



June 29, 2026

Legal Greens LLC
71 Legion Parkway, Suite 25
Brockton, Massachusetts 02301
License Nos. MR282937 and MC282508

Case No. ENF-2024-0000001775

FINAL ORDER AND STIPULATED AGREEMENT

This Final Order and Stipulated Agreement (herein, “Agreement”) between the Commonwealth of Massachusetts Cannabis Control Commission (the “Commission”) and Legal Greens, LLC (herein, “Respondent”) (together, the “Parties”) is offered for the purposes of settlement to resolve the Order to Show Cause issued on December 29, 2025. The Commission finds that the resolution of this matter serves the purposes of G.L. c. 94G and 935 CMR 500.000 *et seq.*, because Respondent has cooperated with the Commission’s investigation and with the Commission since being issued the Order to Show Cause.

Accordingly, the Parties stipulate to the following Facts of Record and Applicable Law, as presented by the Commission. Respondent enters into this Agreement solely for the purposes of settlement, which shall neither be considered an admission of liability nor a violation of law. Respondent has voluntarily agreed to the stipulated remedy, contained in Paragraphs 42 through 68. Following the ratification of this Agreement by majority vote of the Commission, this Agreement is binding on the Parties for the purpose of reaching a final resolution.

Legislative, Statutory, and Regulatory Authority

1. The Commission is charged with the administration and enforcement of laws regulating and licensing Marijuana Establishments and maintains jurisdiction over the conduct of licensed Marijuana Establishments, including their compliance with the Commonwealth’s marijuana laws, G.L. c. 94G, and regulations, 935 CMR 500.000 *et seq.* See G.L. c. 94G, § 4(a), (a½);
2. The Commission possesses all the powers necessary or convenient to carry out and effectuate its purposes including, but not limited to:
 - a. The power to revoke or suspend a license. See G.L. c. 94G, § 4(a)(xi);
 - b. The power to gather facts and information applicable to the Commission’s obligation to suspend or revoke licenses for a violation of G.L. c. 94G, or any regulation adopted by the Commission. See G.L. c. 94G, § 4(a)(xiv);



- c. The power to conduct investigations into the qualifications of all applicants for licensure. *See* G.L. c. 94G, § 4(a)(xv);
 - d. The power to be present, through its inspectors and agents, at any time, in marijuana establishments for the purposes of exercising its oversight responsibilities. *See* G.L. c. 94G, § 4(a)(xvii);
 - e. The power to fine a person licensed for any cause that the Commission deems reasonable, including a violation of G.L. c. 94G or any regulation promulgated by the Commission. *See* G.L. c. 94G, § 4(a)(xiii), (xxii);
- 3. The Commission also has the power to promulgate regulations and to adopt, amend, or repeal regulations for the implementation, administration, and enforcement of G.L. c. 94G. *See* G.L. c. 94G, § 4(a)(xxiv), (xxviii);
 - 4. Accordingly, the Commission has adopted regulations for the administration and enforcement of laws regulating Licensees, including 935 CMR 500.370(1), which provide that the Commission “may also issue an Order to Show Cause why the Licensee or registration should not be suspended or revoked”;
 - 5. At any time, the Commission or a Commission Delegee may, in its discretion, review, approve or reject an informal disposition, but only on a showing that the alleged violations have been corrected, and a submission of a written waiver of its right to judicial review. *See* 935 CMR 500.500(7); *see also* G.L. c. 30A, § 10 (agencies have the authority to make informal dispositions by stipulation or settlement);

Facts of Record

- 6. Respondent currently operates a Marijuana Retailer Establishment located at 73-75 Pleasant Street, Brockton, Massachusetts 02301 (the “Pleasant St. Store”);
- 7. Respondent received a Final License for its Retail License on March 11, 2021, and commenced operations on March 24, 2021;
- 8. Respondent also holds a Provisional License for Marijuana cultivation, License No. MC282508, that the Commission approved on January 20, 2022;
- 9. Additionally, Respondent’s Owners of record have two license applications pending approval for Provisional Licensure, Application Nos. DOA100194 and MRN285427;
- 10. Vanessa Jean-Baptiste holding 51% ownership and control interest, Mark Bouquet holding 40% ownership and control interest, and Michael Maloney holding 9% ownership and control interest are Respondent’s Owners of record;

