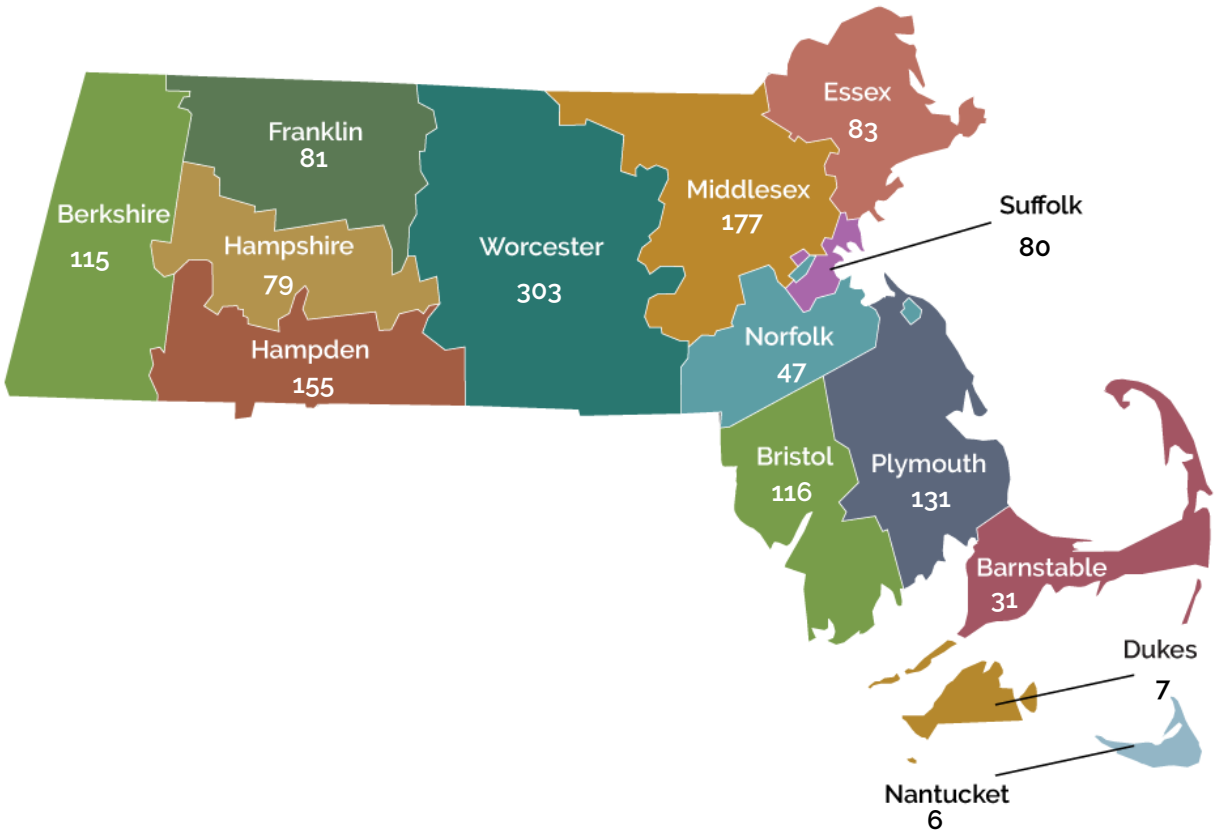
Type	Provisional License	Final License	Commence Operation	Total
Craft Marijuana Cooperative	2	0	0	2
Marijuana Courier License	7	1	4	12
Independent Testing Laboratory	2	0	5	7
Marijuana Cultivator	135	6	25	166
Marijuana Delivery Operator License	12	0	2	14
Marijuana Microbusiness	8	0	3	11
Marijuana Product Manufacturer	88	7	22	117
Marijuana Research Facility	0	0	0	0
Marijuana Retailer	52	1	26	79
Marijuana Transporter with Other Existing ME License	2	0	1	3
Third Party Transporter	0	0	1	1
Standards Laboratory	0	0	0	0
<b>Total</b>	<b>308</b>	<b>15</b>	<b>89</b>	<b>412</b>



# Marijuana Establishment Licenses | January 15, 2026

*The totals below represent entities in each county that have achieved at least a provisional license*

