

### **Cannabis Control Commission Public Meeting**

In-Person and Remote via Teams



#### Meeting Book - Cannabis Control Commission Public Meeting

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Call to Order

Meeting Agenda 12.05.2024.docx

Commission Discussion & Votes

12-5-2024 Presentation.pdf

Next Meeting Date & Adjournment



December 3, 2024

In accordance with Sections 18-25 of Chapter 30A of the Massachusetts General Laws and Chapter 2 of the Acts of 2023, notice is hereby given of a meeting of the Cannabis Control Commission. The meeting will take place as noted below.

#### CANNABIS CONTROL COMMISSION

#### December 5, 2024 10:00 AM

#### Worcester Union Station 2 Washington Square Worcester, MA 01604

#### **In-Person and Remote via Microsoft Teams** PUBLIC MEETING AGENDA

- I. Call to Order
- II. Commission Discussion and Vote
  - 1. Presentation and Discussion of Social Consumption Regulatory Framework Social Consumption Working Group
- III. New Business Not Anticipated at Time of Posting
- IV. Next Meeting Date
- V. Adjournment

\*Closed captioning available

If you need reasonable accommodations in order to participate in the meeting, contact the ADA Coordinator Debra Hilton-Creek in advance of the meeting. While the Commission will do its best to accommodate you, certain accommodations may not be available if requested immediately before the meeting.







# **Social Consumption**

**Regulatory Framework Presentation** 

December 5, 2024 Commissioner Camargo and Acting Chair Stebbins



# Agenda

- 1. Introduction
- 2. How We Got Here and Why Now
- 3. Outreach and Policy Development
- 4. Social Consumption License Classes
- 5. Policy Considerations
- 6. Implementation

# What is a Social Consumption Establishment?

A Marijuana Establishment licensed by the Commission where Consumers can purchase and safely consume Marijuana and Marijuana Products.

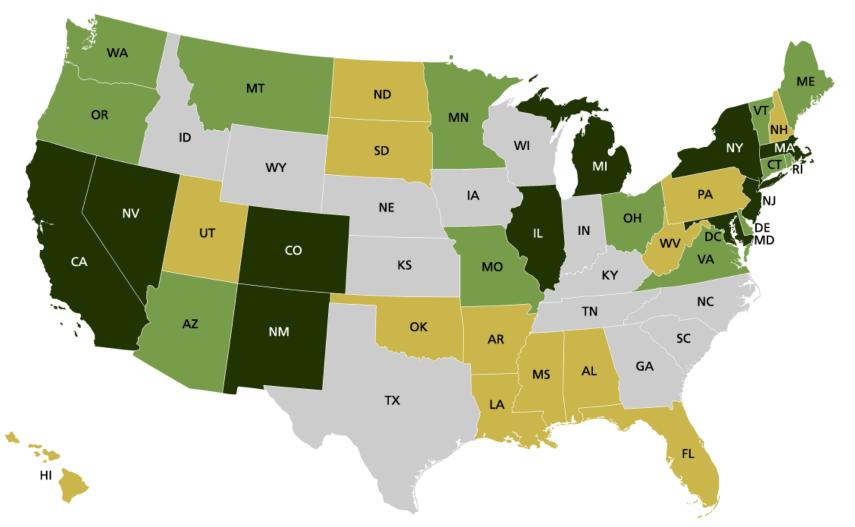


# State of Social Consumption

1.



Social Consumption
 Adult-Use and Medical
 Medical
 None



# How We Got Here and Why Now

#### Regulatory Timeline As of December 5, 2024

November 8, 2016	Massachusetts voters approved adult-use cannabis legalization
July 28, 2017	Governor Baker signed Chapter 55 of the Acts of 2017 into law
December 22, 2017	<ul> <li>Inaugural draft adult-use regulations approved by the Commission</li> <li>State officials requested a pause on Social Consumption citing public heath and safety concerns</li> </ul>
March 7, 2018	Adult-use cannabis regulations approved by the Commission without Social Consumption licenses
September 24, 2019	<ul> <li>Social Consumption and Delivery (Delivery-Only model) license types approved in regulatory changes</li> <li>Included Pilot Program for 12 communities</li> <li>Legislative change still needed to enable cities and towns to opt-in as host communities</li> </ul>
November 9, 2022	<ul> <li>Chapter 180 of the Acts of 2022 took effect</li> <li>Enabled municipalities to opt-in to Social Consumption, created Social Equity Businesses and Social Equity Trust Fund</li> </ul>
February 18, 2023	Social Consumption Working Group formed
May 22, 2023	Commission approved elimination of Social Consumption Pilot Program in a policy vote
June-July 2023	Working Group listening sessions and fact-finding trip to San Francisco and Oakland, California
September 27, 2023	Commissioners approved regulations eliminating Social Consumption Pilot Program among Chapter 180 reforms
December 5, 2024	Policy framework for Social Consumption reform proposed