11. On or around August and September 2021, Respondent posted promotional photos and videos on social media that contained the hashtag “#legalgreens” indicated the potential consumption of Marijuana and Marijuana Products (herein together, “Marijuana”) and alcohol in the basement of the Pleasant St. Store;
12. On February 1, 2023, Commission Investigators conducted an unannounced inspection at the Pleasant St. Store;
13. During the inspection, Investigators observed Respondent’s employees entering and exiting the basement of the Pleasant St. Store;
14. Upon entering the basement, Investigators observed what appeared to be one of Respondent’s Registered Marijuana Establishment Agents (herein, “Agents”) consuming Marijuana;
15. Throughout the basement, Investigators found unsecured and untagged Marijuana and open bottles of alcohol, indicating that those products had been consumed;
16. According to Respondent’s Policy Prohibiting Illicit Drugs, Alcohol, and Tobacco in the Workplace (the “Drug and Alcohol SOP”), the prohibition on the use or possession of alcohol and drugs applies “while on Company property, while on Company business, or during working hours”;
17. **The Drug and Alcohol SOP defines “Company Property” as including “any [Respondent’s] workplaces, offices, vehicles, and any and all premises used to serve [Respondent’s] objectives”;**
18. Respondent used the basement to store packaging and Branded Goods, and had three separate rooms used as offices for its marketing personnel and Owners;
19. Investigators also saw multiple plastic storage bins containing repackaging material with Respondent branded labeling and packaging, Respondent Branded Goods, and company business records such as receipts and inventory documents;
20. During the inspection, Investigators learned that a locked closet within the basement was being used to propagate immature plantings of Marijuana;
21. The cultivation area also had a cultivation light facing downward to light four plastic nursery trays with humidity domes, each containing multiple Marijuana clones;
22. At the inspection, Mr. Bouquet stated that the clones were part of his personal grow;

23. During the inspection, Investigators also interviewed Ms. Jean-Baptiste and Mr. Bouquet about underage individuals working at the Pleasant St. Store;
24. Both Ms. Jean-Baptiste and Mr. Bouquet separately stated to Investigators that an 18-year-old family member volunteered in the basement where they affixed labels to Respondent's empty Marijuana packaging and Branded Goods;
25. Respondent's policy titled "Restricting Access to Age 21 and Older" (herein, "Underage SOP") states that "Legal Greens employees will validate the age of all individuals entering the premises" and will "deny entry to any individual unless the person has verified that the individual is 21 years of age or older by an individual's photo identification";
26. Following the inspection on February 1, 2023, the Commission issued a Notice of Deficiency to Respondent on March 23, 2023, for violations observed during the inspection. In response to the Notice of Deficiency, Respondent provided a Plan of Correction that was approved on August 14, 2023;
27. On December 29, 2025, the Commission issued an Order to Show Cause to Respondent seeking the revocation of Respondents licenses due to its noncompliant operations;
28. Following a request from Respondent on January 12, 2026, from March 11, 2026, to May 29, 2026, the Parties engaged in negotiations relative to an informal disposition of this matter through counsel resulting in the proposed terms presented in this Agreement;
29. Since February 1, 2023, the Commission has not observed a recurrence of the alleged violations that are the subject of this order;

Applicable Law

30. Acceptance of a provisional or final license constitutes an agreement by the Marijuana Establishment that it will adhere to the practices, policies, and procedures that are described in its application materials, as well as all relevant laws, regulations, and any conditions imposed by the Commission as part of licensure. 935 CMR 500.103(2)(d);
31. Every Marijuana Establishment shall have and follow a set of detailed written operating procedures that shall include alcohol, smoke, and drug-free workplace policies. *See* 935 CMR 500.105(1)(k);
32. No marijuana establishment shall allow any person under 21 years of age to volunteer or work for the Marijuana Establishment. G.L. c. 94G, § 12(e);

33. A Marijuana Establishment shall implement sufficient security measures to deter theft of Marijuana and Marijuana Products, prevent unauthorized entrance into areas containing Marijuana and Marijuana Products and ensure the safety of Marijuana Establishment employees, Consumers and the general public. Security measures taken by the Licensee shall include positively identifying individuals seeking access to the Premises of the Marijuana Establishment to limit access solely to individuals 21 years of age or older. *See* 935 CMR 500.110(1)(a);
34. A Marijuana Retailer may purchase, transport, sell, Repackage, or otherwise Transfer Marijuana or Marijuana Products to Marijuana Establishments and sell to Consumers. A Marijuana Retailer can deliver Marijuana or Marijuana Products to Consumers in accordance with 935 CMR 500.000. A Marijuana Retailer may not allow on-site social consumption by Consumers on the Premises of the Marijuana Establishment. 935 CMR 500.050(8)(a)1;
35. Notwithstanding any general or special law to the contrary, except as otherwise provided in this chapter, a person 21 years of age or older...within the person's primary residence, can possess up to 10 ounces of marijuana and any marijuana produced by marijuana plants cultivated on the premises and possessing, cultivating or processing not more than 6 marijuana plants for personal use so long as not more than 12 plants are cultivated on the premises at once. *See* G.L. c. 94G, § 7(a)(2);