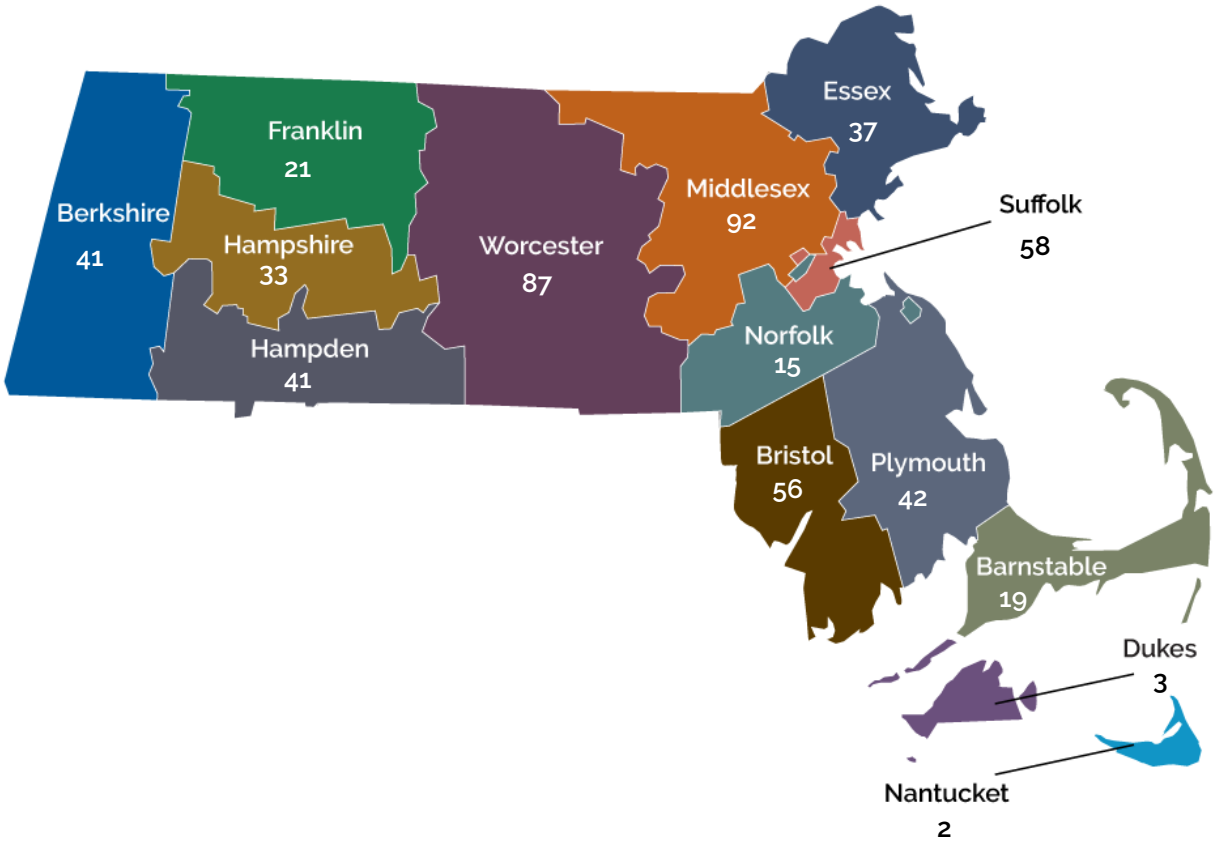
County	#	+/-
Barnstable	33	2
Berkshire	116	1
Bristol	117	0
Dukes	7	0
Essex	82	0
Franklin	81	0
Hampden	157	0
Hampshire	80	1
Middlesex	178	1
Nantucket	6	0
Norfolk	47	0
Plymouth	132	1
Suffolk	81	0
Worcester	312	2
<b>Total</b>	<b>1,429</b>	<b>8</b>



# Marijuana Retailer Licenses | January 15, 2026

The totals below are the total number of retail licenses by county.