# How We Got Here and Why Now

Chapter 180 of the Acts of 2022 "AN ACT RELATIVE TO EQUITY IN THE CANNABIS INDUSTRY" provided key tools to help support the Social Consumption License Regulatory Framework

- (1) 94G was amended to allow communities to allow social consumption through referendum and expanded option to permit cities or towns to opt in by by-law or ordinance change
- (2) Created Social Equity Fund to support the needs of Social Equity Business, Social Equity and Economic Empowerment Participants to access critical capital resources
  - Managed by Executive Office of Economic Development
- (3) Required Host Communities to adopt Social Equity strategies for their community that may support SE, EE and SEB license applicants (by May 1, 2024)
- (4) Streamlined the Host Community Agreement process
- (5) Allows combustion, heating, vaporization or aerosolization of cannabis products, at a licensed marijuana social consumption establishment.



# How We Got Here and Why Now

Department Collaboration with Social Consumption Regulatory Working Group

- Administration & Operations
- Constituent Services
- Communications
- Digital and Creative Services
- Enforcement Counsel
- Equity Programming and Community Outreach
- Finance
- Government Affairs and Policy

- Human Resources
- Information Technology
- Investigations Team
- Legal
- Licensing
- Project Management
- Research
- Testing



### **Outreach and Policy Development**

- Trainings
  - Two full RVT training sessions
  - Drug Recognition Expert (DRE) training
  - TIPS certification training
- Public Listening Sessions
  - Holyoke Community College: June 27, 2023
  - Virtual Listening Session: July 18, 2023
  - Mass Bay Community College: July 20, 2023
- State Regulator Outreach
  - CA, CO, IL, MI, NJ, NM, NY, and NV
- Local Outreach
  - Commission survey to potential applicants: Economic Empowerment Applicants, Social Equity Program Participants, Microbusinesses, and Craft Marijuana Cooperative license applicants
  - Existing Smoking Establishments
- Key Stakeholder Outreach





### **Outreach and Policy Development**

### Key Stakeholder Outreach

- Appointing Authorities
- Alcohol Beverage Control Commission
- Cannabis Advisory Board
- Commercial Real Estate Professionals
- Equitable Opportunities Now (EON)
- Executive Office of Public Safety and Security
- Insurance Brokers
- Joint Committee on Cannabis Policy Co-Chairs
- Local Boards of Public Health
- Local Marijuana Establishment Owners
- Local and Nationwide Creative Cannabis Agencies
- Nationwide Event Facilitators
- Nationwide Social Consumption Brands

- City of Boston
- City of Cambridge
- City of Chelsea
- City of Holyoke
- City of Northampton
- Town of Provincetown
- City of Somerville
- City of Springfield

### **Outreach and Policy Development**

### Key Stakeholder Outreach

- Massachusetts Cannabis Business Association
- Massachusetts Cannabis Coalition's Social Consumption Subcommittee
- Massachusetts Chiefs of Police
- Massachusetts Department of Public Health
- Massachusetts District Attorneys Association
- Massachusetts Marijuana Establishment Owners
- Massachusetts Municipal Association
- Massachusetts Municipal Police Training Committee
- Massachusetts Patients Advocacy Alliance
- Massachusetts Regional Tourism Councils
- Massachusetts Restaurant Association
- Occupational Safety and Health Administration







# **On-Site Social Consumption License Classes**

#### SUPPLEMENTAL

**For:** Existing, qualifying MEs, including Cultivators, Product Manufacturers, Retailers, Microbusinesses, Craft Marijuana Cooperatives or Delivery Operators

- On-site Consumption allowed within or attached to an existing ME
- May host social consumption activities within existing facility or adjoining space
- Consumers may consume product purchased on site
- Examples: ME with an On-site Consumption Space attached – Lounge, Café, Tasting Room, etc.

#### HOSPITALITY

**For:** Qualifying Consumption Licensee in a new or existing non-cannabis commercial business space

- On-site Consumption allowed within a new cannabis business, or attached to an existing non-cannabis business
- Mixed-use space allowed as a partnership with a non-cannabis business
- Examples: Lounge, Café, Entertainment/Recreational Space, Yoga Studio, Theater, Lodging Space

#### **EVENT ORGANIZER**

**For:** Qualifying Entities may organize and host Temporary Consumption Events.

- Only ME Licensees can participate in the Event
- Temporary On-site Consumption Permit allowed at single or multiple locations
- May store/purchase cannabis at Principal Place of Business (PPB)
- HCA required at PPB, local permitting and approval needed for Temporary Consumption Events
- Events no more than five days in length nor more than 24 events per year

### Supplemental License Type











### Supplemental License Type

- For qualified Cultivators, Product Manufacturers, Retailers, Microbusinesses, Craft Cooperative Grower Licensees, or Delivery Operators
- Host social consumption activities within existing facility or adjoining space
- Consumption of product purchased on site





### Supplemental License Type

- Social Consumption Designated Space
- Qualified Marijuana Establishment

**Qualified Marijuana Establishment** 

Social Consumption Designated Space

Qualified Marijuana Establishment 8 a.m. – 5 p.m. Social Consumption Designated Space 5 p.m. – 10 p.m.