Commission Findings

36. The Commission, through its Executive Director, and Respondent have come to mutual agreement and understanding, and jointly propose to the Commission a resolution of the alleged violations in lieu of proceeding with an administrative hearing to determine the merits of such allegations. The terms and conditions of this Agreement are expressly subject to ratification by the full Commission. Pursuant to G.L. c. 6, § 223, two Commissioners shall constitute a quorum, and the affirmative vote of two Commissioners shall be required for ratification of this Agreement;
37. Respondents failed to maintain a workplace free from drugs and alcohol in violation of its own written operating procedures, which constitutes a violation of 935 CMR 500.105(1)(k) as well as 935 CMR 500.050(8)(a)1.:
- a. Respondent has a Drug and Alcohol SOP that explicitly prohibits the use or possession of alcohol and drugs on Company property;
 - b. Respondent's basement should have been designated as part of its licensed Premises;
 - c. On or around August and September 2021, Respondent failed to take measures to prevent the consumption of Marijuana in the basement of its licensed Premises by non-Agents;

- d. On February 1, 2023, Investigators observed one of Respondent's Agents consuming what appeared to Marijuana in the basement; and
 - e. Throughout Respondent's basement, Investigators also observed consumed Marijuana flower and concentrate, related paraphernalia, and opened and consumed alcohol bottles indicating that Respondent had failed to enforce its Drug and Alcohol SOP.
38. Respondent permitted an individual under the age of 21 to volunteer on its licensed Premises in violation of G.L. c. 94G, § 12(e) and 935 CMR 500.110(1)(a):
- a. Respondent has an Underage SOP that instructs Respondent to deny entry to any individual under 21 years of age; and
 - b. Respondent allowed an 18-year-old family member to volunteer by having them label empty Marijuana packaging and Branded Goods in the basement of its licensed Premises.
39. Respondent's practices, conduct and actions collectively demonstrate a failure to adhere to all relevant laws imposed by the Commission in violation of 935 CMR 500.103(2)(d);
- a. Respondent permitted the consumption and use of Marijuana and alcohol in the workplace in violation of 935 CMR 500.105(1)(k) and 935 CMR 500.050(8)(a)1.;
 - b. Respondent permitted an individual under the age of 21 to access and volunteer on its Premises in violation of G.L. c. 94G, § 12(e) and 935 CMR 500.110(1)(a); and
 - c. Respondent permitted Mr. Bouquet to carry out personal cultivation operations at its licensed Premises in violation of G.L. c. 94G, § 7(a)(2).
40. Respondent has cooperated through all investigatory stages of this matter and has corrected the violations alleged in this Agreement and has agreed to take further corrective action as detailed below;

Stipulated Remedy

41. In lieu of proceeding with an administrative hearing and subsequent proceedings, Respondent agrees to the stipulated remedies and terms set forth in Paragraphs 42 through 68, inclusive of all subparagraphs;
42. Respondent shall pay a monetary penalty in the amount of **twenty-five thousand dollars (\$25,000.00)** by check or money order and made payable to the order of the Cannabis Control Commission Marijuana Regulation Fund;
- a. Payment shall consist of the following installments due and payable in accordance with the following schedule, however Respondent may pay more than the specified amount if they are able:

Payment	Due Date
\$10,000.00	60 days after the ratification of this Agreement by the Commission

\$15,000.00

On or before February 14, 2027

- b. If Respondent Licensee fails to timely remit any payment due in accordance with this Paragraph, at the option of the Commission with notice to Respondent, the entirety of the balance shall be due and payable within 14 days of said notice;

43. Mr. Bouquet shall pay a monetary penalty in the amount of **five thousand dollars (\$5,000.00)** by check or money order and made payable to the order of the Cannabis Control Commission Marijuana Regulation Fund;

- a. Payment shall consist of the following installments due and payable in accordance with the following schedule, however Respondent may pay more than the specified amount if they are able:

Payment	Due Date
\$2,500.00	60 days after the ratification of this Agreement by the Commission
\$2,500.00	On or before February 14, 2027

- b. If Respondent Licensee fails to timely remit any payment due in accordance with this Paragraph, at the option of the Commission with notice to Respondent, the entirety of the balance shall be due and payable within 14 days of said notice;

44. Payments shall be postmarked on or before the due dates identified in Paragraphs 42.a. and 43.a. and be mailed to the following address:

- a. Via USPS:

Cannabis Control Commission
PO Box 412144
Boston, MA 02241-2144

- b. Via Courier/Overnight:

Bank of America Lockbox Services
Cannabis Control Commission 412144
MA5-527-02-07
2 Morrissey Boulevard
Dorchester, MA 02125

45. Ms. Jean-Baptiste shall donate **three thousand six hundred dollars (\$3,600.00)** to the Cannabis Social Equity Trust Fund within 120 days of the ratification of this Agreement in one installment. Ms. Jean-Baptiste shall provide proof to Respondent's assigned lead within 5 days of said donation;

- a. If Ms. Jean-Baptiste fails to timely remit payment to the Cannabis Social Equity Trust Fund in accordance with this Paragraph, at the option of the Commission with notice to Ms. Jean-Baptiste, her Agent Registration shall be suspended indefinitely until the entire balance is remitted to the Cannabis Social Equity Trust Fund.

46. Mr. Bouquet shall donate **three thousand six hundred dollars (\$3,600.00)** to the Cannabis Social Equity Trust Fund within 120 days of the ratification of this Agreement in one installment. Mr. Bouquet shall provide proof to Respondent's assigned Investigation within 5 days of said donation;
- a. If Mr. Bouquet fails to timely remit payment to the Cannabis Social Equity Trust Fund in accordance with this Paragraph, at the option of the Commission with notice to Mr. Bouquet, his Agent Registration shall be suspended indefinitely until the entire balance is remitted to the Cannabis Social Equity Trust Fund.
47. Mr. Bouquet's Agent Registration (Agent Registration No. AR299848) shall be suspended for **1-month**, taking effect 14 days from the date of ratification of this Agreement, subject to the conditions below during the course of the suspension:
- a. Mr. Bouquet shall not:
- i. Be present at any of Respondent Licensee's Premises;
 - ii. Work or volunteer at any of Respondent's Marijuana Establishments; and
 - iii. Conduct any other activity that would otherwise require a valid Agent Registration.
48. Respondent shall include the basement as part of its licensed Premises and comply with all applicable regulatory requirements. At minimum, Respondent must ensure the following, unless otherwise approved by the Commission:
- a. Sufficient camera coverage of the basement entrance to capture individuals entering **and exiting**;
- b. No Marijuana, Marijuana Product, or alcohol is stored or present in the basement;
- c. There is no consumption of Marijuana, Marijuana Product, or alcohol in the basement; and
- d. No vaults, safes or other apparatus used for securing cash are located in the basement.
49. Within 90 days of the ratification of this Order, Respondent shall hire or promote a person to the position of Compliance Officer for the Respondent and notify the Commission of said person assuming the responsibility;
- a. The Compliance Officer shall have sufficient authority, independence, and resources to ensure ongoing compliance with all applicable laws and regulations;
- b. Respondent may request an extension to the time period for hiring or promoting a person to the position of Compliance Officer as reasonably necessary to find an individual with sufficient qualifications. Approval of this request shall not be unreasonably withheld by the Commission but shall not extend beyond 6 months from the date of ratification of this Order;

50. Respondent shall develop and implement a plan for **Affirmative Relief Training** (the “Training”) for all Agents, including Management and Owners, at its Marijuana Establishments;
- a. Respondent’s Training shall directly address the reasons for its implementation by educating employees on violations identified in the Order to Show Cause. This includes, but is not limited to:
- i. Massachusetts laws governing personal cultivation;
 - ii. Drug- and alcohol-free workplace requirements;
 - iii. Age restriction requirements;
 - iv. The responsibilities of Agents and their role in maintaining regulatory compliance; and
 - v. The authorized activities of a Marijuana Retailer, as defined in 935 CMR 500.002.
51. No later than 60 calendar days after the ratification of this Agreement, Respondent shall submit to the Commission for approval a detailed curriculum of the Training in addition to any and all educational and supplemental materials it intends on using;
- a. Respondent shall submit its Training curriculum and materials via email in the format detailed below:
- To: Enforcement@cccmass.com
- Subject: Affirmative Relief Training- Request for Approval
- CC: Tiixa.Chukwuezi@cccmass.com
- Amanda.Molina.Dumas@cccmass.com
- Timothy.Barwise@cccmass.com
- Armond.Enos@cccmass.com
- b. If upon Respondent’s submission the department rejects its Training curriculum and materials, the Commission will remand the Training for further development articulating the reasons for rejection at which time Respondent will have 14 calendar days to amend and resubmit its Training to the Commission;
52. No later than 30 days after the Commission’s approval of the Training, Respondent shall implement, host and record the Training for all Agents at its associated Establishments and shall submit to the Commission a copy of the recorded training;
53. This Agreement may be admissible as evidence in any future hearing before the Commission or used in connection with any future licensure or administrative actions by the Commission;
54. Any issues relating to the underlying complaint and investigation that formed the basis for this Agreement against Respondent, and any defenses that Respondent may have to