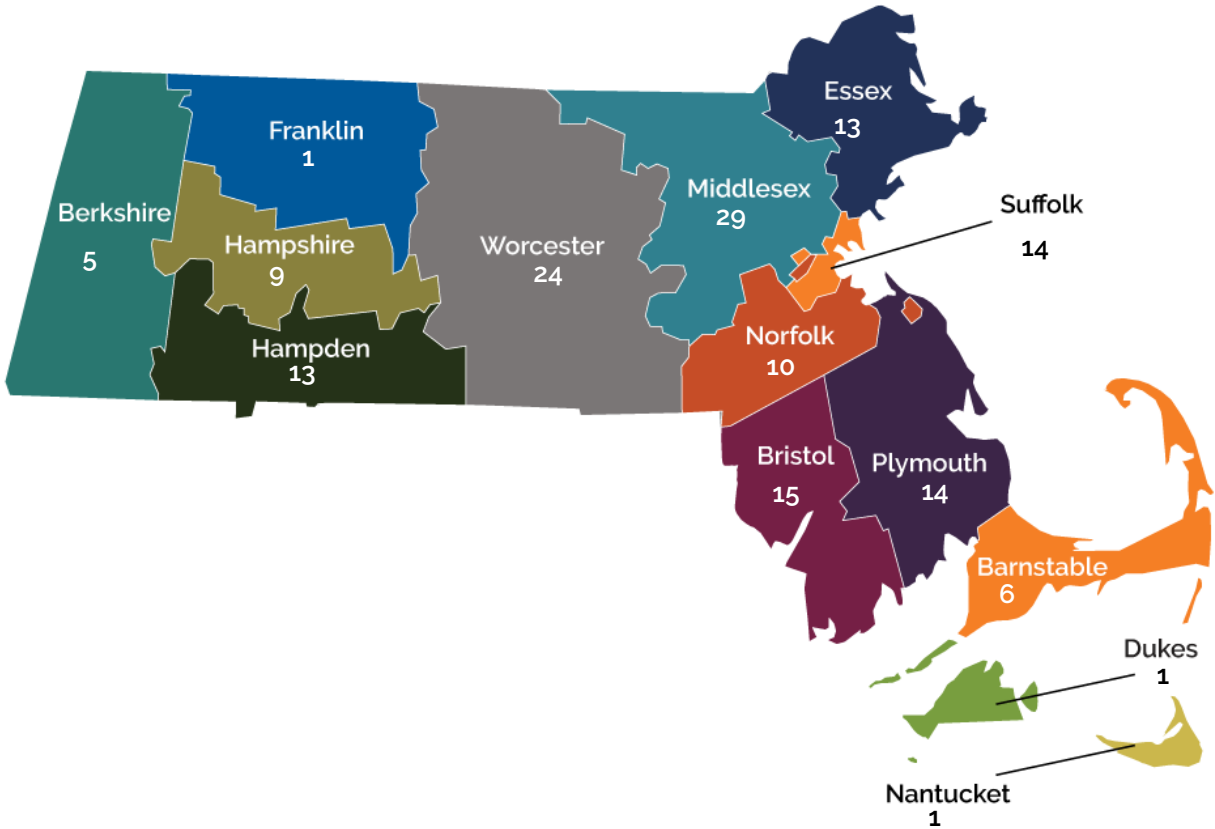
County	#	+/-
Barnstable	21	2
Berkshire	42	1
Bristol	56	0
Dukes	3	0
Essex	37	0
Franklin	21	0
Hampden	44	0
Hampshire	33	0
Middlesex	93	1
Nantucket	2	0
Norfolk	15	0
Plymouth	45	0
Suffolk	64	0
Worcester	90	0
Total	566	4



# Medical Marijuana Treatment Center Licenses (Dispensing) January 15, 2026

*The totals below are the total number of MTC (Dispensing) licenses by county.*

County	#
Barnstable	6
Berkshire	5
Bristol	15
Dukes	1
Essex	13
Franklin	1
Hampden	13
Hampshire	9
Middlesex	29
Nantucket	1
Norfolk	10
Plymouth	14
Suffolk	14
Worcester	24
<b>Total</b>	<b>155</b>



# MMJ Licensing and Registration Data | January 15, 2026

*The numbers below are a snapshot of the program as of the month of December*

MTC Licenses	#
Provisional	2
Final	1
Commence Operations	95
License Expired	98
<b>Total</b>	<b>196</b>