- License for a qualified social consumption business within a new or existing commercial business space
- Partnership of Eligible Cannabis Business and Non-Cannabis Business
- Consumption of product purchased on site
- Examples: Lounge, Café, Entertainment or Recreational Space, Comedy Club, Yoga Studio, Theater, Lodging Space etc.





Social Consumption Designated Space Non-Cannabis Business Space		Bathroom	Bathroom
Social Consumption Designated Space		abis Business bace	

Social Consumption Designated Space Not Applicable		Bathroom	Bathroom
	Social Consumption Designated Space		

### Event Organizer License Type













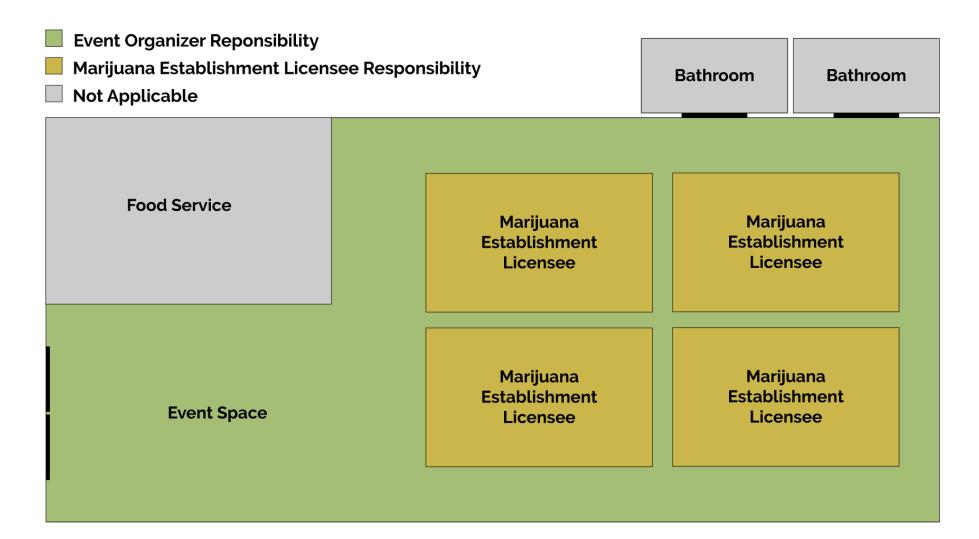
### Event Organizer License Type

- Low start-up cost opportunity
- May store cannabis at PPB and purchase wholesale for retail at Temporary Consumption Events (TCE)
- Only ME Licensees may participate in TCEs
- Local permitting and approval process required
- Events no more than 5 days in length and no more than 24 events per year