- such complaint or investigation, shall not be at issue in a proceeding against Respondent for failing to comply with the terms of this Agreement;
55. Respondent agrees that the Commission may consider this Agreement and the facts and circumstances described therein in connection with review of an application for licensure, renewal of licensure, or suitability review;
56. Respondent enters into this Agreement solely for the purposes of settlement. This Agreement shall neither be considered an admission of liability nor a violation of law for any purpose, nor as evidence supporting the allegations of the Commission;
57. By entering into this Agreement, Respondent acknowledges that it has been advised of its right to a hearing and nonetheless wishes to resolve all issues that were the subject of this investigation or in any way related to this investigation and Agreement;
58. If approved by the Commission and upon execution of all Parties, this Agreement shall have the same force and effect as an order entered after a hearing conducted in accordance with G.L. c. 30A pursuant to 935 CMR 500.500(12), except that this Agreement may not be appealed. Failure to comply with the terms of this Agreement, including but not limited to failure to make a timely payment in accordance with Paragraphs 42-43, and 46-47, shall constitute the basis for further administrative action against Respondent;
59. Respondent acknowledges that the Commission advised Respondent of its opportunity to consult with an attorney of its choosing and Respondent represents that it had an opportunity to do so prior to signing this Agreement. Respondent acknowledges that it has been given a reasonable period of time in which to consider the terms of this Agreement before signing it. Respondent acknowledges and confirms that it has entered into this Agreement voluntarily and of its own free will, without duress or coercion, and that it is competent to enter into this Agreement. Respondent acknowledges that it has carefully read and fully understands the meaning and intent of this Agreement;
60. Respondent further understands and knowingly and voluntarily waives the following rights:
- a. The right to proceed with an adjudicatory proceeding;
 - b. The right to subpoena and cross-examine witnesses, present evidence and testify on Respondent's own behalf at that adjudicatory proceeding; and
 - c. The right to appeal this Agreement;
61. Respondent consents to the terms and conditions described herein and agrees to waive its right to judicial review of this Agreement pursuant to G.L. c. 30A, § 14;

62. Upon execution by all Parties, this Agreement shall represent the entire and final agreement of the Parties. In the event that any provision of this Agreement is deemed unenforceable by a court of competent jurisdiction, such provision shall be severed, and the remainder of this Agreement shall be given full force and effect;
63. This Agreement shall be binding upon Respondent and shall insure to the benefit of the Parties to this Agreement and their respective successors and assignees and shall be construed in accordance with and governed by the laws of the Commonwealth of Massachusetts. Further, in accordance with G.L. c. 94G, § 19, the Commission may record this Agreement, which shall then constitute a debt to the Commonwealth and shall have priority over an encumbrance recorded, registered or filed with respect to any site;
64. Upon ratification of this Agreement by the Commission, this Agreement shall become a permanent part of Respondent's record and shall be open to public inspection and disclosure pursuant to the Commission's standard policies and procedures or applicable law;
65. The Commission may reject the terms of this Agreement or otherwise deny ratification and entry of this Agreement. In such event, the terms of this Agreement shall be null, and void and the Parties may proceed to hearing;
66. **This Agreement may be executed by e-mail and any signature delivered by either email or first-class mail shall be deemed to be as valid as an original signature;**
67. All costs and expenses incurred by Respondent to comply with this Agreement shall be the sole responsibility of Respondent and shall not in any way be the obligation of the Commission; and
68. For purposes of addressing any future violations of this Agreement, applicable law or regulations shall be construed to include all amendments and revisions to said law or regulations that are in effect at the time of the subsequent violation.

This Agreement is subject to ratification by the Commission. Upon ratification, this Agreement becomes binding on the Parties. Failure to comply with the above conditions shall result in administrative action against Respondent up to and including suspension and/or revocation of licensure or registration.



Respondent Legal Greens, LLC


Vanessa Jean-Baptiste, Owner

July 1, 2026
Date Signed


Mark Bouquet, Owner

July 1, 2026
Date Signed

Commonwealth of Massachusetts Cannabis Control Commission

Ratified by Commission vote (3 yes, 0 no, 0 abstain) on July 9, 2026.


Travis Ahern, Executive Director

7/9/2026
Date Signed