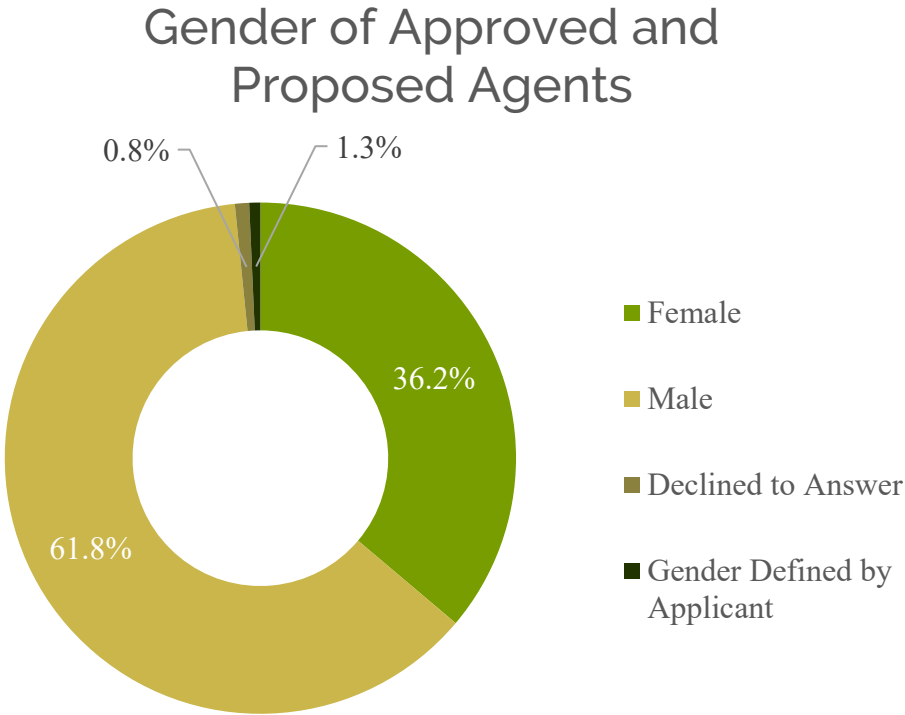
MMJ Program	#
Certified Patients	80,834
Certified Active Patients	77,402
Active Caregivers	5,467
Registered Certifying Physicians	351
Registered Certifying Nurse Practitioners	132
Registered Physician Assistants	7
Ounces Sold	98,030



# Agent Applications | January 15, 2026

*Demographics of Approved and Pending Marijuana Establishment Agents*

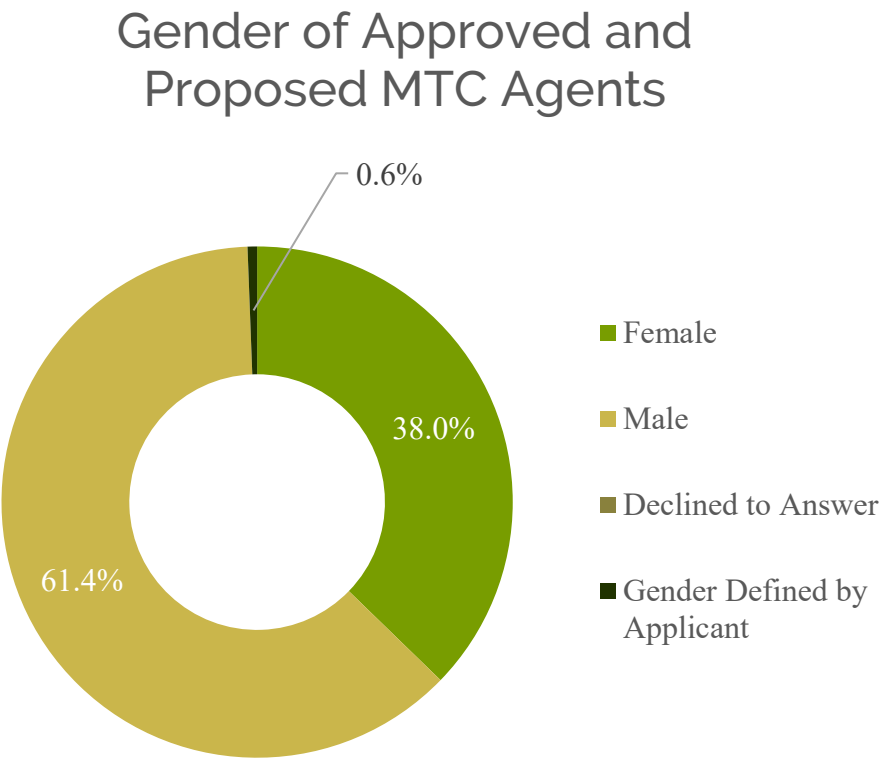
Gender	#	%
Female	7,564	36.2%
Male	12,907	61.8%
Declined to Answer	265	1.3%
Gender Defined by Applicant	163	0.8%
<b>Total</b>	<b>20,899</b>	<b>100.0%</b>