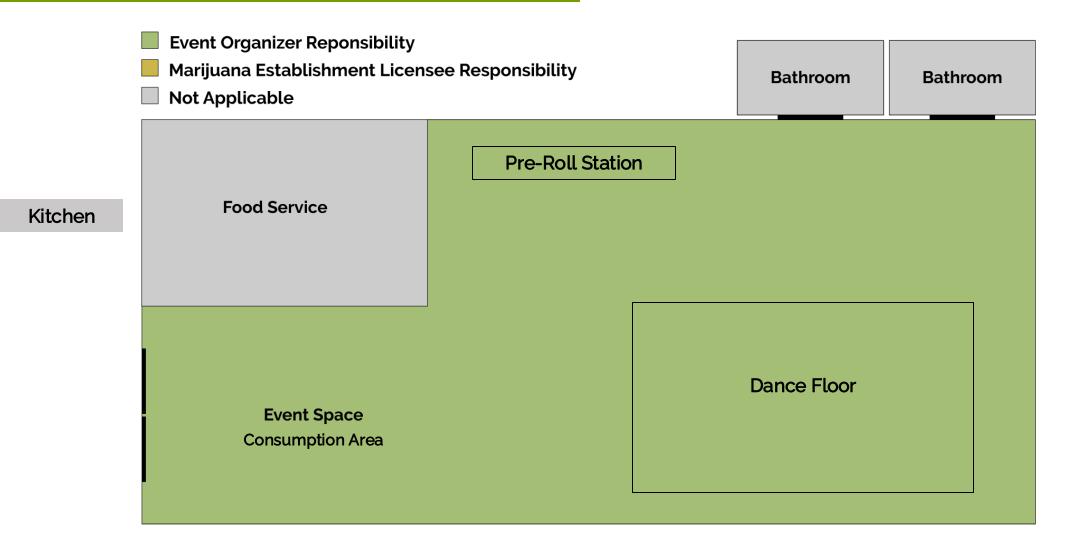




### Event Organizer License Type: Example A



### Event Organizer License Type: Example B



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# Feedback

#### **Public Health and Public Safety:**

- Employee safety (e.g., ventilation, signage)
- No intersection of alcohol or tobacco and tobacco products within licensed spaces/ premises
- Provide for employee safety with PPE and right to be shifted to other job responsibilities at employee's request
- Special Responsible Vendor Training (RVT) requirements for all registered agents working at a Social Consumption Establishment with focus on Drug and Alcohol Impairment Recognition
- Standard Operating Procedures for "cool down strategies" to help customers with adverse reactions



#### **Public Health and Public Safety (cont'd):**

- 30-minute cut-off before posted closing hour of licensee
- Transportation strategy still required for all licensees to assist impaired consumers
- Product menu information to include projected times for onset to be provided by licensee
- ID checks to confirm attendees are ages 21+ required prior to entry
- No cannabis products to be brought into a Social Consumption Establishment; personal product to be disposed, stored or customer must leave premise
- Dosage Increase from Original Social Consumption Regulations



**Exclusivity Period:** 

• Exclusivity period for all Social Consumption License Types extended to 60 months

(5 years) after first Hospitality On-site Social Consumption Licensee Commences Operations

• Current regulations allow for three-year exclusivity period

### Air Quality:

- Air handling system requirement will depend on planned activities
- Existing regulations were strengthened and enhanced
- Regulatory allowance for Executive Director to give approval and authorization of new consumption products, methods, and technology

#### **Patient Access:**

• Access for Qualified Patients



#### Food:

- Food services to be required at all licensed Marijuana Establishments
- Food and any infused cannabis products must be served to Consumer separately
- Food service training to be required at establishments where food is prepared on site
- Options also include delivery services or partnerships with existing and possibly adjacent restaurants/food establishment
- Limited research does show food consumption can slow onset of THC



## Implementation

### Presentation of Regulatory Framework- December 5

Recap of Working	Policy Discussion- December 17			
Group deliverables and outcomes Presentation of regulatory framework	Red-Lined Regulations released Informal public comment period to begin upon Commission vote and extend for 30 business days	Regulatory Drafting Draft regulations public meeting discussion Initiate formal public comment period Final regulations public meeting discussion	g and Promulgation Implementation	

# **Regulatory Drafting and Promulgation**

Intended Regulatory Timeline	Intended Timeframe
Release Draft of Redline Regulations to Commissioners	Dec. 9
Release Redlined Regulations for Informal Comments	On or around December 17
Close of Informal Comment Period	One month
Working Group to Edit Regulations	Three-week period
Commissioners to Redline Regulations in Public Meeting	One week
Formal Notice of Public Hearing	One week
Commission to File Redlined Regulations with Secretary of State	Two-weeks
Formal Public Comment Period (including outreach to CAB and key stakeholders)	Three-weeks
Public Hearing on Regulations	One day
Commission Edits to Regulations based on Public Comments	Three-week period
Commissioner Edits to Regulations in Public Meeting	One week
Commission to File with Secretary of State	Two-weeks
Secretary of State to Publish	About three months from initial filing (goal of mid-2025)

# Implementation

#### Internal Implementation

- Commission internal impact assessment and implementation procedures
- Application development
- Guidance materials
- Licensing updates
- RVT curricula updates and training
- Creation of Implementation Working Groups
- Development of public education campaign
- Inspections and Enforcement SOP developments
- Social Equity Program Curriculum Update-Social Consumption Track

#### Internal Implementation (continued)

- Outside vendor updates (e.g., MassCIP, Metrc)
- Responses to RVT solicitation
- Secure funding for public education campaign
- Secure funding for additional personnel

#### **External Implementation**

- Municipal decisions
  - Opt-in by Ordinance, Bylaw or Petition
  - Revisions to zoning codes
  - Development of social equity strategies
  - HCAs
  - Local permitting processes
- Licensee business decisions
  - Infrastructure
  - Compliance
  - Partnerships
  - Capital Access



# Implementation

Establishing Implementation Working Groups to assist the Commission with the Introduction of Social Consumption Licenses

- **Public Education Campaign** Working with our Communications Division and partners to message responsible consumption and policy changes
- Social Consumption Responsible Vendor Training Partnering with stakeholders to create a successful training curriculum for Marijuana Agents
- **Municipal Advisory** Helping communities to understand and adopt social consumption license types, guidance, bylaws and best practices
- Adaptation and Technical Assistance– Envisioning the opportunities for these license types using a collaborative community approach with the Commission





# Discussion