# Agent Applications | January 15, 2026

*Demographics of Approved and Pending Medical Marijuana Treatment Center Agents*

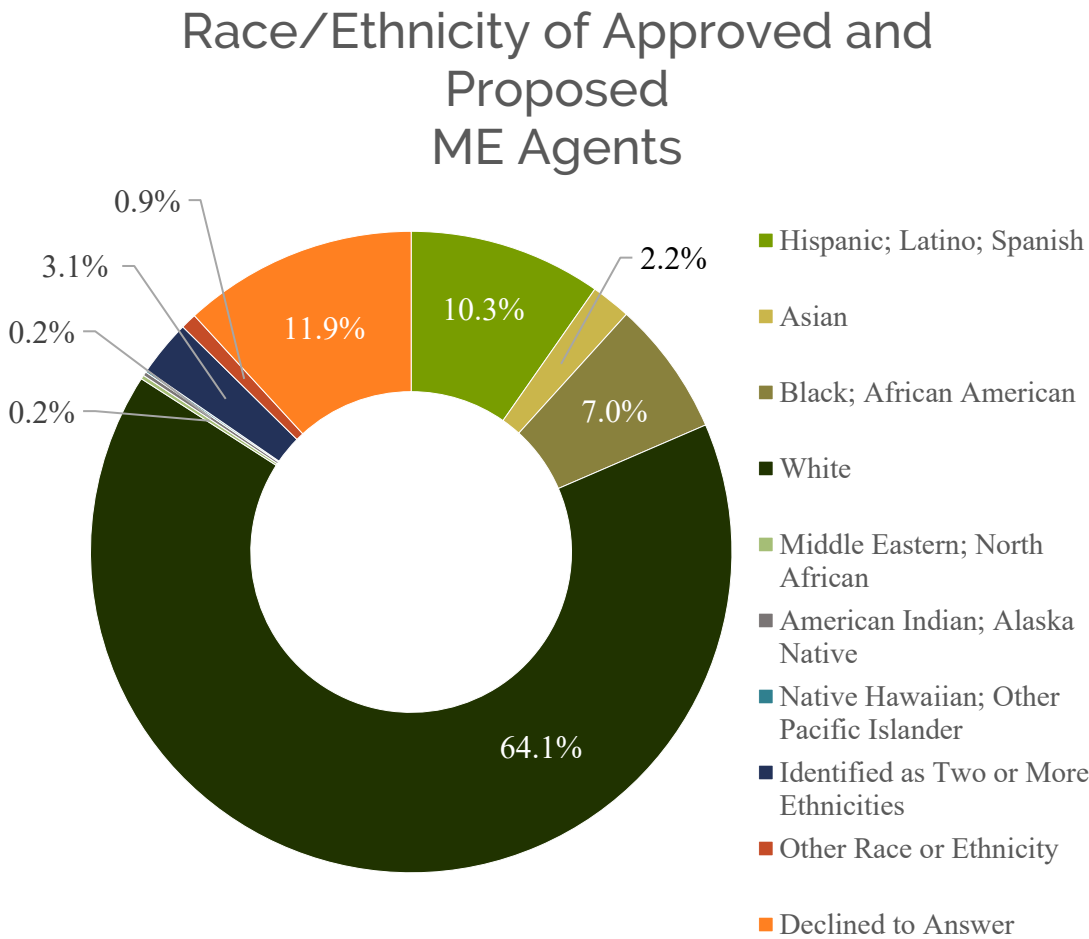
Gender	#	%
Female	1,913	38.0%
Male	3,094	61.4%
Declined to Answer	0	0.0%
Gender Defined by Applicant	31	0.6%
Total	5,038	100.0%



# Agent Applications | January 15, 2026

Demographics of Approved and Pending Marijuana Establishment Agents

Race/Ethnicity	#	%
Hispanic; Latino; Spanish	2,152	10.3%
Asian	455	2.2%
Black; African American	1,469	7.0%
White	13,397	64.1%
Middle Eastern; North African	46	0.2%
American Indian; Alaska Native	38	0.2%
Native Hawaiian; Other Pacific Islander	23	0.1%
Identified as Two or More Ethnicities	644	3.1%
Other Race or Ethnicity	195	0.9%
Declined to Answer	2,480	11.9%
Total	20,899	100.0%

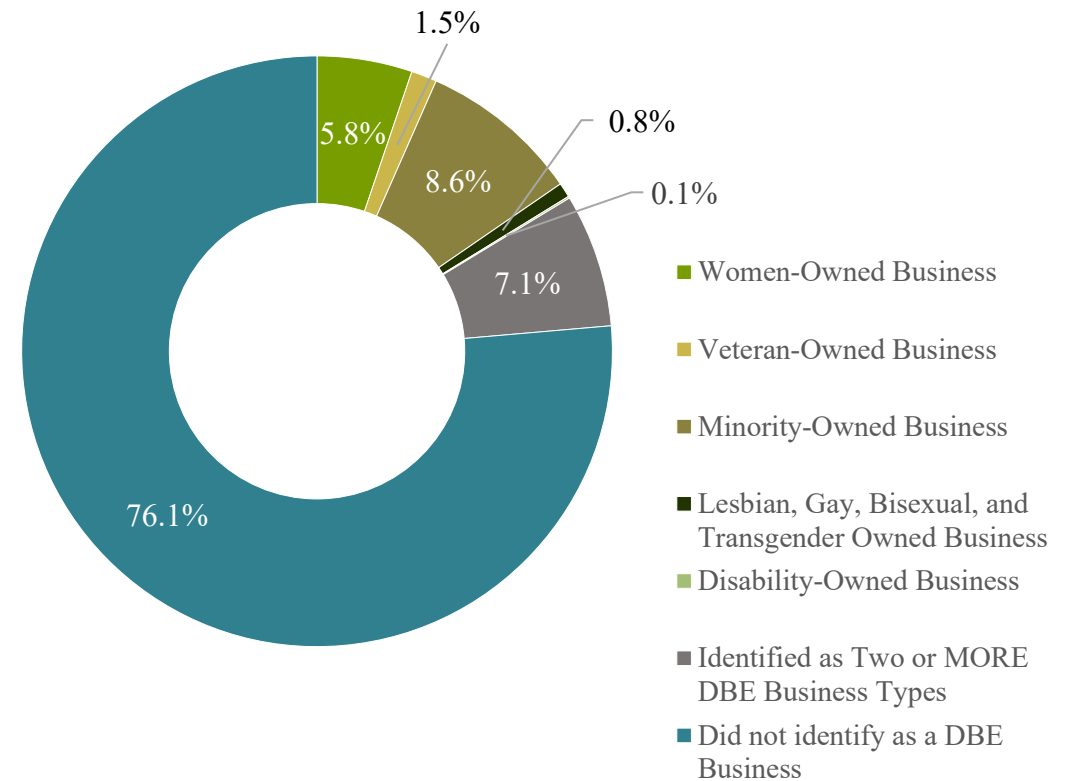


# Licensing Applications | January 15, 2026

*Disadvantaged Business Enterprise Statistics for Approved Licensees*

Type	#	% of Group
Women-Owned Business	98	5.8%
Veteran-Owned Business	26	1.5%
Minority-Owned Business	146	8.6%
Lesbian, Gay, Bisexual, and Transgender Owned Business	14	0.8%
Disability-Owned Business	2	0.1%
Identified as Two or MORE DBE Business Types	120	7.1%
Did not identify as a DBE Business	1,290	76.1%
<b>Total</b>	<b>1,696</b>	<b>100.0%</b>

DBE Statistics Approved Licensees

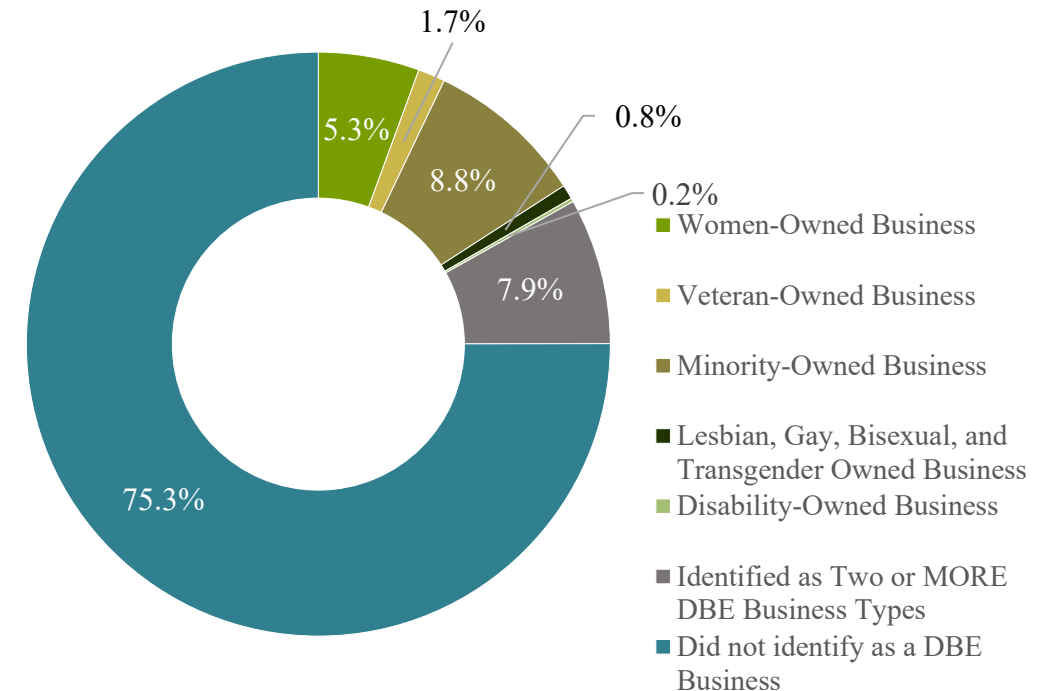


# Licensing Applications | January 15, 2026

*Disadvantaged Business Enterprise (DBE) Statistics for Pending and Approved License Applications*

Type	#	% of Group
Women-Owned Business	103	5.3%
Veteran-Owned Business	32	1.7%
Minority-Owned Business	170	8.8%
Lesbian, Gay, Bisexual, and Transgender Owned Business	16	0.8%
Disability-Owned Business	4	0.2%
Identified as Two or MORE DBE Business Types	153	7.9%
Did not identify as a DBE Business	1,459	75.3%
<b>Total</b>	<b>1,937</b>	<b>100.0%</b>

DBE Statistics for Pending & Approved License Applications



# Adult Use Agent Applications | January 15, 2026

Total Agent Applications: 94,190

- 207 Total Pending
  - 201 Pending Establishment Agents
  - 6 Pending Laboratory Agents
- 4,458 Withdrawn
- 3,129 Incomplete
- 8,891 Expired
- 56,779 Surrendered
- 6 Denied / 2 Revoked
- 26 Suspended
- **20,692 Active**

Of the 207 Total Pending:

- 51 not yet reviewed
- 153 CCC requested more information
- 3 awaiting third party response
- 0 review complete; awaiting approval



# Medical Use Agent Applications | January 15, 2026

*The total number of MTC agent applications received by status.*

MTC Agent Application	#
Pending MTC Agent Applications	3
Pending Laboratory Agent Applications	0
Incomplete	33
Revoked	13
Denied	31
Surrendered	23,371
Expired	4,001
Active	5,034
<b>Total</b>	<b>32,486</b>





**The Commission is in recess  
until 12:30**